## EVIDENTIARY HEARING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:	)		
	)		
Application for Certification	)	Docket	No
for the Elk Hills Power	)	99-AFC	-1
Project	)		

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

TUESDAY, MAY 2, 2000

10:00 a.m.

Reported By:

Debi Baker

Contract No. 170-99-001

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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COMMITTEE MEMBERS PRESENT

Michal Moore, Presiding Member

Robert Pernell, Commissioner, Associate Member

Ellen Townsend-Smith, Commissioner Advisor

Melissa Jones, Commissioner Advisor

Major Williams, Jr., Hearing Officer

PUBLIC ADVISER

Roberta Mendonca

STAFF PRESENT

Kerry Willis, Staff Counsel

APPLICANT

Taylor O. Miller, Attorney at Law

Jane Luckhardt, Attorney at Law

Dennis Champion, Elk Hills Power

INTERVENOR

Katherine Poole, CURE

Mark Wolfe, CURE

ALSO PRESENT

Scott A. Galati, Attorney at Law

Allan Thompson, Attorney at Law

Mark R. Wolfe, Attorney at Law

Nicolas Stern, Deputy Attorney General

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1	PROCEEDINGS
2	PRESIDING MEMBER MOORE: Good morning,
3	everyone. I am Michal Moore, I'm a Commissioner,
4	and Presiding Member on the Elk Hills Power Plant
5	case. Today I'm joined on the dais by my
6	colleague, Robert Pernell, who is two down to my
7	right; Major Williams, who is our Hearing Officer;
8	my aide, Melissa Jones, who is on my left; and
9	Ellie is aide to Commissioner Pernell, and she is
10	on the right.
11	And I will say that we we miss sorely
12	Shawn Pittard, who has left state employment, and
13	was carrying this case with us, and he will be
14	ably taken the place of by Melissa. Which doesn't
15	mean that we that we don't miss him, and miss
16	his input, and sorry that he won't complete the
17	complete the case with us.
18	MS. JONES: Luckily, I still his phone
19	number.
20	PRESIDING MEMBER MOORE: You still
21	still have his phone number. We know where to
22	find him. Actually, since we're going climbing
23	together in a couple of weeks, I know where to
24	find him, as well. So we'll have some continued

contact.

1	Today's hearing is primarily concerned
2	with water issues, so we we've fairly narrowly
3	circumscribed the boundaries of this. We have
4	some housekeeping and procedural matters to go
5	through at the front end, and for that I'm going
6	to turn to Major and ask him to outline the
7	motions that we have had come in recently.
8	HEARING OFFICER WILLIAMS: Okay. Just
9	preliminarily, let me say that we are here this
10	morning to conduct evidentiary hearings on the
11	Application for Certification for the Elk Hills
12	Power Plant, Docket Number 99-AFC-1. The parties
13	who were last present in the hearing room are
14	again present.
15	I would like interested individuals who
16	are attending this hearing to identify themselves
17	by name and organization. So if we could have
18	those individuals in the audience who are here to
19	come forward, and identify themselves. And if you
20	have a business card, it might be helpful if you
21	would give it to the court reporter.
22	PRESIDING MEMBER MOORE: For those who

23 are intending to testify.

24 HEARING OFFICER WILLIAMS: No, just for 25 folks who are intending to speak or who are here

1 to observe, if you would just state which is it, I

- 2 would appreciate it.
- MR. LEDFORD: My name is Gary Ledford,
- 4 and I'm here to speak as a public speaker.
- 5 MR. WOLFE: I'm Mark Wolfe. I'm here as
- 6 an observer. I work for CURE.
- 7 MR. STERN: I'm Nicholas Stern, I'm with
- 8 the California Attorney General's Office. I'm
- 9 here to observe.
- 10 HEARING OFFICER WILLIAMS: Again, if you
- 11 have business cards, would you please give one to
- 12 the court reporter, so she can have some idea of
- how to spell your name.
- MS. VASSEY: And I'm Sheila Vassey, I'm
- 15 from the State Water Board.
- MS. CROCKETT: Marcy Crockett. I'm here
- 17 as a public observer. And I will be making some
- 18 comments during the public participation part.
- 19 HEARING OFFICER WILLIAMS: What was your
- 20 name again, ma'am?
- MS. CROCKETT: Marcy Crockett.
- 22 HEARING OFFICER WILLIAMS: Thank you.
- MR. THOMPSON: The Crockett name, again.
- 24 My name is Allan Thompson, observe and
- learn.

1 MR. GALATI: Scott Galati. I'm here to

- observe.
- 3 MR. CHAMPION: Dennis Champion, with Elk
- 4 Hills Power.
- 5 HEARING OFFICER WILLIAMS: The gentlemen
- from the AG's office, will you be making any
- 7 comments at all, or are you strictly observing?
- 8 MR. STERN: No, I'm here just to
- 9 observe.
- 10 HEARING OFFICER WILLIAMS: Okay. Thank
- 11 you.
- 12 PRESIDING MEMBER MOORE: Good. Well,
- we'll continue.
- 14 HEARING OFFICER WILLIAMS: This
- 15 evidentiary hearing is a continuation of the
- 16 hearing conducted on March 9, and concerns State
- 17 Water Resources Control Board Resolution 75-58.
- 18 At the hearing on March 9, the Committee
- 19 ordered the parties to file written briefs on the
- issues germane to SWRCBR 75-58. All parties have
- 21 filed timely briefs.
- There are several motions pending at
- 23 this point before the Committee. Applicant has a
- 24 pending motion to close the evidentiary record or,
- in the alternative, to limit the scope of any

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1 further testimony or hearing concerning water
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- 2 resources, which was filed on April 14th, 2000.
- 3 Applicant has also joined a motion by
- 4 staff; to wit, staff motions to strike portions of
- 5 CURE's reply brief of Phase 2 issues in the Elk
- 6 Hills Power Project Application for Certification,
- 7 filed on April 18th, 2000.
- 8 We will take argument on the motions.
- 9 Applicant, are you ready to proceed?
- MR. MILLER: Yes.
- 11 HEARING OFFICER WILLIAMS: Please.
- MR. MILLER: Thank you.
- We filed our motion on April 14th, and
- 14 provides information and points which we felt
- 15 relevant to the issue of whether the information
- in the reply brief should be admitted or allowed
- to be heard as part of this hearing. And we
- 18 subsequently joined in staff's motion to strike
- 19 those portions as marked in staff's motion of
- 20 April 18th.
- 21 I won't repeat the arguments included in
- our five-page or so motion. You have that. I'll
- 23 simply summarize by saying that in our view, CURE
- is attempting to open new areas of testimony in
- 25 its reply brief, with -- which obviously could and

1 should have been introduced at the hearing on

- 2 March 9th. These deal with impacts of water
- 3 supply.
- We had testimony, we had a hearing
- 5 devoted to that purpose on March 9th. We had pre-
- filed testimony on that. We had, way ago in
- 7 December, a pre-hearing conference where that
- 8 issue could've been noticed as one that would be
- 9 likely to be an issue. So we feel that there was
- 10 ample opportunity to put a case on.
- 11 CURE decided not to do that. And we
- 12 have the record before us that was made on March
- 9th, and in our view one hearing is enough. We
- don't need to do it twice.
- Now, CURE argues that, in its response
- 16 to our motion, and into that of staff, that this
- is merely a response, a rebuttal of material that
- 18 was introduced for the first time in the opening
- 19 briefs of the Applicant and of staff.
- This seems to me to be palpably wrong,
- 21 because the topic of impacts of West Kern Water,
- as I said a moment ago, were out there for parties
- 23 to address and respond to for a long time, and
- 24 including a conclusion reached on that subject
- 25 that there were no significant impacts in the

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1 staff's FSA back in February. So if that was a
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- 2 matter of dispute, the time to make that dispute
- 3 was March 9th. And before that, in pre-filed
- 4 testimony, as a matter of fact.
- 5 So we don't accept that, and we would
- 6 simply note that the reference to insignificant
- 7 impacts of water supply that were included in the
- 8 staff briefs and in our brief, and I'll certainly
- 9 defer to staff to characterize its own filings,
- 10 but they were there simply as a reference to that
- 11 point that was found to be relevant in the La
- 12 Paloma and High Desert proceedings with -- in
- those decisions, to the effect that the
- insignificance of the impacts of the proposed
- 15 water supply was considered a relevant factor when
- it -- applying 75-58 in those cases.
- 17 However, those references in our briefs
- 18 to a conclusion reached and prior testimony on
- 19 insignificance, was not itself new testimony
- 20 requiring a rebuttal. It was simply a summary of
- 21 the legal significance of testimony that had
- 22 already been given in the FSA and at the hearing
- on March 9th. So this is a -- the only thing new
- that went on in the opening briefs, if anything,
- 25 was a legal conclusion drawn from previously given

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1 testimony.
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So we do not think it's appropriate to

use that as an excuse to unhinge the door and then

revisit all of the things that we could have

talked about, and did talk about, on March 9th.

So that -- that's how we view the rebuttal

argument.

I'd also like to point out that of the four topical areas included in CURE's reply brief, with 50 or more footnotes to various references and books and articles, et cetera, two of those four have already been closed, in any event. That would be biology issues and reliability issues.

There were four general topical areas in the reply brief from CURE. They were -- dealt with pumping impacts, overdraft claims, impacts on the Delta claims, and the reliability of the water supply.

Well, we've had a hearing on biology.

That's closed. We've had a -- which deals with the Delta impacts. We've had a hearing on

the Delta impacts. We've had a hearing on reliability; that's closed. So for those reasons, additionally, it's not appropriate to go into those matters again.

24 Maybe most importantly, the Committee, 25 in its order prior to this hearing, setting this

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1 hearing, made some rulings on the relevancy of {\mathord{\text{--}}}
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- of significant impacts as distinct from the issues
- 3 germane to interpreting the Inland Water Cooling
- 4 policy in 75-58. And in the order, it states that
- 5 the matters relating to interpretation of 75-58
- 6 are separate and wholly distinct, a wholly
- 7 distinct inquiry from those relating to
- 8 significant impacts under CEQA.
- 9 So it seems to me, then, that if that's
- 10 the case, and indeed CURE made that argument in
- one of its -- in its reply brief, as well, then we
- do not need to address, and it is no longer
- 13 relevant to address, the significance or
- insignificance of the West Kern water supply
- that's proposed to be used by Applicant. So it's
- off the table, and what we've got is the issues
- 17 that Commissioner Moore directed us to brief in
- 18 the first place, which is the terms used in the
- 19 75-58 regarding environmental -- excuse me,
- 20 economically sound, what does it mean -- or
- 21 unsound, I should say. And further confirmation
- of cost information that was provided in the March
- 9th -- excuse me -- March 9th hearing.
- 24 Those are the issues that are relevant
- 25 to interpreting 75-58 by the Commission's -- by

1 the Committee's own order, and therefore, for that

- 2 reason as well, it's not appropriate to go into
- 3 the -- all the issues that CURE raises in its
- 4 reply brief that it could have raised on March
- 5 9th.
- 6 I'm going to defer to staff to some
- 7 degree on some of the other issues. There's a
- 8 matter of official notice, whether or not official
- 9 notice can be taken of the 50, or however many,
- 10 citations there are in the reply brief, to various
- documents that are public, but were never
- 12 sponsored by a witness, never introduced into
- evidence as exhibits.
- We -- you'll note that in the
- 15 Applicant's brief -- briefs that have been filed
- in the past, as well as staff's, the purposes of
- those briefs, and in other proceedings, have
- 18 always served, is to provide a summary and a
- 19 presentation on the legal significance of evidence
- 20 that's introduced at the hearings. They are not
- 21 used to themselves present evidence.
- 22 And if the argument CURE presented about
- official notice were accepted, we might as well
- 24 just dispense with the hearings altogether and
- just brief everything. And cite what we want to

1 cite, and let the other party cite what it wants

- 2 to cite, and then we'll be off to the races.
- 3 So I think that it proves too much to
- 4 say well, that you have to, or you must take
- official notice of all of our references. It's
- 6 appropriate, and the purposes of hearings are to
- 7 lay a foundation for -- for exhibits, to explain
- 8 the relevancy, to share them with the parties, to
- 9 allow for pre-review of those and pre-filed
- 10 testimony, and comment at hearings and cross
- 11 examine.
- 12 So it's just another way they've come up
- 13 with of introducing into the record material that
- was not introduced at the hearing, perhaps to
- 15 provide a foundation for some future actions. We
- 16 don't know.
- 17 So that's what we have to say about
- official notice, and we would request that the
- 19 Committee deny the request for official notice of
- 20 the materials in the reply brief that they are
- 21 requesting notice to be taken of.
- 22 Finally, I would just like to point out
- the obvious, maybe, that under the Commission's
- 24 procedures, parties are required to follow certain
- 25 procedural requirements for entry of evidence, and

should not both submit evidence subject to cross

- 2 examination and then submit additional material
- 3 whenever they like, and claim that it's in the
- 4 record, or that it requires official notice.
- 5 We -- we have opportunities for rebuttal, we have
- 6 opportunities for cross, for whatever, under the
- 7 Commission's regulations for Intervenors.
- 8 But we also have obligations and duties
- 9 imposed upon Intervenors. And one of those is to
- 10 put their testimony on when it's time, and not
- 11 attempt to tack it on later and prolong and
- 12 protract and expand dramatically the scope of this
- 13 hearing beyond what Commissioner Moore said
- direction was on March 9th.
- So with that, I'll close, and be happy
- 16 to respond to questions.
- 17 HEARING OFFICER WILLIAMS: Thank you,
- 18 sir.
- As a matter of order, my suggestion is
- 20 that since the motions are so closely related, to
- 21 have staff proceed and talk on its motion, and its
- 22 summary of its view of the Applicant's motion,
- and then proceed to CURE and have CURE offer its
- argument, and then perhaps rebuttal argument. And
- 25 then we can close it out that way, if that's okay

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1 with the parties.
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- MS. POOLE: That's fine. That's how we
- 3 thought we would proceed, as well.
- 4 HEARING OFFICER WILLIAMS: Okay. Good.
- 5 Staff.
- 6 MS. WILLIS: Thank you. We had also
- 7 thought it was probably more appropriate if we
- g just comment on our own motion, since our motion
- 9 also would limit the scope of our discussions
- 10 today.
- 11 Staff filed a motion to strike the
- 12 portions of CURE's reply brief on Phase 2 issues
- 13 that alleged significant environmental impacts
- 14 from the proposed water source for this project.
- 15 And we've moved to strike those portions of the --
- of that brief for the following reasons.
- 17 First, CURE's argument is supported by
- 18 facts not in evidence. CURE continually alleges
- 19 facts that are not part of the evidentiary record.
- 20 CURE claims that staff's conclusions that there
- 21 are no significant environmental impacts from the
- 22 proposed project -- from the proposed water source
- is somehow new. Staff's position was made clear
- 24 months ago, in its Final Staff Assessment and in
- 25 its testimony.

1	Mr. O'Hagan testified at the March 9,
2	2000 hearing that since he found no environmental
3	impacts he looked at the policy, 75-58, and then
4	found it was not useful. And I would refer the
5	Committee to page 196 of the transcripts.
6	CURE provided no written or oral
7	testimony to refute staff's analysis, nor was it
8	addressed in CURE's opening brief. CURE now
9	claims that the Commission should take official
10	notice, as Mr. Miller stated, of the many new
11	pages of new cites. I refer the Committee to
12	Section 1213 of the Energy Commission's
13	regulations on official notice, and I'll just read
14	the first sentence.
15	"During a proceeding, the
16	Commission may take official notice
17	of any generally accepted matter
18	within the Commission's field of
19	competence, and of any fact which
20	may be judicially noticed by the
21	courts of the state."
22	I mean, that definitely gives the
23	Committee some discretion on whether there's
24	judicial notice, or official notice is taken.
25	The majority of the information CURE

1 relies on, though, is not general knowledge or --

- or even -- even regulations, as they -- they
- 3 claim. The majority of the information are agency
- 4 updates, status reports, working papers, that
- 5 should require a competent witness to lay the
- 6 foundation for each document under oath. Without
- 7 that foundation, staff is unable to determine the
- 8 relevance of these documents. We don't know if
- 9 they're outdated. We would need someone to -- to
- 10 sponsor those documents.
- 11 CURE does cite to the Federal Register,
- but only in reference to listing of the endangered
- species, not to support their argument.
- 14 Staff strongly requests that the
- 15 Committee not take official notice of CURE's new
- 16 information.
- 17 Secondly, if considered new testimony,
- 18 those facts that CURE relied on are not -- that
- 19 are not in the evidentiary record are not provided
- 20 by an expert witness, under oath. If considered
- 21 new evidence, our -- back to our own Code of
- 22 Regulations, Title 20, Section 1201, sub 8,
- 23 requires that testimony be, quote, any oral or
- 24 written statement made by any person, under oath,
- in any proceeding before the Commission.

Staff and other parties will not be able to cross examine a witness, as one apparently

Third, the evidentiary record on
biological resources was closed, and CURE has
provided no compelling reason to reopen that
record. CURE raises issues of impacts to

doesn't exist in this case.

matter was closed.

fisheries that is covered under the subject area

of biological resources. And that -- when we had

a hearing on that area, and when CURE was -- had

the opportunity to provide testimony, they

provided no written or oral testimony in that

area, and the evidentiary record in that subject

Fourth, CURE's arguments do go beyond the scope of what we feel is Commissioner Moore's request to brief the issue of economic unsoundness in the context of wet and dry cooling. Staff did not object to CURE's filing extensive broad, you know, based new testimony in its opening brief, because we felt that it was related to the Committee's request for more information on that issue of economic soundness. However, this new testimony in its reply brief clearly goes beyond the scope of that request.

1 It's been made clear to staff that 2 intelligent minds do and are disagreeing on how 3 the State Water Board Policy 75-58 should be 4 interpreted, and if or how it should be 5 implemented. 6 Staff performed a CEQA analysis and 7 determined there were no significant environmental 8 impacts from the proposed water supply. Staff 9 then turned to the policy to determine how it 10 might apply in this case. The policy, read in its 11 entirety, is vague and uses many discretionary 12 terms. 13 As an example, on Page 4 of the policy, 14 number one under Principles, it states, it is the 15 Board's position that from a water quantity and 16 quality standpoint, the source of power plant 17 cooling water should come from the following 18 sources, in this order of priority, depending on 19 site specifics such as environmental, technical 20 and economic feasibility. 21 Staff found that after careful analysis 22 of the policy, it was unable to determine that this policy required staff to recommend dry 23

cooling or any other alternative water supply

source. Since staff found no environmental

24

1 impacts that needed to be mitigated, it did not

- 2 require dry cooling as part of its CEQA analysis,
- 3 either.
- 4 CURE has had ample time and opportunity
- 5 to raise any concerns about environmental impacts
- 6 before this reply brief. It's disingenuous of
- 7 CURE to raise this issue now, claiming that it
- 8 somehow has -- has something to do with staff's
- 9 interpretation of this policy. CURE's argument of
- 10 environmental impacts in its reply brief is a
- 11 straightforward CEQA argument, it's unsupported by
- evidence in the record, and without an expert
- witness providing testimony under oath.
- 14 For the reasons just stated, and those
- in our brief, staff respectfully requests that the
- 16 Committee strike those portions of CURE's reply
- 17 brief alleging significant environmental impacts
- as remarked in our attachment to our brief.
- 19 HEARING OFFICER WILLIAMS: Thank you,
- counsel.
- Ms. Poole.
- MS. POOLE: Thank you.
- 23 There's only one thing that's really
- 24 important in addressing these motions, and that is
- 25 Commission Rule 1212C, which provides every party

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1 to a proceeding the right to rebut evidence
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- presented against it.
- 3 Staff presented brand-new testimony with
- 4 its opening brief. We've not objected to the
- 5 introduction of that testimony, and we think it's
- 6 helpful for the Committee to have a full record
- 7 before it of all the parties' positions. But we
- 8 do, under the Commission's rules, have an
- 9 unequivocal right to respond to that brand-new
- 10 testimony. That's all we've done in our reply
- 11 brief.
- 12 The other parties are arguing that staff
- should be allowed to provide new testimony, and
- 14 nobody else should be allowed to respond to it.
- Well, that's not what the Commission's rules
- 16 require. That would unfairly tilt the playing
- field in favor of one party, and the Commission's
- 18 rules are designed to provide a level playing
- 19 field.
- 20 Staff has submitted three versions of
- 21 water testimony; one with the FSA filing date,
- one on March 2nd, I believe, and one set with its
- opening brief. All we have done is try to respond
- in as quick a manner as we could, and within a
- 25 week in each case, to the new testimony that staff

1 has presented in each one of those three filings.

I believe Mr. Miller said that the only

3 thing that was new in staff's testimony was a

legal conclusion drawn from previously filed

testimony. Well, I don't agree with that at all.

Staff's testimony laid out a brand-new argument

which for the first time stated its view that the

requirements of Policy 75-58 don't apply unless

9 significant environmental impacts from the use of

10 water have been identified.

opening brief.

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Well, we had identified some impacts before. We didn't raise them because we didn't feel that it was important enough in the context of these other proceedings. But once those impacts became tied to Policy 75-58, we did feel the need to address them. And we didn't have an opportunity to address them before that new testimony came in, which was filed with staff's

Staff has also raised some concerns about official notice, because we didn't provide a witness to lay a foundation, and about being unable to cross examine a witness. Well, we've brought a witness with us today who can provide that foundation and who will be available for

One other issue, which Mr. Miller

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1 cross, if that's a concern.
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3 raised, was that the Committee has already ruled 4 that 75-58 calls for a different inquiry under 5 CEQA, and has essentially rejected staff's argument in its testimony filed with its opening brief. And we agree with that ruling. However, 8 to take the step that he's asked the Committee to take, and only strike our testimony to rebut that, 9 10 leaves the Commission with an incomplete record. It leaves the staff's arguments on the record, 11 12 with nothing to rebut it. 13 And the Committee is not just creating a 14 record for itself here, it's also creating a record for review. And it's important to have all 15 of that information in the record so subsequent 16 17 decision-makers can see what the arguments were, if need be. 18 19 We also have explained in our brief that 20

staff's motion to strike is overly broad. There

are -- approximately half of the sections that

they want to strike are citations to information

that's already been introduced into the record.

Other things, such as Federal Register notices and

citations to the testimony in our opening brief,

1 which they have not objected to, are also included

- in what they want to strike, and nobody's provided
- 3 any arguments for striking that information.
- 4 Thank you.
- 5 HEARING OFFICER WILLIAMS: Is there
- 6 anything further?
- 7 MR. MILLER: I would just like to say
- 8 that not only is there nothing new, there's
- 9 nothing brand-new. And what there is is late, and
- 10 real late, in terms of submitting testimony on
- 11 water supply. And that's a simple,
- 12 straightforward fact.
- 13 What we're asking for maybe seems a
- 14 little radical, compared to what has happened in
- most other proceedings, in terms of striking a
- 16 brief. But what we've got is a radical departure
- 17 from the rules of the road here. We're following
- the rules, staff has, we have, and we think that
- 19 CURE should be required to follow them just as
- well as we are.
- 21 And if we go into this again, contrary
- 22 to what we discussed at the hearing about the
- 23 narrow topics that we were going to be dealing
- 24 with in the reply briefs, in the briefs, and at
- 25 this hearing, if we had to have this hearing,

1 we're essentially redoing water. And I would just

- 2 ask you to -- to take that step, if you do, very
- 3 carefully, because I think that, in terms of a
- 4 precedent, it sets a bad precedent to have a
- 5 proceeding where by stratagem of latching on to a
- 6 legal argument and a reply brief, a party is
- 7 essentially allowed to come in and put on a new
- 8 case that they had every opportunity and right to
- 9 do before.
- 10 And whether there was notice or not of
- 11 the legal significance of -- of an area
- 12 potentially in dispute, we are supposed to sit
- here and provide our best judgment on the facts
- 14 when they come up. The facts came up on water
- 15 supply on March 9th, and before, and that was the
- 16 time to provide our input and testimony.
- 17 Thank you.
- 18 HEARING OFFICER WILLIAMS: Thank you.
- 19 Anything further from staff?
- 20 MS. WILLIS: I would just add that CURE
- 21 discusses our three versions of testimony as
- though that somehow they're different, or the
- 23 conclusions are different. The conclusion was the
- 24 same. Staff found no significant environmental
- 25 impact for the water supply, and did not recommend

And also, staff did look at 75-58. CURE

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1
        dry cooling on that.
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2

3 continually says that we either ignored it or 4 somehow, you know, we've just -- we've done 5 something different. And we actually haven't. 6 We've looked at the policy, we re-looked at the policy after Commissioner Moore's request, and we 8 still came up, you know, we tried to provide more 9 analysis, and we that in the form of testimony 10 that was attached to our brief, so it was really 11 clear what was testimony and what was legal 12 argument. 13 And I do believe that our -- what we've 14 put in out brief, in our opening brief, was legal 15 argument, and is not anything new, and it's not 16 new testimony that CURE needs to respond to. CURE 17 did have ample time to respond to that issue of 18 significant environmental impact, and they did not 19 choose to do that until what we feel is late. HEARING OFFICER WILLIAMS; Ms. Poole.

20

21 MS. POOLE: Thank you.

22 Mr. Miller keeps creating sort of a slippery slope argument here, that if the 23 Commission allows this here, briefs from here on 24 25 out will be filled with all sorts of new

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1 information. We view this as a very unique
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- 2 situation. Opening -- or, new testimony came in
- 3 with opening briefs in this case. That's -- I've
- 4 not encountered that before in a Commission
- 5 proceeding, and I imagine it will only happen in
- 6 rare situations. And it's in that situation where
- 7 we feel we must have the opportunity to rebut that
- 8 new evidence.
- 9 So we're not arguing that briefs can
- 10 contain across the board all sorts of new
- information here.
- 12 Ms. Willis raised the point that staff's
- conclusion that the water supply will not create
- 14 significant environmental impacts has not changed
- in their three sets of testimony, we don't
- 16 disagree with that. But what has changed in the
- 17 last piece of testimony which they filed, was how
- they used that conclusion to argue that Policy
- 19 75-58 didn't call for any -- any action on the
- 20 part of the Commission.
- 21 And, finally, Mr. Miller also said that
- 22 everybody's followed the rules but us. Well, I
- 23 don't agree with that. I think that staff
- 24 testimony went well beyond the scope of what is
- economically sound, staff's testimony that was

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filed with its opening brief, and that's what
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- we're attempting to respond to here.
- 3 HEARING OFFICER WILLIAMS: Thank you.
- 4 PRESIDING MEMBER MOORE: Okay. With
- 5 that, we're going to call a ten-minute recess.
- 6 We'll be back here at ten to eleven. We're going
- 7 to use the caucus room, and discuss this among
- 8 ourselves.
- 9 So we'll go off the record.
- 10 (Off the record.)
- 11 PRESIDING MEMBER MOORE: We've been
- 12 considering, in a Committee caucus, the question
- of the motions that were made before us, as well
- as the procedural matters in conducting the
- 15 hearing today.
- 16 First, with regard to the motions, let
- 17 me tell you in a fairly anticlimactic way, I'm not
- 18 going to rule on the motions today, and I'm going
- 19 to take them under submission. It's clear to us,
- and I'm sure it's painfully clear to all the
- 21 parties, that the impact of the ruling on those
- 22 motions is likely to have fairly far-reaching
- 23 effects on other cases and other Commission
- 24 actions. So it should serve to indicate that
- we're taking the motions and the responses very

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1 seriously, and want to be very careful about the
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- 2 rulings that -- that we make.
- I expect that you will see the ruling on
- 4 that within the next ten days. That's my
- 5 intention. So we'll have that out as -- as soon
- 6 as possible.
- 7 Should we rule against the motions,
- 8 there will be an opportunity to present testimony.
- 9 We'll make -- we'll make time available later on
- 10 to deal with that, so I'm, in a sense I'm
- 11 reserving the opportunity for Intervenors to
- 12 provide testimony, should the ruling go in
- 13 their -- in their favor.
- 14 With regard to today, I'm going to
- 15 bifurcate the interests of today and start with
- 16 the briefs that were submitted, and we'll ask for
- 17 presentations and then allow cross examination on
- 18 the -- on the briefs. And then we'll go into the
- 19 rest of the evidentiary hearing following that.
- 20 If you brought -- well, let me back up.
- 21 I want to limit the discussion today to what was
- 22 submitted in the briefs. I want to make sure, and
- I ask for your help, to not broaden this out to
- 24 deal with areas that were not contained in the
- 25 briefs as submitted. So that -- that will be the

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1 range of our allowed testimony today. That's -- I
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- 2 want to preserve the right to not expand beyond
- 3 what is -- what I called for in the request for
- 4 the briefs, and what was actually submitted that
- is in response to what I called for.
- 6 So if you broadened out beyond that,
- 7 don't bring it up today. Should the -- should the
- 8 motion allow -- or, I'm sorry, should the ruling
- 9 allow it at a later date, then we'll reopen it and
- 10 go back to it.
- 11 So I only want, in the case of dealing
- 12 with the briefs, I only want testimony that deals
- 13 with them as I asked the question, not to the --
- 14 not to the broader questions that were implied in
- the discussion we had before we went off to
- 16 caucus. So I'll simply ask for your respect in
- 17 that, and we'll try and have a thorough discussion
- of that as the questions were asked.
- 19 Again, I think I've made it pretty clear
- the way we'll proceed, as far as including any
- 21 additional or expansive testimony, or an
- 22 interpretation, a broader interpretation of what I
- 23 might have meant by my -- my request, should the
- ruling come down that way.
- 25 And then we'll close that part, and take

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1 up the evidentiary matters for today.
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- 2 So with that, let me -- I'm sorry.
- 3 MR. MILLER: I cannot help but ask a
- 4 question.
- 5 PRESIDING MEMBER MOORE: Gee, and I was
- just about to turn the floor over to you, too.
- 7 I --
- 8 MR. MILLER: Well, I apologize for
- 9 interrupting, then.
- I'm a little confused. I thought I
- 11 had -- was with you, until just a moment ago.
- We're going to address the matters that you
- 13 requested briefing on first, which was -- I'm
- 14 trying to feed this back to you, with your
- 15 permission.
- 16 PRESIDING MEMBER MOORE: Always --
- 17 always a good thing to do.
- 18 MR. MILLER: And that would relate to
- 19 the topics that were discussed in the colloquy at
- 20 the end of the last hearing relating to
- 21 economically unsound, and cost data on wet versus
- dry. Is that correct?
- 23 PRESIDING MEMBER MOORE: Correct.
- MR. MILLER: Now, when you say then we
- 25 would bifurcate it and have the rest of the

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1 evidentiary hearing, I'm a little confused,
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- 2 because to me that is the evidentiary hearing that
- 3 we were planning to hold, and I don't understand
- 4 what other issues beyond that are -- are open.
- 5 Until you've ruled on your motion, it seems to me
- 6 that that's --
- 7 PRESIDING MEMBER MOORE: Yeah, you're
- 8 correct. It --
- 9 MR. MILLER: -- there's no bifurcation,
- in other words.
- 11 PRESIDING MEMBER MOORE: Well,
- 12 bifurcation in the sense that any broader issues
- that we need to discuss will come up after
- that's -- that's done. So if we have other issues
- that we wish to pursue, in terms of further
- 16 direction or other open matters, I understand
- 17 there may be other -- other broader testimony,
- that'll all occur after the response.
- 19 MR. MILLER: I guess what I'm planning
- 20 to do, if -- just state it now -- is it seems that
- 21 until the motions are ruled upon, the appropriate
- 22 topic for today would be economically unsound and
- 23 the cost questions that you raised at the last
- 24 hearing. And when other -- and that's what we're
- intending to cover. And in the event that other

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1 parties across the table here, Kate, would get
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- 2 into other matters beyond that prior to your
- 3 ruling on the motions, I would -- my presumption
- 4 is that I would object.
- 5 PRESIDING MEMBER MOORE: Fine. And,
- 6 however, there -- there may be -- often we deal
- 7 with items like that under the topic of
- 8 housekeeping, where we start to talk about next
- 9 steps --
- MR. MILLER: Oh.
- 11 PRESIDING MEMBER MOORE: -- the
- 12 hearings, and I want to -- I want to make it clear
- 13 that some of the matters that may follow on
- 14 procedurally, with regard to the future ruling,
- 15 put them over, we'll deal with them later today.
- 16 MR. MILLER: I understand now. Thank
- 17 you.
- 18 PRESIDING MEMBER MOORE: Mr. Miller, you
- 19 have the floor.
- 20 MR. MILLER: Okay. Give me just a
- 21 moment to shift gears, if you would.
- 22 HEARING OFFICER WILLIAMS: Mr. Miller,
- 23 would you also mark any exhibits that you have at
- this time?
- MR. MILLER: Yes. I'll be happy to do

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1 that. If I can get the right file here.
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- I guess this would be a point of order,
- 3 or something like that. Could I address the
- 4 counsel for the staff a moment?
- 5 Did you want to propose any change of
- 6 the order?
- 7 MS. WILLIS: Well, if it would please
- 8 the Committee, it would -- it would probably serve
- 9 our representative from the State Water Board to
- 10 have her provide her testimony first, if -- unless
- 11 there's any objections.
- 12 PRESIDING MEMBER MOORE: Is there any
- objection to that? I realize there may be some
- 14 time constraints.
- 15 I'm happy to do that. Let's review the
- 16 bidding on this. The State Water Board is
- 17 responding to a letter that was sent by CURE, if
- 18 I'm correct. It was --
- MS. WILLIS: Actually, she will be --
- 20 today she'll just be sponsoring her e-mail that's
- 21 attached to --
- 22 PRESIDING MEMBER MOORE: Oh, I'm sorry.
- We do have that.
- MS. WILLIS: -- our brief.
- 25 PRESIDING MEMBER MOORE: All right.

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1	MS. WILLIS: The letter that we just
2	docketed today was something that we just received
3	yesterday.
4	PRESIDING MEMBER MOORE: Okay. Fine.
5	HEARING OFFICER WILLIAMS: Staff, why
6	why don't, then, you mark the the supplemental
7	testimony as 19-C, and Ms. Vassey's memo as part
8	of that exhibit, and we can decide later if we
9	want to mark it separately or not.
10	(Thereupon, Exhibit 19-C was marked
11	for identification.)
12	PRESIDING MEMBER MOORE: So, Ms. Vassey,
13	maybe you could come to the podium, and we'd like
14	to ask you to be sworn in as a witness, a
15	formality for our proceedings.
16	(Thereupon, Sheila Vassey was, by the
17	reporter, sworn to tell the truth, the
18	whole truth, and nothing but the truth.)
19	TESTIMONY OF
20	SHEILA VASSEY
21	called as a witness on behalf of the Commission
22	Staff, having been first duly sworn, was examined
23	and testified as follows:
24	DIRECT EXAMINATION
25	BY MS. WILLIS:

1 Q Could you please state your name for the

- 2 record?
- 3 A Yes. My name is Sheila Vassey.
- 4 Q And what is your job title?
- 5 A I am a Senior Staff Counsel at the State
- 6 Water Board.
- 7 Q And how long have you been there?
- 8 A I have been there for 20 years.
- 9 Q And could you briefly describe your job
- 10 responsibilities?
- 11 A Yes. I am in the specialist class, and
- 12 I advise the State Board's Basin Planning Unit,
- 13 the Freshwater Standards Unit, the Ocean Standards
- Unit, and in addition, as do all of the attorneys
- in the Water Quality Section, I handle petitions
- 16 for review of regional water board actions. And
- then, in addition, respond to specific requests
- from my boss, the Chief Counsel.
- 19 Q In Appendix B to the testimony, in
- 20 Attachment A, is a copy of an e-mail. Do you have
- 21 that in front of you?
- 22 A Yes, I do.
- Q And did you create this e-mail?
- 24 A I did.
- 25 Q And could you please state the date of

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1 the creation?
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- 2 A It's dated March 17th, 2000.
- 3 Q And is that the correct date, to the
- 4 best of your recollection?
- 5 A Frankly, I don't remember the date.
- 6 Q Do -- is there anything other than the
- 7 docket stamp, or the marking as Appendix B, other
- 8 than those markings does this e-mail appear to
- 9 have been altered in any way?
- 10 A No, it doesn't.
- 11 Q Could you please briefly describe the
- 12 contents of that e-mail?
- 13 A Sure. Before I do that, I would like to
- 14 point out that there is a typo. The second
- sentence refers to Principle 7, and it should be
- 16 Principle 2.
- 17 Basically, Joe O'Hagan asked me if I
- 18 knew if the State Board had ever interpreted the
- 19 term economically unsound, and so I agreed to
- 20 research our files to see if I could find any --
- any orders or memos on that topic.
- We have a card file in the library, so I
- went to the card file, and I went through it. And
- I was not able to find anything, no State Board
- 25 orders or memos that discuss the phrase

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1 economically unsound. So that's basically what
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- 2 the e-mail message says.
- I did come across some old memos from
- 4 the 1980's, that reference the Policy 75-58, but
- 5 they don't -- don't discuss the term economically
- 6 unsound. I did then ask one of our economists if
- 7 he had an opinion on what the phrase meant, and he
- 8 said basically it wasn't a term used by
- 9 economists, and that it was subjective, and it
- 10 would -- as the e-mail indicates, he said it would
- imply some kind of balancing of costs and benefits
- 12 which are not spelled out in our policy.
- 13 And so that's -- that was about it. I
- 14 really was not able to come up with information to
- 15 -- to provide light on the topic.
- MS. WILLIS: Thank you.
- 17 Did you -- do you want to open her up
- 18 for cross examination on this?
- 19 PRESIDING MEMBER MOORE: I think it's
- 20 probably appropriate, because it will allow her to
- 21 go back to the other agency, and go back to work.
- 22 So let me offer her as a witness for cross
- examination.
- Mr. Miller, any questions?
- 25 ///

1	///
2	CROSS EXAMINATION
3	BY MR. MILLER:
4	Q I have only one question, which is if
5	Ms. Vassey could comment on the extent to which
6	the policy and it sounds like, from the
7	previous statement, I know that the answer is
8	going to be not very much but to what extent
9	has the policy been applied by the Board since its
10	adoption in 1975?
11	A Well, to the best of my knowledge, I
12	don't I could not come across an order, as I
13	said, in which discussing the policy, so it
14	does not appear that it's been applied very much.
15	MR. MILLER: Thank you.
16	PRESIDING MEMBER MOORE: If if at

18 THE WITNESS: Pardon?

19 PRESIDING MEMBER MOORE: If at all?

20 THE WITNESS: If at all. The memos, as

I said, in the eighties, discuss the policy in

22 relationship to some projects that were proposed

23 at the time. Apparently those projects were never

24 finished. And so that appeared to be the end of

25 that story.

all.

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1 HEARING OFFICER WILLIAMS: Thank you,
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- 2 Mr. Miller.
- 3 Staff? No other questions.
- 4 CURE?
- 5 MS. POOLE: Yes.
- 6 CROSS EXAMINATION
- 7 BY MS. POOLE:
- 8 Q Ms. Vassey, can you tell me whether the
- 9 State Board has jurisdiction to determine whether
- a use is a beneficial or an unreasonable use of
- 11 water?
- 12 MS. WILLIS: I'd like to limit the scope
- 13 of the questions to her memo, the e-mail that she
- 14 sent. If there's any questions regarding that.
- Unless there's --
- 16 PRESIDING MEMBER MOORE: Well, I -- I
- 17 think that's a fair -- a fair request.
- 18 Ms. Poole, you're -- let's keep it to
- 19 the memo. I understand where you're going, but I
- 20 think if you stay with -- with the memo you're
- 21 going to be able to get the answer that you're --
- 22 that you're after. If you stay -- you're trying
- 23 to tease apart the term, and so --
- MS. POOLE: Well, actually, I'm
- 25 concerned. There's been a lot of discussion in

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this case about what jurisdiction the State Board
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- 2 has and does not have, and I thought Ms. Vassey
- 3 could shed some light on that for us.
- 4 PRESIDING MEMBER MOORE: I think that's
- fair. Why don't you -- what jurisdiction do you
- 6 have?
- 7 THE WITNESS: The State Board has
- 8 statutory authority to investigate whether a use
- 9 of water is -- is a waste or unreasonable use of
- 10 water. In general.
- 11 PRESIDING MEMBER MOORE: Thank you.
- 12 Ms. Poole?
- 13 BY MS. POOLE:
- 14 Q Does the State Board have any special
- jurisdiction over State Water Project water?
- 16 A I don't know the answer to that.
- 17 Q Thanks.
- 18 A I don't work in the water rights areas.
- 19 Q Can you tell us whether the full Board
- 20 has authorized your attendance here today?
- 21 A I don't believe so. I don't think that
- 22 I -- I discussed the request with my immediate
- 23 supervisor. I don't know whether he talked to all
- of the Board Members or not.
- 25 PRESIDING MEMBER MOORE: I'm not sure --

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why would that matter?
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- MS. POOLE: Well, I'm trying to discern
- 3 who Ms. Vassey is here speaking on behalf of.
- 4 PRESIDING MEMBER MOORE: I -- I
- 5 anticipate she was a resource, a technical legal
- 6 resource for us, and -- and I have encouraged her
- 7 participation on that basis.
- 8 MS. WILLIS: That's correct.
- 9 PRESIDING MEMBER MOORE: There's no --
- MS. WILLIS: She's not --
- 11 PRESIDING MEMBER MOORE: -- there's
- no -- there's not a policy matter that's being
- 13 presented.
- 14 MS. WILLIS: Right. And she is not here
- 15 speaking on behalf of the Water Board, the entire
- 16 Board, as --
- 17 PRESIDING MEMBER MOORE: Well, it's --
- MS. WILLIS: -- authorized Board.
- MS. POOLE: Okay.
- 20 PRESIDING MEMBER MOORE: It wouldn't
- 21 be -- it wouldn't be relevant for her to be here
- in that capacity, in any case.
- MS. POOLE: All right. That's all the
- 24 questions I have. Thank you.
- 25 PRESIDING MEMBER MOORE: Thank you very

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1 much.
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- MS. WILLIS: Thank you.
- 3 PRESIDING MEMBER MOORE: And you're
- 4 dismissed, I suppose. Thank you for your
- 5 participation.
- 6 All right. With that, then now I'll
- 7 turn back, and Mr. Miller.
- 8 MR. MILLER: Okay. I think when we left
- 9 off, Mr. Williams had asked me if we're marking
- 10 any exhibits. And what we would like to offer is
- 11 a -- the table that was included in our opening
- 12 brief, that was in Attachment Roman numeral I to
- that brief, which was entitled Table A, Wet versus
- 14 Dry Cooling. And we made copies, reproduced that
- particular table of the opening brief for Mr.
- Rowley to refer to in his brief testimony on the
- 17 topic.
- So I have copies that I will --
- 19 HEARING OFFICER WILLIAMS: I believe
- that's next in order, Number 40.
- 21 MR. MILLER: I think there -- there was
- a little issue, wasn't there, between 40 and 39,
- and I think that it's maybe 41.
- MS. POOLE: I -- that was my confusion.
- I think 40 is correct.

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1 MR. MILLER: Okay. So it is 40. All
2 right. I will distribute it.
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- 3 HEARING OFFICER WILLIAMS: Thank you.
- 4 (Thereupon, Exhibit 40 was marked
- for identification.)
- 6 MS. POOLE: Excuse me, that was Table A?
- 7 MR. MILLER: Yes.
- 8 (Pause.)
- 9 MR. MILLER: All right. I'm going to
- 10 call upon Mr. Joe Rowley, who was previously sworn
- 11 as a witness in this matter, to cover the matters
- 12 that were included in Attachment I, as I
- 13 described, to our opening brief. And this was in
- 14 response to Commissioner Moore's direction to
- 15 provide additional information regarding cost.
- You may recall that he presented
- information on that topic at March -- the March
- 9th hearing, and -- Mr. Rowley did that at that
- 19 time, and that was in response to information
- 20 filed with CURE's supplemental testimony filed on
- 21 March 6th, and received by us on March 7th, just
- 22 prior to the hearing. So the intention was to
- 23 respond, to clarification, and provide a little
- 24 fuller analysis.
- 25 So with that introduction, I'll just

1	begin	asking	some	questions	here	$\circ$ f	MΥ	Rowlev
_		abitting	DOILL	queberono	TICIC	$\circ$	1.17	TOWICY.

- 2 TESTIMONY OF
- 3 JOSEPH ROWLEY
- 4 called as a witness on behalf of the Applicant,
- 5 having previously been duly sworn, was examined
- 6 and testified further as follows:
- 7 DIRECT EXAMINATION
- 8 BY MR. MILLER:
- 9 Q Mr. Rowley, you previously testified on
- 10 cost of wet and dry cooling on March 9th; correct?
- 11 A Yes, I did.
- 12 Q And we submitted -- the Applicant
- 13 submitted additional information in its opening
- 14 brief dated April 4th, in that regard. Is that
- 15 correct?
- 16 A That's right.
- 17 Q And that included Attachment I -- excuse
- me, Roman numeral I.
- 19 A Yes.
- 20 Q And at this point I'll just ask you to
- 21 sponsor that as an exhibit in this matter, and ask
- 22 if it is based upon your professional -- best
- 23 professional judgment.
- 24 A Yes, it is.
- 25 MS. POOLE: I'm sorry to interrupt. Is

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1 Attachment I Exhibit 40, or just Table A?
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- 2 MR. MILLER: Just Table A, at this
- 3 point. Although you raise a good point. And I
- 4 guess that's part of the confusion that we find
- 5 ourselves in with regard to submitting testimony
- 6 and briefing at the same time. And, really, we
- 7 should sponsor all of Attachment I as -- as an
- 8 exhibit, so that it's all in evidence.
- 9 Unfortunately, I didn't bring 20 copies of that,
- 10 but we all, of course, have received it. Prior to
- 11 this hearing it's been docketed.
- 12 PRESIDING MEMBER MOORE: Any -- do you
- have any objection to that? That might make it
- 14 easier and cleaner. Actually, your point is a
- 15 good one.
- MS. POOLE: I think that would make more
- 17 sense.
- 18 PRESIDING MEMBER MOORE: Staff, do you
- 19 have any objection to that?
- MS. WILLIS: None.
- 21 PRESIDING MEMBER MOORE: Let's -- let's
- do it that way. It's cleaner, and it puts it all
- in one place. We do have copies of that from
- 24 previously filed and docketed material, so
- let's -- that will be -- it will all be 40.

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1 Without objection, that will all be Exhibit 40.
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- 2 MR. MILLER: Okay. Very good.
- 3 PRESIDING MEMBER MOORE: Okay.
- 4 MR. MILLER: All right. With that
- 5 introduction, and I would just point out also that
- 6 -- that Attachment I did include a declaration by
- 7 Mr. Rowley swearing to its authenticity, and that
- 8 it was submitted on --
- 9 PRESIDING MEMBER MOORE: All right.
- 10 MR. MILLER: -- that it was true based
- 11 upon his best information.
- 12 BY MR. MILLER:
- 13 Q So, what I'd like you to do now, Mr.
- Rowley, is to summarize the information provided
- in the supplemental -- Attachment I, and in Table
- 16 A, as we've distributed it this morning, for the
- 17 benefit of the Committee.
- 18 A Well, in responding to your request,
- 19 Commissioner Moore, we started first by looking at
- 20 the two scenarios presented by CURE at the March
- 21 9th hearing. And --
- 22 PRESIDING MEMBER MOORE: Do you want to
- 23 briefly describe your understanding of those
- scenarios, just synoptically?
- 25 THE WITNESS: Yes. My understanding is

1 that one scenario represented the proposed

- 2 project, and on Table A that would be the far
- 3 left-hand column.
- 4 PRESIDING MEMBER MOORE: That's Wet,
- 5 WKWD, Wells.
- THE WITNESS: Yes.
- 7 PRESIDING MEMBER MOORE: Thank you.
- 8 THE WITNESS: So the -- the -- on Table
- 9 A, the group of three columns on the left is
- 10 essentially a recitation of CURE's information.
- 11 The second alternative described by CURE
- is what I call the CURE alternative scenario. One
- problem that we had in looking at that scenario
- 14 and trying to tease out just the effective wet
- versus dry cooling is that there were two other
- variables changed in addition to going from wet to
- 17 dry. And those two other variables were that the
- 18 water supply changed from West Kern to Tulare; in
- 19 other words, from the proposed water source to a
- 20 brackish water source.
- 21 And the second change, in addition to
- 22 wet versus dry, was the method of dealing with
- 23 wastewater. The wastewater in the CURE
- 24 alternative scenario was dealt with by means of
- 25 zero discharge and disposal of solid waste.

So our first task was to create a pair

- of scenarios that we could use to clearly respond
- 3 to your request; that is, what is the effect of
- 4 wet versus dry. And in so doing we created a
- 5 third scenario, Scenario 3 -- and, by the way,
- 6 I've identified these as the proposed project is
- 7 Scenario 1, the CURE alternative scenario is
- 8 Scenario 2.
- 9 And the -- the third alternative, that
- 10 I'll describe now, is Scenario 3, that being dry
- 11 cooled, but the ancillary water uses are supplied
- 12 with West Kern water, and the wastewater disposal
- is by disposal wells. So Scenario 3, as compared
- 14 to the proposed project, just changes from wet to
- dry, in terms of the cooling method, but leaves
- 16 alone the water supply for ancillary uses, leaves
- 17 that West Kern and leaves the wastewater disposal
- 18 method as proposed.
- 19 BY MR. MILLER:
- 20 Q I'm going to interrupt just for a second
- 21 and ask a question. Could you please just, for
- 22 the Committee's benefit, describe ancillary uses
- 23 so that we're all -- we understand what that
- 24 means?
- 25 A Sure. The power plant's main water use

1 at the proposed project is for the wet cooling

- 2 tower. However, there are other water uses, those
- 3 being boiler makeup, and evaporative cooler makeup
- for the gas turbines, various other smaller water
- 5 uses. But the plant still requires water even if
- it's, quote, unquote, dry cooled.
- 7 So by comparing Scenarios 1 and 3, we
- 8 get a clear picture as to what the cost is of
- 9 going from wet cooling to dry cooling.
- 10 I've also presented information on
- 11 Scenarios 1 versus 2, to get a clear picture on a
- 12 comparison of the proposed project to the CURE
- 13 alternative scenario. And looking at Table A, the
- 14 comparison between wet versus dry, that is
- Scenario 1 versus Scenario 3, is presented on the
- 16 right-hand side, that group of three columns on
- 17 the right. The shaded column on the far right
- 18 presents the change in cost.
- 19 And likewise, the middle group is
- 20 comparing the proposed project with the CURE
- 21 alternative scenario, and showing an analogous
- delta there.
- 23 So the first thing I would like to note
- is that under the cooling system, that is the part
- of the plant that has to do with how the steam

1 exiting the steam turbine is condensed to water,

- that is the main cooling need of the plant. That
- 3 system, which I'm terming here the cooling system,
- 4 has a cost associated with it for dry cooling and
- 5 for wet cooling.
- 6 And this is something that our company
- 7 has been interested in for some time. We -- we've
- 8 run across prospective projects where water may
- 9 not be available. It's tough to make project
- 10 work, but since each project is distinct in terms
- of its economic circumstances, we sometimes
- 12 evaluate a project that might be dry cooled. And
- so we have a database for that purpose. And Black
- 14 and Veatch last September developed capital costs
- that we use in pro formas and other economic
- analyses.
- 17 And the number that you see in a square
- box in the delta column, both in the comparison
- 19 between one -- Scenario 1 and 2 and 1 and 3, that
- 20 delta is \$18.3 million. That's a number that's
- 21 directly out of our database developed by Black
- 22 and Veatch for the purpose of evaluating the
- economic feasibility of projects.
- 24 So that number was not developed in
- 25 response to your request, Commissioner Moore, but

1 was something that we had in our database.

The next number that's encircled in a

square box essentially gives the overall project

change in capital costs. So in the far right-hand

column, looking at just the cooling system change

of \$18.3 million, that drops to \$14.1 million when

all other project considerations are taken into

account. Those being factors involving capital

costs of the water supply, water treatment, and

wastewater disposal.

Likewise, in the comparison with the

CURE alternative scenario, the \$18.3 million goes

up to 19.4 when those other factors are included.

That is, those other capital cost factors.

The next step is to annualize that cost.

That is, annualize the capital cost, and then add in other annual costs such as O&M costs, and also the lost electric revenues, in order to obtain a total annualized cost. Then the total annualized cost is presented as a -- a 20 year net present value.

The 20 year net present value of the wet versus dry case, that is Scenario 1 versus

Scenario 3, is \$19.7 million. And the similar change in cost for Scenario 2, the CURE

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1 alternative scenario, is $29.6 million more
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- 2 expensive than the proposed project.
- 3 PRESIDING MEMBER MOORE: And you
- 4 contrast that with the delta in column 1 of 16.4?
- 5 THE WITNESS: I -- a lot of the numbers
- 6 in column -- the first group of three columns are
- 7 sort of inexplicable to me. I -- they're not my
- 8 numbers, but if -- well.
- 9 PRESIDING MEMBER MOORE: So basically,
- 10 Mr. Rowley, what you did was to take the numbers
- that were available to you and then use them in
- 12 the same NPV analysis that you did in the other
- 13 columns, just using someone else's numbers. So --
- 14 THE WITNESS: Correct.
- 15 PRESIDING MEMBER MOORE: -- to the best
- of your ability, that's the net present value you
- 17 could come up with, given the numbers you had.
- 18 THE WITNESS: Yes. The 16.4 figure does
- not appear in CURE's testimony, but we took their
- 20 numbers and ran them through the same analysis
- that produced the 29.6 and the 19.7.
- 22 PRESIDING MEMBER MOORE: Right. Just --
- just so that I -- we're understanding, for the
- 24 record, basically what you dealt with were
- 25 representations of capital cost and O&M that were

1 presented to you. You then ran those through your

- 2 own model.
- 3 THE WITNESS: Right. That's true of the
- 4 first three columns there.
- 5 PRESIDING MEMBER MOORE: Thank you.
- 6 THE WITNESS: Now, the fact of the wet
- 7 case, Scenario 3 being \$19.7 million more
- 8 expensive than the proposed project, and likewise
- 9 the CURE alternative scenario being \$29.6 million
- more expensive, those figures are actually
- 11 understated, because the lost electric revenue
- 12 figure is understated. And it's understated
- 13 because of a simplifying assumption that we made
- in producing the lost electric revenue
- 15 calculation. That is, we assumed a constant year-
- 16 round power output loss of six and a half
- megawatts, and that corresponds to a three-
- 18 quarters of an inch of mercury backpressure
- increase on the steam turbine, plus a little bit
- of power for -- additional power for the fans for
- the air-cooled condenser.
- The fact of the matter is that the
- 23 relationship between ambient temperature and power
- loss is not linear, first of all. The -- for
- example, if you go up to three and a half inches

1 of mercury backpressure increase, the -- the power

- 2 loss is over 20 megawatts. And that -- that sort
- of a power loss would occur on a day such as a hot
- 4 summer afternoon, when not only is the power most
- 5 in demand, but market clearing prices are highest.
- 6 And so we -- we've lost that effect in a
- 7 simplifying assumption of high market clearing
- 8 prices coinciding with a very substantial loss of
- 9 power output.
- 10 And that -- that concludes my summary of
- 11 -- of Appendix -- or Attachment I.
- 12 BY MR. MILLER:
- 13 Q Thank you. What I'd like to do now is
- ask you, in light of that further analysis, in
- 15 addition to the comments you presented at the
- 16 March 9th hearing, revisit the issue again of
- 17 economic unsoundness, and provide us your opinion
- 18 as to the significance of the cost difference that
- 19 you've calculated.
- 20 A I first reiterate my reluctance to
- 21 produce information that would expose our
- 22 company's business plans or -- or rates, and so
- 23 forth.
- 24 But having said that, I think we do need
- 25 to provide some indication as to whether the \$29.6

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1 million figure and the $19.7 million figure is --
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- 2 is a large number or not. I think on the face of
- it, they certainly appear like large numbers. I
- 4 would only say that the -- the net present value
- of a 500 megawatt merchant power plant, that is
- 6 the net present value of the overall project, is
- 7 on the same order of magnitude.
- 8 PRESIDING MEMBER MOORE: So you're using
- 9 an NPV 20-year, same 20-year NPV --
- 10 THE WITNESS: Yes.
- 11 PRESIDING MEMBER MOORE: -- and your
- 12 discount rate is what -- your assumed discount
- 13 rate is what?
- 14 THE WITNESS: Our assumed discount rate,
- when we calculate a net present value for our
- 16 projects, is our -- our investment hurdle rate,
- 17 which is a confidential number.
- 18 PRESIDING MEMBER MOORE: Okay.
- 19 THE WITNESS: It's -- it's not widely
- 20 distant from the sorts of numbers that we're
- 21 seeing on this table.
- 22 PRESIDING MEMBER MOORE: And so
- 23 you're -- you're making the statement, then, that
- it is in the same order of magnitude, relative
- order of magnitude that these cost differences

- 1 are.
- THE WITNESS: Right. So in other words,
- 3 if the project were to shoulder the burden of
- 4 going to the -- going to dry cooling, the \$19.7
- 5 million or the \$29.6 million would be subtracted
- 6 directly from the project's NPV, since the
- 7 number -- NPV, net present value, since the net
- 8 present value is on the same order of magnitude
- 9 for the overall project that would tend to drive
- 10 the net present value to zero, which means there's
- 11 no incentive to do the project. There's no
- incentive to go forward with the project. There's
- no reason why investors would invest their money
- 14 for a net present value that is being driven to
- 15 zero.
- 16 PRESIDING MEMBER MOORE: Thank you.
- 17 BY MR. MILLER:
- 18 Q Shifting to a slightly different
- 19 subject, Mr. Rowley. You had an opportunity, I
- 20 believe, to review CURE's opening brief? That's a
- 21 question.
- 22 A Yes.
- 23 Q Could you now comment, please, on
- information provided in that brief? Or arguments,
- I should say, provided in that brief.

1 A I'd like to just provide an overall 2 comment.

The -- the conclusion of the analysis

presented in the opening brief is that wet -- is

that dry cooling is somewhat more cost effective

than wet cooling. And I think that we need to

look to the marketplace to -- to test whether that

is a sound conclusion or not.

When developers propose a project, they're responding to price signals, both in terms of market clearing prices as well as in terms of the capital cost of the project. And clearly, market participants, their -- their reaction to the market price signals is that the economic solution is wet cooling, not dry cooling.

That, in other words, that the -- the solution that makes economic sense, that is the solution that the free marketplace drives participants towards, is wet cooling. And since market participants act in their interest, we can presume that that's -- that means that wet cooling is, in fact, more cost effective than dry cooling, which is -- essentially the CURE conclusion is totally at odds with what's happening in the real world.

1 The test of any model is that does --2 first of all, does the model reproduce what's 3 happening in the real world. If it doesn't, 4 there's something wrong with the model. And I 5 think that's clearly the case with the CURE 6 analysis. PRESIDING MEMBER MOORE: Mr. Rowley, 8 would it be fair to say that your last statement is contingent on the price of water as a key 9 10 variable? For instance, if we said that the price 11 per unit of water were to increase fivefold, or tenfold, that, in fact, that single variable 12 13 change might make a difference in what you just 14 said? 15 THE WITNESS: It's true that the price of water is one of those price signals that's --16 17 that's being responded to when a choice is made 18 between wet versus dry, and each project has its 19 own individual economic circumstances. And so, as 20 I said earlier, there may be a project where, as a 21 result of looking at all the variables including 22 the price of water, that the conclusion could be

24 But what we're saying is that's -- turns 25 out to be generally not the case in today's market.

dry cooling, instead of wet cooling.

<u>L</u>	PRESIDING	MEMBER	MOORE:	So	1İ	Ι	restate

- 2 that, the price of water, as it is in evidence
- 3 today, is not a factor in your decision to
- 4 recommend wet versus dry cooling.
- 5 THE WITNESS: It was -- I would say it
- 6 was a factor that was considered, but it was not a
- 7 large enough cost component to drive the equation
- 8 towards dry cooling. And when we look at other
- 9 projects that are similarly -- similarly situated,
- 10 such as La Paloma, they come to the same
- 11 conclusion.
- 12 PRESIDING MEMBER MOORE: Mr. Miller.
- 13 BY MR. MILLER:
- 14 Q Do you have any comments on the -- and
- 15 maybe this is -- maybe you have already answered
- 16 the question, and you can just say so. On the
- 17 modeling that was presented in the CURE opening
- 18 brief, that is I guess the peace model, or however
- it's referred to there, that attempted to
- 20 calculate a return on investment, or net profit of
- 21 a hypothetical power plant.
- 22 A There are a lot of models available that
- one can use to estimate capital costs, and to
- determine rates of return, and so forth. I don't
- 25 have any comment on the model per se. I think my

1 comments earlier really pertained on the inputs to

- 2 the model and how the model is used. You can make
- a model produce any results you want, based on the
- 4 inputs and how the model is used.
- 5 Q Are those models something that require
- 6 experience to apply?
- 7 A Absolutely. It's just as easy to make a
- 8 -- a accidental input or use of the model that
- 9 results in a invalid conclusion, as it is to do it
- 10 purposely.
- 11 Q And in your review of the CURE brief and
- 12 its conclusion that essentially the addition of
- dry cooling would make no significant difference
- to the profitability of a power plant, does that
- square with the real world?
- 16 A I would say that's ludicrous.
- 17 Q Finally, with regard to dry cooling,
- 18 have you made any analysis or review of the -- as
- 19 was done in your testimony to some degree, I
- 20 believe, already, at -- but I just ask you to
- 21 repeat it, if you need to, regarding the
- 22 environmental comparison between wet and dry
- 23 cooling. Are there any aspects of that that you
- 24 could comment on as to the impacts of dry cooling?
- 25 A Well, dry cooling requires a very large

1 structure, it's a big, boxy structure, would dwarf

- 2 all the other structures on the project site.
- 3 We're talking about a structure that's roughly 300
- feet by 250 feet by 100 feet tall, has typically,
- in some of the designs that I've seen -- and these
- 6 are mostly just designs because we don't see these
- 7 projects constructed in evidence, but rather just
- 8 on paper -- could have 30 fans that have
- 9 diameters, each one, of over 30 feet. They make a
- 10 lot of noise.
- 11 The visual impact is substantial. The
- box, the boxy structure presents a bluff body that
- in air quality terms requires that you look at the
- 14 effect, the downwash effect of wind passing over
- 15 that structure and impacting the stack, resulting
- in a very possible effect of having to raise the
- 17 stack height with additional visual impacts.
- 18 You have to have a rectangular flat site
- 19 -- which, by the way, we don't have at Elk
- 20 Hills -- something on the order of two to three
- 21 acres. So you'd have to grade a large area for
- that, which would have additional ground
- 23 disturbance.
- 24 Those are some of the additional impacts
- 25 that dry cooling has.

1 Q Would dry cooling require greater fuel

- 2 use?
- 3 A It would require slightly greater fuel
- 4 use because the efficiency of the plant suffers.
- 5 Q And would it have an impact on habitat
- 6 loss?
- 7 A It would, because of the grading
- 8 necessary to create a site for the -- for this
- 9 large boxy structure.
- 10 Q Would you expect -- I guess your comment
- on the reasonableness of the scenarios, perhaps,
- that even if dry cooling were adopted in the real
- world, would you change the water supply for the
- 14 ancillary uses that were referred to earlier?
- 15 A No. And I think that's very much in
- 16 evidence in Table A, in terms of the roughly \$10
- 17 million difference between Scenario 2 and Scenario
- 18 3. The -- the use of brackish water for the
- 19 relatively small ancillary water needs of the
- 20 plant really doesn't make practical or economic
- 21 sense. You would -- well.
- 22 Q All right. And therefore, there would
- 23 still be the need for construction of water supply
- 24 lines and water disposal lines, even if that water
- were just used for the ancillary uses?

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1 A Yes.
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- 2 Q Would there be any impact on
- 3 construction emissions?
- 4 MS. POOLE: Excuse me. I thought we
- 5 were supposed to stay out of environmental impacts
- 6 here. If you're going to go into this, I'm going
- 7 to go into this.
- 8 MR. MILLER: This was only relating to
- 9 dry cooling, and we're talking about 75-58 and its
- 10 requirement to balance the use of fresh water
- 11 against other sources or methods of cooling that
- 12 would be environmentally undesirable or
- economically unsound.
- 14 PRESIDING MEMBER MOORE: You know, Mr.
- 15 Miller, I --
- MR. MILLER: However, I'm happy to stop.
- 17 PRESIDING MEMBER MOORE: I think Ms.
- 18 Poole is -- is on the right track. The question I
- 19 asked, and which I really did expect everyone to
- 20 adhere to, was the economic issues. And so I
- 21 think she's sustained in that.
- MR. MILLER: All right. Very good.
- I think with that, we are concluded in
- our testimony, Mr. Rowley has concluded, and he's
- 25 available for cross examination.

1 PRESIDING MEMBER MOORE:	Any other
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- 2 questions from the dais?
- 3 Commissioner Pernell?
- 4 HEARING OFFICER WILLIAMS: I just have
- one question, clarification. You referred to your
- 6 Exhibit 39 as Appendix -- as Appendix I, that was
- 7 attached to your opening brief.
- 8 THE WITNESS: Roman numeral I.
- 9 HEARING OFFICER WILLIAMS: Yeah. I
- think it should be Roman numeral 1.
- 11 MR. MILLER: My apologies. That's
- 12 correct.
- 13 HEARING OFFICER WILLIAMS: Okay. So
- 14 we're clear on that, that it's actually Roman
- 15 numeral 1, instead of I.
- 16 PRESIDING MEMBER MOORE: Your witness is
- 17 available for cross examination, then.
- MR. MILLER: Yes.
- 19 PRESIDING MEMBER MOORE: Staff?
- MS. WILLIS: No questions.
- 21 PRESIDING MEMBER MOORE: You have no
- 22 questions.
- Ms. Poole.
- MS. POOLE: Thank you.
- 25 CROSS EXAMINATION

1	RY	MS	POOLE:

- Q Mr. Rowley, I believe you just said that
- 3 you don't see dry cooled projects constructed in
- 4 evidence, and not just on paper. Is Crockett
- 5 constructed in evidence and not just on paper?
- 6 A Crockett's not a merchant power plant.
- 7 I was referring to merchant power plants.
- 8 Q But Crockett is constructed in evidence,
- 9 and not just on paper, and is a dry cooled
- 10 project.
- 11 A It is. And in my statement I also did
- not say that they are completely not in evidence.
- 13 They're generally not in evidence. There are some
- 14 -- there are a couple --
- 15 Q Thank you.
- 16 A -- dry cooled projects.
- 17 Q And not all market participants are
- 18 selecting wet cooling, are they?
- 19 A Each market participant is selecting its
- 20 cooling method based on the economic circumstances
- of the project that they're pursuing.
- 22 Q And not all market participants are
- 23 selecting wet cooling, are they?
- 24 A It's apparent that -- that in some cases
- 25 the circumstances are favoring dry cooling. But

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1 they are --
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- 2 Q Could you just --
- 3 A -- very limited.
- 4 Q -- give me a yes or no answer to my
- 5 question, please?
- 6 A Your question is overly narrow. And it
- 7 doesn't --
- 8 Q Are there other projects that are
- 9 proposing to use dry cooling in the California
- 10 market?
- 11 A There are, based on the economic
- 12 circumstances presented by those projects.
- 13 Q So you believe that those developers who
- 14 have selected dry cooling intend to make a profit?
- 15 A Based on the economic circumstances for
- 16 that specific project. The zone --
- 17 Q So the answer is yes, for those specific
- 18 projects?
- 19 A Right. But none -
- Q Thank you.
- 21 A -- none in these circumstances that our
- 22 project finds itself in.
- 23 Q Thank you. Is it feasible that a market
- 24 participant may select to have lower capital costs
- 25 for constructing the plant in exchange for a

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1 slight loss of efficiency?
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- 2 A There's a balancing between efficiency
- 3 and capital cost, yes.
- 4 Q So the answer is yes?
- 5 A (No audible response.)
- 6 Q Thank you.
- 7 Now, you say --
- 8 HEARING OFFICER WILLIAMS: Mr. Rowley,
- 9 if you would just -- we can't hear movements, so
- if you respond orally, we would appreciate it. I
- just noticed that you were shaking your head, and
- that doesn't appear on the record.
- 13 THE WITNESS: Thank you.
- BY MS. POOLE:
- On page 2 of your testimony, which has
- 16 been marked Exhibit 40, you state the cost -- the
- 17 cost premiums that you calculate are better
- 18 associated with dry cooling, would place the
- 19 project at a significant competitive disadvantage
- as compared with wet cooled projects, e.g., La
- 21 Paloma, located in the mid-California zone.
- 22 Did you cost analysis take into account
- 23 the current cost advantages that the project has
- over La Paloma?
- 25 A I'm not -- we look at our project based

on what we know about our project. This statement

- 2 is based on what I know about the La Paloma
- 3 project. To my knowledge, the La Paloma project
- 4 enjoys several advantages. I'm not sure -- I'm
- 5 not aware of any disadvantages that the La Paloma
- 6 project has with respect to ours.
- 7 Q Did you deduct from your net present
- 8 value the calculation of the cost savings that Elk
- 9 Hills would achieve from using natural gas from
- 10 the Elk Hills field, and avoiding gas
- 11 transportation costs, as compared to La Paloma
- 12 paying for gas transportation along the Kern-
- Mojave pipeline?
- 14 A The fuel supply for the Elk Hills
- 15 project is market based. And that market at that
- 16 physical point, there's no reason to believe that
- there's a difference between the two projects.
- 18 Q Will you be paying gas transportation
- 19 costs?
- 20 A We will be paying a market price that's
- 21 based on that location.
- Q But could you answer my question,
- 23 please. The AFC presents that one of the
- 24 advantages of the project being located where it
- is is that you will not incur gas transportation

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services. Will you be paying gas transportation
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- 2 costs?
- 3 A There's no way to answer that question
- 4 in a yes or no fashion.
- Q Will gas be --
- 6 A Because the --
- 8 pipeline to the project site?
- 9 A Generally, no. But the --
- 10 Q Thank you.
- 11 A -- but the price that we're paying is
- 12 reflective of that location in the gas pipeline
- 13 network. So --
- Q And that location --
- 15 A -- in essence, that location does carry
- 16 a value associated with it that's reflective of
- 17 gas transportation.
- 18 Q Why is that? If you're not transporting
- 19 gas, why would it reflect the cost of gas
- 20 transportation?
- 21 A Because Occidental can sell that gas to
- 22 someone else at that location. And, for example,
- Occidental can sell gas to La Paloma, and there's
- 24 no reason for --
- 25 Q But they'd have to transport it --

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1 A -- Occidental to -- there's no reason --
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- 3 A -- there's no reason for Occidental to
- 4 sell their gas to our project at any lower price
- 5 than La Paloma, which is essentially the same
- 6 physical location.
- 7 Q But gas will not be transported to your
- 8 project; is that correct?
- 9 A In a physical sense, but from a price --
- 10 Q Thank you.
- 11 A -- perspective, you're off target.
- 12 Q Did you deduct from your net present
- value calculation the cost savings that Elk Hills
- 14 would achieve from using anhydrous ammonia, as
- 15 compared to La Paloma using aqueous ammonia?
- 16 A I think that's insignificant. I think
- 17 the use of anhydrous ammonia is more of a
- 18 practical matter than a cost matter.
- 19 Q Do you agree that anhydrous ammonia is
- 20 cheaper than aqueous ammonia for a project of this
- 21 type?
- 22 PRESIDING MEMBER MOORE: Wait, wait,
- 23 wait. No, no. It's -- asking him questions about
- the model, whether he used it or not, and I'm
- assuming that in the last response to Ms. Poole's

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1
         question you did not take a difference --
 2
                   THE WITNESS: I did not take a
 3
         difference because --
                   PRESIDING MEMBER MOORE: -- into
 5
         account. So the question of the anhydrous, I
         don't -- this is not the place to reopen the
         anhydrous versus the other ammonia options. So --
 8
                   MS. POOLE: Commissioner, if I may, the
         point I'm trying to get at is that Mr. Rowley in
 9
10
         his testimony has taken the conclusion he has
         drawn in his table, and made a definitive
11
         statement about a competitive disadvantage that it
12
13
         would cost them, as compared to la Paloma. And I
14
         want to make sure that the record is clear that
15
         there are other differences that will affect that
16
         competitive disadvantage calculation in that
17
         comparison.
                   PRESIDING MEMBER MOORE: But to the --
18
19
         to the extent that you identified factors that Mr.
20
         Rowley may or may not have used in his model, I
21
         think it's a fair -- fair question to ask him did
22
         you include this, did you not. To debate the
         relative merits of anhydrous ammonia use in this
23
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context is -- is not appropriate. But to go

through factor by factor where you think there's

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been an accounting difference in the model,
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- 2 absolutely is -- is fair game.
- 3 MS. POOLE: I understand. Thank you.
- 4 MR. MILLER: May I just offer a
- 5 preliminary comment, if we keep going here. Mr.
- 6 Rowley did not testify that he made a detailed
- 7 comparison with La Paloma. His testimony only
- 8 made a general statement that it would -- in
- 9 general, dry cooling would put the project at a
- 10 competitive disadvantage with wet cooling
- 11 projects, for example, La Paloma. He did not
- 12 represent that he had made a audit type comparison
- 13 line by line with La Paloma.
- 14 PRESIDING MEMBER MOORE: Well, I think
- that's becoming apparent as the questions come
- 16 out. But again, he has submitted the results of a
- 17 model, and I think, in all fairness, questioning
- the derivation of the model is appropriate.
- 19 THE WITNESS: And perhaps it would help
- 20 if I offer that the cost factors that are included
- in my calculation are evident in Table A.
- MS. POOLE: Well, I -- I disagree with
- 23 that. That's part of why I am asking you these
- 24 questions. There's not enough detail in Table A
- for us to answer some of these questions.

1	BY	MS.	POOLE:

- Q Let me just cut to the chase here. Your

  cost analysis and your statement about the project

  being at a competitive disadvantage as compared to

  a project like La Paloma, did not examine whether

  the Elk Hills project as a whole would be at a

  competitive disadvantage compared to the La Paloma
- 9 A No, it does not.

project as a whole, did it?

- 10 Q Thank you. Who proposed to locate Elk
  11 Hills where it's located?
- 12 PRESIDING MEMBER MOORE: Wait. I'm --
- MR. MILLER: I'm sorry. What -- where
- 14 are we going with this?
- PRESIDING MEMBER MOORE: Yeah, I'm not
- 16 understanding how Mr. Rowley would -- either, A,
- 17 be involved directly in that decision, or how that
- 18 pertains to the brief.
- MS. POOLE: Well, again, Your Honor,
- 20 what we're talking about here, the Applicant keeps
- 21 insisting that, first of all, they should just be
- 22 compared to other projects in the -- in the mid-
- 23 California zone, because there are different
- 24 prices that the mid-California zone receives
- 25 compared to other zones. And secondly, that it

should just be compared to the La Paloma project.

- 2 This question goes to that assertion.
- 3 Nobody's required this project to be located in
- 4 the mid-California zone. If it's suffering cost
- 5 disadvantages because of that, I want to make it
- 6 clear who created that disadvantage.
- 7 PRESIDING MEMBER MOORE: Well, I
- 8 think -- I think we're going to have to narrow
- 9 this down and stay back on the question of the dry
- 10 versus wet cooling. It's already apparent that
- 11 there are proprietary numbers that we're -- none
- of us are going to get, not me, not you, as far as
- the decision-making. I could refer back just to
- 14 the discount rate question.
- So let's -- let's stay off the broader
- 16 term of their decision-making and stay with the
- 17 evidence that was submitted in the brief, and the
- 18 relevance of that to the case in terms of dry
- 19 versus wet cooling.
- MS. POOLE: Okay.
- 21 BY MS. POOLE:
- 22 Q On page 5 of your testimony, you state
- 23 that the cost analysis -- your cost analysis
- 24 assumes constant net output loss of 6.5 megawatts
- 25 throughout the year, based on a constant .75

1 inches of mercury increase in steam turbine

- 2 backpressure.
- 3 Is this correlation based on a steam
- 4 turbine rating curve?
- 5 A This correlation is based on
- 6 thermodynamic analysis. I'm not -- I'm not
- 7 familiar with the term steam turbine rating curve.
- 8 That's not a term of art that I'm familiar with,
- 9 and I've spent 20 years working with steam
- 10 turbines.
- 11 Q Could you explain how you made the
- 12 calculation?
- 13 A It's easiest to -- to describe in terms
- of a Mollier diagram. The Mollier diagram shows
- 15 enthalpy versus entropy, and then has other lines
- of pressure and so forth on it. And essentially
- 17 what expansion through a turbine does is it
- 18 approximates isentropic expansion that has an
- 19 endpoint at the pressure of the condenser. And
- 20 since the endpoint is at a lower position at a
- lower backpressure, that means that the enthalpy
- leaving the steam turbine is a lower value than it
- 23 would otherwise be if the backpressure were
- 24 higher.
- 25 That means that the change in enthalpy

1 between the beginning of the expansion point and

- 2 the endpoint is greater when the backpressure is
- 3 lower, and it's less when the backpressure is
- 4 higher. And that change in enthalpy is directly
- 5 proportional to the power output of the steam
- 6 turbine.
- 7 Q Can you tell me what steam flow you used
- 8 in the calculation?
- 9 A The steam flow is that presented in
- 10 the -- in the material balance tables in the AFC.
- 11 Q Okay. In Table A, what are the water
- 12 supply -- or, excuse me. Are the water supply and
- 13 wastewater pipeline costs for an above ground or
- 14 below ground pipelines?
- 15 A They're for the pipeline as proposed,
- which is partially above ground and partially
- 17 below ground.
- 18 Q And if you could turn to what's been
- 19 marked Attachment 1, non-Roman 1, within Exhibit
- 20 40. There's a line marked mechanical BOP. Do you
- 21 see that?
- 22 A My Attachment 1 has to do with water
- 23 treatment chemicals and -- water expense.
- Q It's a table that's marked combined
- 25 cycle options capital cost estimate. It says

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1 Attachment 1 at the top of mine.
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- 2 A Okay. I have it now. I know which page
- 3 you're referring to.
- 5 Alternative 1B in that line marked mechanical BOP?
- 6 A Those are all the costs associated
- 7 within the inside the fence power plant equipment,
- 8 not including water treatment and wastewater
- 9 treatment. So, for example, that line does not
- include the effect of pipelines.
- 11 Again, this table is from our database
- developed by Black and Veatch. This is not a
- 13 project specific table, but does show what happens
- inside the fence, because the -- the referenced
- 15 plant here, in terms of the equipment found inside
- the fence, is the same as the Elk Hills project.
- 17 Q So under Alternative 1B, which is the
- dry condenser alternative, that -- that number
- there includes the dry condenser?
- 20 A Yes.
- 21 Q Does it include the installation of the
- dry condenser?
- 23 A No. That's further down, under
- 24 construction contracts.
- 25 PRESIDING MEMBER MOORE: Well, the table

- 1 includes it.
- THE WITNESS: And also --
- 3 PRESIDING MEMBER MOORE: It's just it's
- 4 in a different place in the table.
- 5 THE WITNESS: Yeah, it's in the table.
- 6 This -- this table presents the overall installed
- 7 cost of the plant. That's the reason why we found
- 8 this table very useful in responding to your
- 9 request, Commissioner Moore, because it provides a
- 10 very definitive cost estimate for wet cooling and
- 11 dry cooling --
- 12 PRESIDING MEMBER MOORE: Right. So the
- 13 answer --
- 14 THE WITNESS: -- for what's inside the
- 15 fence.
- 16 PRESIDING MEMBER MOORE: Then the answer
- to Ms. Poole's question is contained in the box
- 18 marked construction contracts, which includes a
- 19 non-broken out description of all of the
- 20 construction type activities which would include
- 21 the installation of the condenser itself.
- THE WITNESS: Yes. And I would also
- include, in a similar vein, the furnish and erect
- 24 contracts.
- 25 PRESIDING MEMBER MOORE: Thank you.

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		POOLE:

- 2 Q I believe you just said this table was
- 3 based on generic numbers.
- 4 A This table is based on a reference plant
- 5 that's the same plant as proposed for the Elk
- 6 Hills project. For example, you'll note that it
- 7 says GE7FA, those are the same turbines as the Elk
- 8 Hills project.
- 9 Q So this plant is -- the plant that
- 10 you've calculated the cost for in this table is
- 11 the same size as the proposed Elk Hills project?
- 12 A Yes.
- 13 Q And would be in the same location.
- 14 A Yes.
- 15 Q Could we turn to Attachment 3, please,
- 16 to Exhibit 40. Do you have that in front of you?
- 17 A Yes, I do.
- 18 Q Attachment 3 is a cost estimate for a
- 19 complete water treatment system for Tulare
- 20 Groundwater; correct?
- 21 A Yes.
- 22 Q And the way the system works is by first
- 23 running the water through the softener, then the
- reverse osmosis, then the filter, then the
- 25 demineralizer. Correct?

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1 A In general terms, yes.
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- 2 Q So the demineralization system that's 3 priced in this estimate is sized and designed for
- $4\,$  water that has already been softened, treated by
- 5 RO, and filtered; correct?
- 6 A That's right.
- 7 Q Could you tell me the flow rate for each
- 8 of these items?
- 9 A I don't have that information readily at
- 10 hand, but I can tell you that this -- this
- 11 scenario is -- requires that the equipment be
- 12 based on the maximum water flow rate which would
- occur during steam injection. And that would be
- on the order of 500 gallons per minute. But I
- don't have an exact figure.
- 16 Q Thank you. Can you tell me what the
- 17 water quality requirements in terms of TDS are for
- 18 the boiler feed water?
- 19 A The water quality requirements for the
- 20 boiler feed water are so pure that it doesn't --
- 21 it's not meaningful to express it in TDS. You
- 22 normally express it in terms of conductivity.
- Q What is that number?
- 24 A I don't recall offhand, but essentially
- 25 what we're talking about is what a layman would

- 1 call distilled water.
- 2 Q Is it possible to achieve that level of
- 3 clean water using only a demineralization system
- 4 if West Kern Water District water is used as the
- 5 input?
- 6 A There would still be filtration in front
- 7 of it, but primarily it's -- it's -- a
- 8 demineralizer system as we've described in our
- 9 Application for Certification. It could also be
- 10 reverse osmosis, followed by demineralizers.
- 11 Q Well, the AFC is unclear whether you'll
- be using reverse osmosis. So to achieve the level
- 13 of cleanliness that you need to achieve for boiler
- 14 feed water, will you need to use a reverse osmosis
- 15 system?
- 16 A That's an economic choice. It can be
- done either with reverse osmosis followed by
- demineralizers, or it can be done with
- 19 demineralizers only. Of course, in both cases
- 20 presuming some form of filtration. And we're
- 21 speaking of the West Kern water supply.
- MS. POOLE: May we have just a minute.
- BY MS. POOLE:
- 24 Q Turning back to Table A. Under Scenario
- 25 2, the first number under the dry Tulare/Solid

1 Waste column, you have 28.9 as the capital cost

- 2 subtotal.
- 3 A Yes.
- 4 Q The footnote explains that you developed
- that value, it's a proxy value, from CURE's number
- 6 plus a delta. Can you explain a little more about
- 7 how you got that number?
- 8 A Sure. The number that we discussed are
- 9 the table in Attachment 1 to Appendix Roman
- 10 numeral I, that table developed by Black and
- 11 Veatch shows overall plant costs for a dry cooled
- 12 plant, and likewise for a wet cooled plant. The
- difference in cost between those two scenarios is
- 14 \$18.3 million.
- So if you take as a base some number for
- 16 the cooling system -- pick a number, it doesn't
- 17 matter, since we're really focused on the
- difference in cost here -- since -- well. So
- 19 the -- the \$28.9 million figure, for example, is
- simply the \$10.6 million figure plus the
- 21 difference. The difference is what we're focused
- on here, of 18.3.
- MS. POOLE: Okay. Thanks. That's all
- 24 my questions.
- 25 PRESIDING MEMBER MOORE: Thank you.

1	I think it's appropriate at this point
2	to then call for a lunch break. And let's go to
3	1:15, reconvene here, and we'll take up staff, and
4	then the intervenors.
5	(Thereupon, the lunch recess was
6	taken.)
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3	AFTERNOON SESSION
4	PRESIDING MEMBER MOORE: We're on the
5	record. And we'll resume the testimony on the
6	briefs filed in response to my questions. And I
7	will turn next to staff. And, counsel?
8	MS. WILLIS: They may have some
9	redirect.
10	MR. MILLER: I have one redirect
11	question, if I might, of Mr. Rowley.
12	PRESIDING MEMBER MOORE: All right.
13	HEARING OFFICER WILLIAMS: I would just
14	state for the record that all parties who were
15	present at the break are again present in the
16	hearing room. And we are resuming
17	PRESIDING MEMBER MOORE: With the
18	with the exception of Commissioner Pernell and his
19	aide.
20	REDIRECT EXAMINATION
21	BY MR. MILLER:
22	Q Mr. Rowley, you were asked by CURE's
23	counsel about comparisons to the Crockett and La
24	Paloma, the whole La Paloma project. Could you
25	comment further on the comparability of those

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1 projects with the Elk Hills project in your
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- 2 analysis of cost?
- 3 PRESIDING MEMBER MOORE; You know,
- 4 before you ask that, let me just -- let me just
- say, procedurally, Mr. Miller, wouldn't that fit
- 6 easier at the end, when everyone has already done
- 7 their brief on their --
- 8 MR. MILLER: We could do it by way of
- 9 rebuttal, but it's sort of standard. I guess I
- 10 was thinking that he got a question on cross, and
- 11 I'm just doing a --
- 12 PRESIDING MEMBER MOORE: All right.
- MR. MILLER: -- one redirect.
- 14 PRESIDING MEMBER MOORE: All right.
- 15 BY MR. MILLER:
- 16 Q So could you respond to the question,
- 17 please?
- 18 A Sure. I had mentioned the Crockett
- 19 project was not a merchant power plant. What the
- 20 Crockett project is is a cogeneration facility,
- 21 with a thermal host. And, at least in the past,
- 22 it'd had a standard offer contract that assisted
- in meeting its capital costs.
- 24 And with regard to the La Paloma
- 25 project, I believe the question was if I had done

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1 an analysis with regard to the whole of the
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- 2 project. The -- I haven't looked at the whole of
- 3 the project of La Paloma as compared to Elk Hills.
- I mean, it's our nearest competitor. The projects
- 5 are very similar when you look at the whole of the
- 6 project, in terms of fuel supply, in terms of the
- 7 electricity market that we're selling it to,
- 8 they're in the same zone. They both have long
- 9 waterlines associated with them, and they have
- 10 similar length transmission lines.
- 11 The one significant difference is, of
- 12 course, the dis-economy of scale. Our project is
- 13 normally 500 megawatts versus, you know, La
- 14 Paloma's a thousand megawatt project, and another
- 15 difference is the elevation difference. Since our
- 16 project is a few hundred feet higher we get less
- output, therefore our capital costs per megawatt
- 18 are a little higher.
- But generally speaking, they're --
- they're similar projects, looking at the whole of
- 21 the project, including wet cooling.
- MR. MILLER: No further questions.
- Thank you.
- 24 PRESIDING MEMBER MOORE: Recross?
- MS. WILLIS: We have no questions.

1	MS. POOLE: One question.
2	///
3	RECROSS EXAMINATION
4	BY MS. POOLE:
5	Q In terms of the dis-economy of scale for
6	La Paloma that you just mentioned, would you
7	expect that that would cause the capital cost of
8	dry cooling to be comparably larger for La Paloma
9	than this project?
10	A I was speaking of the dis-economy of
11	scale of the Elk Hills project in terms of its
12	overall megawatt size. I mean, a larger the
13	smaller a project is, generally speaking, the more
14	it costs on a per kilowatt basis.
15	As far as your question on the air
16	cooled condenser, and I'm not I didn't follow
17	your question. It didn't seem to
18	Q Because La Paloma is
19	A match up with what I was talking
20	about.
21	Q Excuse me. Because La Paloma is larger
22	in terms of megawattage, than the Elk Hills
23	project, would you expect that the dry cooled

condenser would be comparably -- the capital cost

would be comparably larger than the capital cost

24

for the Elk Hills project:	1	for	the	Elk	Hills	project?
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- 2 A On a per megawatt basis, or on a total
- 3 project basis? I -- I'm not --
- 4 Q Either one.
- 5 A It would -- it would be twice the size,
- 6 and roughly twice the cost, excepting the fact
- 7 that since you're buying two of them and
- 8 installing two of them, there would be some
- 9 economy of scale for doing the project, doing the
- 10 dry cooling on a thousand megawatt scale.
- 11 Q Thank you.
- 12 A Or some dis-economy for doing it on a
- 13 500 megawatt scale.
- 14 PRESIDING MEMBER MOORE: Thank you very
- much, Mr. Rowley.
- 16 All right. Now I'll turn to staff.
- 17 MS. WILLIS: Thank you. First we need
- 18 to swear in Matt Layton.
- 19 (Thereupon, Matthew Layton was, by
- 20 the reporter, sworn to tell the
- 21 truth, the whole truth, and nothing
- but the truth.)
- 23 TESTIMONY OF
- 24 MATTHEW LAYTON
- 25 called as a witness on behalf of the Commission

staff, having been first duly sworn, was examined

- 2 and testified as follows:
- 3 DIRECT EXAMINATION
- 4 BY MS. WILLIS:
- 5 Q Could you please state your name for the
- 6 record?
- 7 A My name is Matthew Layton.
- 8 Q And what is your job title?
- 9 A I'm an Associate Mechanical Engineer in
- 10 the Environmental Office of the Siting Division.
- 11 Q And did you assist in the preparation of
- 12 the testimony entitled Attachment A, Water and
- 13 Power Plant Cooling Supplemental Testimony of
- Matthew S. Layton and Joe O'Hagan?
- 15 A I did.
- 16 Q Was the statement of your qualifications
- 17 attached to this testimony?
- 18 A Yes.
- 19 Q Do you have any changes or corrections
- to that testimony?
- 21 A I do not.
- MS. WILLIS: And just for the record, we
- 23 have marked that as Exhibit 19-C, I believe.
- 24 HEARING OFFICER WILLIAMS: C, as in
- 25 Charlie. Yes.

1	MS. WILLIS: As in Charlie.
2	///
3	BY MS. WILLIS:
4	Q Do the opinions contained in your
5	testimony represent your best professional
6	judgment?
7	A They do.
8	TESTIMONY OF
9	JOSEPH O'HAGAN
10	called as a witness on behalf of the Commission
11	staff, having previously been duly sworn, was
12	examined and testified further as follows:
13	DIRECT EXAMINATION
14	BY MS. WILLIS:
15	Q Mr. O'Hagan, having previously been
16	sworn, could you just state your name again for
17	the record?
18	A My name is Joseph O'Hagan.
19	Q And did you assist in the preparation of
20	the testimony entitled Attachment A, Water and
21	Power Plant Cooling Supplemental Testimony of
22	Matthew S. Layton and Joe O'Hagan?

also attached to the testimony?

Q Was a statement of your qualifications

A Yes, I did.

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1 A Yes, it was.
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- 2 Q Do you have any changes or corrections
- 3 to your testimony?
- 4 A No, I don't.
- 5 Q And do the opinions contained in that
- 6 testimony represent your best professional
- 7 judgment?
- 8 A Yes, it does.
- 9 Q And could you please provide a brief
- 10 summary of that testimony.
- 11 A As directed by the Committee, staff
- 12 evaluated the cost of installing and operating
- 13 wet/dry and dry cooling technology for the Elk
- 14 Hills Power project, and the meaning of the term
- 15 economically unsound that is contained in State
- 16 Water Resources Control Board Policy 75-58.
- 17 Based on our evaluation, staff feels
- that alternative cooling technology, such as dry
- 19 cooling or wet/dry cooling, is technologically
- 20 feasible for the proposed project. Use of such
- 21 technology does pose a variety of options, design
- and operational options for a power plant
- developer, and on that basis we did not try to
- 24 design a facility and come up with the costs
- 25 accordingly. In addition, that also means that

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1 costs -- costs can -- design and operational costs
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- 2 can vary quite a bit.
- 3 However, staff does feel, in general,
- 4 that dry and wet/dry cooling is more expensive
- 5 than the wet cooling.
- 6 Staff was unable to come up with a
- 7 definition of economically unsound. As indicated
- by Ms. Vassey this morning, State Water Resources
- 9 Control Board staff member is unaware of any
- 10 definition of that term. We were not able to
- 11 establish one either. We feel that actually this
- is a -- a process in the competitive market where
- the -- only the power plant developer can make a
- 14 determination.
- 15 If you recall, this policy was passed in
- 16 1975, when we were dealing with a regulated
- monopoly, where costs could be passed on to the
- 18 ratepayers directly.
- 19 Staff did look at the last two siting
- 20 cases where this policy had been discussed, which
- 21 was the High Desert Power project, which is up for
- 22 adoption tomorrow, and the La Paloma Power
- project, which was -- was decided a few months
- 24 ago. These projects were approved using wet
- 25 cooling technology. The policy was evaluated as

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1 part of the evidentiary record. Both the proposed
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- 2 decision for High Desert and the final decision
- 3 for La Paloma concluded that dry cooling and
- 4 wet/dry cooling would be more -- a more expensive
- 5 option, and that they -- the decisions determined
- 6 that the project with wet cooling would comply
- 7 with the State Water Resources Control Board
- 8 Policy 75-58.
- 9 Based on our evaluation of this, staff
- 10 concludes that the project will be consistent with
- 11 the State Water Resources Control Board policy.
- MS. WILLIS: Thank you.
- 13 DIRECT EXAMINATION (Resumed)
- BY MS. WILLIS:
- 15 Q Mr. Layton, did you review CURE's
- opening brief on the economic analysis of dry
- 17 cooling?
- 18 A I did.
- 19 Q And do you agree with CURE's conclusions
- 20 that dry cooling would actually be less expensive
- than a wet cooling option?
- 22 A I do not.
- 23 Q And could you please explain why?
- 24 A In all the research that I looked at,
- 25 which I've been -- dry cooling has been looked at

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1 as an option for about 20 years, or longer. These
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- 2 -- these are studies done by DOE, EPRI, the Energy
- 3 Commission, and other agencies, private and
- 4 public, and were trying to figure out if dry
- 5 cooling was an option.
- 6 And in all these studies, they came out
- 7 with the conclusion that dry cooling was more
- 8 expensive. Now, that does not mean that dry
- 9 cooling is not feasible. That just means that for
- 10 most cases it's more expensive.
- 11 And so I -- I would say that the numbers
- would probably tend towards being higher, rather
- than equivalent to wet cooling.
- MS. WILLIS: Okay, thank you.
- We'd first like to move our supplemental
- 16 testimony, Attachment A, 19-C into the record.
- 17 PRESIDING MEMBER MOORE: Any objections?
- MS. POOLE: Only that it might be more
- 19 appropriate just to mark that for now, until the
- 20 Committee rules on the motions to strike.
- 21 MS. WILLIS: I don't believe that our
- 22 testimony is -- is one of the objects of the --
- any of the motions.
- 24 PRESIDING MEMBER MOORE: I'm not aware
- of that, either. So I -- I'm puzzled, Ms. Poole.

1	MS. POOLE: Well, to the excuse me.
2	PRESIDING MEMBER MOORE: I was just
3	going to try and see if I could articulate what I
4	think you are saying, but maybe you can you can
5	probably do it better than I can. Tell me tell
6	me where you're going.
7	MS. POOLE: What I'm saying is that we
8	provided our reply brief, and the information
9	that's contained in it, in response to staff's
10	testimony in Exhibit 19-C. The Committee's ruling
11	on the motion to strike sections of our reply
12	brief that are in response to what staff has
13	offered may be contingent on what what portions
14	of staff's testimony comes in.
15	I don't know if that's what the
16	Committee's thinking right now.
17	PRESIDING MEMBER MOORE: Yeah. I I
18	understand the logic that you're using, and I
19	don't think it's going to apply in this case. I
20	think it's probably okay to allow it to come in
21	and be part of the record. I don't think I
22	prejudice anything by letting that happen.
23	So let's enter that as 19-C.
24	(Thereupon, Exhibit 19-C was

received into evidence.)

Τ	PRESIDING MEMBER MOORE: Any
2	MS. WILLIS: And the witnesses are
3	available for cross examination.
4	PRESIDING MEMBER MOORE: All right.
5	I'll turn to the Applicant. Do you have
6	questions, Mr. Miller?
7	MR. MILLER: I have just one question
8	for Mr. O'Hagan.
9	CROSS EXAMINATION
10	BY MR. MILLER:
11	Q I'd like to inquire as to whether in the
12	course of preparing the testimony and looking at
13	cost data records, or whatever, you have any
14	information regarding the number of times, or
15	examples in which dry cooling has been used in
16	power plants in California since the adoption of
17	75-58 in 1975.
18	A Projects that I'm aware of, which would
19	all be subsequent to 1975, would include the
20	Crockett Power project that's already been
21	discussed; the Sutter Power project, which was a
22	siting case before the Commission that's been
23	approved, which was proposed by the Applicant to

use dry cooling; and then there is an Application

for Certification at the Commission now for a dry

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1 cooling project in southern San Diego County, the
2 Otay Mesa project.
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- Q And do you have any information
  regarding how many other power plants may have
  been constructed and -- or how many megawatts
  there might have been since 1975, which have used
  other cooling methods, presumably wet cooling?
- 8 Α Well, we tried to look at water 9 consumption by power plant projects. We were 10 taking a look at a number of projects built in the 11 state, and there's close to 600 power plants that 12 have been built within the state since 1975, and 13 that's everything from about .1 megawatts up to, 14 you know, several hundred megawatts, but these 15 don't include hydro facilities. Out of that, I 16 would suspect most use wet cooling towers.
  - Q And all of those having been built since adoption of the State Water --
- 19 A Yes.

17

- 21 A According -- according to the Energy 22 Commission power plant database, since 1975.
- Q And do you have a total megawattage on those power plants?
- 25 A It was just a little less than 16,000

- 1 megawatts.
- 2 Q Thank you. So, in summary, there are,
- 3 since 1975, some 600 projects of close to 16,000
- 4 megawatts that were constructed with wet cooling,
- $\,$  and maybe two or three, four projects that have
- 6 been constructed --
- 7 A Well, I'd have to point out some of the
- 8 projects don't use -- use reclaimed water. Or --
- 9 I mean, and there are some alternatives there.
- 10 But I suspect the majority use wet cooling, and I
- 11 suspect the majority it's fresh inland water.
- 12 Q And there's no evidence that you came
- across that projects that were constructed with
- 14 wet cooling were constrained in some way by the
- application of Resolution 75-58?
- 16 A No. I -- I've worked on a number of
- 17 siting cases here where the policy has been
- 18 discussed. I mentioned the two recent cases. The
- 19 Regional Water Quality Control Board, when it
- 20 certifies -- for one certification under the Clean
- 21 Water Act, projects when they're getting waste
- 22 discharge requirements or NPDS permits for --
- 23 source discharges, they need to certify that the
- 24 projects comply with all water quality standards
- and policies. And I am not aware of any power

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1 plant project where they were required to go to
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- dry cooling, wet/dry cooling, or even alternative
- 3 cooling water because of this policy.
- 4 MR. MILLER: Thank you. I have no
- 5 further questions.
- 6 PRESIDING MEMBER MOORE: Thank you, Mr.
- 7 Miller.
- 8 Ms. Poole.
- 9 CROSS EXAMINATION
- 10 BY MS. POOLE:
- 11 Q Mr. O'Hagan, just to follow up what you
- 12 were just discussing. The projects that you
- identified that you're aware have -- are using or
- 14 have proposed to use dry cooling, those are --
- that's limited to projects greater than 50
- 16 megawatts; correct?
- 17 A Correct. I know there's other dry
- 18 cooling projects in the state. I -- I don't know
- 19 the number. I, you know, I've heard that there's
- 20 a facility near Mammoth, but I don't know when it
- 21 was constructed, and -- you know. So I --
- Q Okay.
- 23 A The -- the ones I mentioned, yes, I am
- familiar with. And they are over 50 megawatts.
- Q Okay. But the total 600 projects with

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1 60,000 megawatts, those are -- those include --
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- 2 A Sixty --
- 3 Q Excuse me. Those include projects that
- 4 are smaller than 50 megawatts.
- 5 A Yes, yes. Like I said, it goes all the
- 6 way down to a tenth of a megawatt.
- 7 Q Okay.
- 8 MS. WILLIS: And just to clarify, that
- 9 was one-six, 16,000; right?
- 10 THE WITNESS: Yes.
- MS. WILLIS: Not 60.
- 12 CROSS EXAMINATION
- 13 BY MS. POOLE:
- Q Okay. And, Mr. Layton, you talked about
- some research that you looked at about the costs
- of dry versus wet cooling. Do you know -- in the
- 17 research that you looked at, were they comparing
- 18 the bare components of dry -- a dry cooled system
- 19 versus a wet cooled system, or were all of those
- 20 studies looking at the total project power plant
- 21 costs, using a dry cool system, versus the total
- 22 project cost using a wet cool system?
- 23 A Most of the studies were looking at the
- 24 total project costs.
- 25 Q And can you tell me which ones those

-	_
1	were?
_	were:

- 2 A No, I can't. I reviewed about 60
- 3 different studies. The sites are in the
- 4 testimony, and I have some of the sites on my desk
- if you'd like to look through them.
- 6 Q No thanks.
- 7 You included High Desert's and Sutter's
- 8 cost estimates in your testimony, but you did not
- 9 include La Paloma's estimate that alternative
- 10 cooling technologies would add seven to eight
- 11 million to the capital costs of the project.
- 12 Correct?
- 13 A That's correct.
- 14 Q Is there a reason you excluded La
- 15 Paloma's estimate?
- 16 A No reason.
- 17 Q You also cite to a 1995 letter from
- 18 Frank Ortega, at GEA Power Cooling Systems, but
- 19 you don't include the cost estimate in that letter
- of six to ten million for dry cooling equipment.
- 21 Correct?
- 22 A I'm not sure what you're referring to.
- 23 I -- I received a quote from Frank Ortega. I'm
- 24 not sure what -- that familiar with --
- Q Well, let me show you the letter to

1 refresh your memory. Is that a copy of the letter

- 2 that's cited in your testimony?
- 3 A It is.
- 4 HEARING OFFICER WILLIAMS: Ms. Poole,
- 5 could you give us a page number from the AFC?
- 6 MS. POOLE: From the testimony?
- 7 HEARING OFFICER WILLIAMS: Yes.
- 8 MS. POOLE: Well, it's included in the
- 9 list of citations in the back. It's on page 20,
- second to the last citation, Frank Ortega, 1995.
- 11 HEARING OFFICER WILLIAMS: Okay. Thank
- 12 you.
- MS. POOLE: May I take a quick look at
- this, just to --
- 15 HEARING OFFICER WILLIAMS: Let the
- 16 record reflect that the Committee has received
- 17 copies of the Ortega letter, dated August 30th,
- 18 '95. It's approximately 11 pages.
- 19 Did you want this marked, Ms. Poole?
- MS. POOLE: It doesn't need to be, as
- 21 far as I'm concerned. If the Committee would like
- 22 to have it marked, that's fine.
- 23 PRESIDING MEMBER MOORE: We don't have
- 24 to. Mr. Layton, you have the letter in front of
- 25 you?

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1 THE WITNESS: I do.
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- 2 PRESIDING MEMBER MOORE: Okay. Ms.
- 3 Poole, your question.
- 4 BY MS. POOLE:
- 5 Q I believe it's on page three, I'm not
- 6 sure the pages are numbered, but the third page,
- 7 at the bottom, it looks to me like that's an
- 8 estimate that states that dry cooling equipment
- 9 would -- would cost from six to \$10 million. Is
- 10 that right?
- 11 A That's correct.
- 12 Q Is there a reason you didn't include
- those costs in your testimony?
- 14 A I did refer to this -- back in 1995 I
- 15 was working on the San Francisco Energy case, and
- 16 they were proposing a hybrid cooling tower, a
- 17 wet/dry hybrid cooling tower. There was some
- 18 discussion looking at dry cooling, 100 percent
- 19 dry. I called Mr. Ortega, at GEA, one of the
- 20 primary manufacturers of cooling towers, and also
- 21 dry cooling towers, and received some information
- 22 from him.
- In this memo that he sent me, based on
- 24 my request, he had laid out some costs for
- 25 different cooling towers, depending on what --

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what the backpressure is, what backpressure you
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- wanted for your turbine. If you wanted an
- 3 eight -- eight inches of mercury backpressure in
- 4 your turbine, the costs for equipment would be 6.3
- 5 million, and total erection would be -- cooling
- 6 erection would be eight million.
- 7 If you wanted a four inches of mercury
- 8 backpressure in your condenser, the costs would
- 9 rise to ten million for equipment only, and 13
- 10 million for including erection.
- 11 Again, there's a range of costs,
- 12 depending on what you want your power plant to
- 13 perform at. If -- if you can stand to have losses
- 14 that might come with eight inches of mercury, then
- 15 you can save some money on capital. If you wish
- 16 to approach what a wet cooling tower could do,
- then the costs start to climb.
- 18 And I do refer to that in my testimony,
- 19 where I discuss that Ortega comes up with a quote
- of -- they would cost two or three times more.
- 21 Dry cooling would cost two or three times more.
- Q Okay. Thanks.
- In fact, the only absolute costs, this
- 24 goes to relative costs, that are included in your
- 25 testimony are Calpine's estimates for Sutter,

which are more than double GEA's and La Paloma's

- 2 estimates; correct?
- 3 A I tried to keep the study to ranges of
- 4 costs. I did not feel that I could predict
- 5 exactly how Elk Hills would want to design and
- 6 operate their project. There is a possibility
- 7 that on some days the project could not operate
- 8 the steam turbine, and that would be a loss of 170
- 9 megawatts. I don't know if they could live with
- 10 that or not. That would be the difference -- you
- 11 know, it could be a significant difference in
- 12 capital cost to make sure that you can design for
- 13 that one extreme day. Alternatively, maybe you
- 14 could stand to have two or three days without a
- 15 steam turbine. I don't know. So I tried to put a
- 16 range of costs in there.
- No, I do not have very specific costs
- 18 for Elk Hills.
- 19 Q But, in fact, the only absolute costs
- 20 that you have included in your testimony were for
- 21 Sutter, rather than GEA's or La Paloma's, or
- 22 somebody else's; correct?
- 23 A I don't know if I would even call
- 24 Sutter's costs absolute.
- 25 Q I'm just talking about hard numbers.

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1 A It -- it is a number in there, and
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- otherwise I do not have specific numbers; I have
- 3 ratios. I talked about GEA as two to three times,
- 4 GEA said it was two to three times more expensive.
- 5 But I do not say what the original number is
- 6 that's now two or three times more.
- 7 MS. POOLE: Okay. Thanks. That's all
- 8 my questions.
- 9 PRESIDING MEMBER MOORE: Thank you very
- 10 much.
- 11 Mr. Miller.
- 12 MR. MILLER: I have one recross, please.
- 13 CROSS EXAMINATION
- BY MR. MILLER:
- 15 Q The -- the document that was just
- 16 referred to by CURE, that you were just questioned
- on, the GEA quote --
- 18 A Yes.
- 19 Q The -- could you tell us the size of the
- 20 facility that that would be responding to?
- 21 A It was a 240 megawatt combined cycle.
- 22 Q So that would -- would that suggest,
- then, that the cost for a 500 megawatt plant would
- 24 be roughly double?
- 25 A Roughly. And Mr. Rowley suggested that

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1 costs -- you do get some benefit for increasing
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- the size.
- 3 Q And therefore, the one, two, three
- 4 options with the different backpressures from
- 5 eight to four, the total with erection would go
- from -- in the first case, for example, at eight
- 7 inches, would go from 8 million to 16 million,
- 8 roughly?
- 9 A Roughly. There are difference in costs
- of construction, transportation, things like that,
- 11 that have to be included.
- 12 Q Okay. And so in the case with the four
- inches of backpressure, it would go somewhere, not
- 14 maybe 26, but close to it, and it would be double
- the 13 million that's shown here?
- 16 A Approximately.
- 17 MR. MILLER: Thank you.
- 18 PRESIDING MEMBER MOORE: All right. No
- 19 further questions. Thank you.
- 20 With that, I'm going to turn to Ms.
- 21 Poole, and your brief.
- MS. POOLE: All right. Thank you.
- Dr. Fox has previously been sworn, so
- 24 we'll launch right in.
- 25 ///

1	///
2	///
3	TESTIMONY OF
4	DR. PHYLLIS FOX
5	called as a witness on behalf of CURE, having
6	previously been duly sworn, was examined and
7	testified further as follows:
8	DIRECT EXAMINATION
9	BY MS. POOLE:
10	Q Dr. Fox, are the facts contained in
11	CURE's Phase 2 opening and reply briefs, and their
12	attachments, true and correct to the best of your
13	knowledge?
14	A Yes.
15	Q And excluding the legal arguments, are
16	the opinions in CURE's Phase 2 opening and reply
17	briefs consistent with your best professional
18	judgment?
19	A Yes.
20	Q Would you like to summarize the
21	information contained in those briefs for the
22	Committee?
23	MR. MILLER: Could I interrupt just
24	politely, right at the beginning.

The questions just asked whether the

1 information in the opening and reply briefs, and

- 2 presumably the testimony may be going -- that was
- just invited to be given, would cover the reply as
- 4 well as the opening briefs. The reply brief is
- 5 the subject of the motions that we discussed this
- 6 morning, and I would like to just reconfirm the
- 7 scope of the hearing at this point, until those
- 8 motions are ruled upon, is the issues of wet
- 9 versus dry costs, and economically unsoundness, as
- 10 was requested by Commissioner Moore.
- 11 So since the reply brief in its entirety
- goes beyond that, I just wanted to caution that I
- 13 would -- hopefully we reach agreement that the
- 14 testimony would not go into the areas at this
- point that are subject to the motions to strike
- 16 and to limit.
- MS. POOLE: And Dr. Fox does intend to
- 18 discuss the economic --
- 19 PRESIDING MEMBER MOORE: I think that
- fairly restates what I had in mind, and I'm
- 21 assuming that Ms. Poole and her client will
- 22 respect that. So, yes.
- MR. MILLER: Thank you.
- 24 BY MS. POOLE:
- Q Would you please summarize the

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_		OTING	ᆫᆂ	O11 :

- 2 A Now, we're talking about the opening
- 3 brief.
- 4 Q We're talking about the arguments
- 5 concerning economic soundness and cost comparisons
- for dry and wet cooling.
- 7 A I did a cost analysis, which is included
- 8 in the opening brief, using the information in the
- 9 AFC. I used a series of programs put out by
- 10 ThermoFlow. ThermoFlow is a Massachusetts company
- 11 which develops and markets software which is
- 12 widely used in the power industry to design and
- 13 cost power plants.
- Mr. Rowley characterized these programs
- that I used as, quote, models, and the term model
- is really a term of art which carries with it
- 17 certain generally adverse connotations. For
- 18 example, there are air quality models and water
- 19 quality models that seek to simulate different
- 20 conditions. There are economic models that seek
- 21 to simulate entire economies. And most people
- 22 recognize the fact that models are only that, a
- 23 simulation and nothing more, and they can be quite
- 24 inaccurate.
- 25 The programs that are produced by

1 ThermoFlow are not really models. They are heat

- balance and costing programs. They do nothing
- 3 more than the calculations that an engineer would
- do with a pencil and a piece of paper, except they
- 5 accelerate that process.
- 6 For example, GT Pro, which is one of
- 7 these programs, produces the heat balance for a
- 8 power plant. And what we did was we took the heat
- 9 balance, which is included in the AFC, and simply
- 10 reproduced it in ThermoFlow. Simple exercise.
- 11 Doesn't involve any modeling or wild assumptions.
- 12 It simply reproduced information presented by the
- 13 Applicant in its AFC.
- 14 That simulation then is dumped into a
- second program called GT Master, which fixes the
- 16 hardware, again using information from the AFC.
- 17 And the output from that is dumped into a costing
- 18 program which calculates the cost, doing exactly
- 19 what an engineer would do with pencil and a piece
- of paper, and information from vendors.
- 21 I used that series of programs, and the
- 22 Applicant's heat balance and equipment sizing data
- 23 from the AFC, to determine the effect of dry
- cooling on the profitability of the Elk Hills
- 25 Power project. We chose, instead of looking at

1 net present value or other possible economic

- measures, we looked at what a lender would look at
- 3 in evaluating whether or not a project is suitable
- for financing. And what a lender looks at is not
- 5 net present value. A lender will look at the
- 6 internal rate of return, or the IRR.
- 7 And the ThermoFlow programs allow you to
- 8 calculate that. And in making the calculations,
- 9 we did not attempt to second guess what the
- 10 Applicant's assumptions were with respect to any
- of the financial parameters that go into those
- 12 calculations. The model comes with built-in
- industrywide assumptions. And we held those
- 14 constant, and the only thing that we substituted
- was the Energy Commission's very own forecasts for
- 16 the price of electricity and the price of natural
- gas, and the rate of inflation.
- 18 The Energy Commission recently did its
- 19 own study to evaluate the economic viability of
- 20 the merchant plants that are currently being
- 21 proposed. The study was published in February of
- this year, and it's on the Energy Commission's
- 23 Website. And we took the financial assumptions
- 24 that the Energy Commission staff itself developed,
- 25 together with engineering costing data, based on

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1 the AFC, and forecast what the impact of dry
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- 2 cooling would have on the internal rate of return
- of the Elk Hills Power project. And the results
- 4 of that analysis indicates that dry cooling would
- 5 reduce the internal rate of return by about one-
- 6 third of a percent. In other words, it's
- 7 minor. We are not claiming, as the
- 8 Applicant and staff have suggested, that dry
- 9 cooling comes without a penalty. It certainly
- 10 does come with a financial penalty. It's
- 11 primarily due to the loss of electrical output
- from the increase in backpressure. There's no
- dispute over that fact.
- 14 However, you can take your penalty in
- 15 two ways. You can take your penalty in terms of
- 16 reduced electrical output, which means you lose
- 17 revenue on the hottest days, when you want to sell
- it, or you can take your penalty in terms of
- 19 increased fuel consumption. You can actually
- offset the loss in electrical output by cranking
- 21 up the duct burner and simply firing it more.
- What we found from running the Peace
- 23 program, the model that calculates the costs, is
- 24 that it is generally more cost effective to take
- 25 the hit in electrical output as opposed to

1 cranking up the duct burners, because the duct

2 burners are not as efficient as the rest of the

3 power island.

Anyway, in sum, we agree that there is a

5 financial penalty associated with using dry

6 cooling, and that translates into a reduction in

the internal rate of return of about a third of a

8 percent.

9

19

20

21

Q Dr. Fox --

10 PRESIDING MEMBER MOORE: Ms. Poole,

11 before you go to your next question, can I just

12 ask one question of Dr. Fox, and that is, in terms

of the heat balance model -- and I'm very familiar

14 with the term models -- I'm not sure I wouldn't

object to the idea that they're -- they always

16 produce a negative result in the sense that they

17 simply simulate someone's vision of reality,

18 whether it's mine or anyone else's. But in order

to calculate IRR, someone putting that model, or

the -- or the statistical package together, had to

make some assumptions about capital costs. I

22 mean, isn't that correct?

I mean, built into that, whether it's

invisible to the user or not, would have to be

25 some set of standardized or routinized assumptions

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1 about capital costs, the \operatorname{--} the interest rate on
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- 2 capital, the -- the preferred operational mode,
- 3 what the level of return is going to be on --
- 4 based on different management techniques. There
- 5 have to be some set of assumptions, I'm assuming.
- 6 Am I not correct?
- 7 THE WITNESS: Yes. The -- I'll address
- 8 it in pieces.
- 9 With respect to the capital cost, the
- 10 program calculates the capital costs for this
- 11 project. What it does is it takes the heat
- 12 balance in the AFC and converts it into a hardware
- design, and then that hardware design is costed
- 14 using the same cost factors that a Black and
- 15 Veatch or -- Daniel would use in calculating pro
- 16 forma costs for the plant. And it --
- 17 PRESIDING MEMBER MOORE: Well -- okay.
- 18 THE WITNESS: -- comes up with the total
- 19 capital cost, which is included in one of the
- 20 attachments to the opening brief. And then it
- 21 takes that total capital cost and using
- industrywide assumptions for the financial
- 23 parameters, supplemented by site specific numbers
- for California based on the Energy Commission
- 25 study, does a cash flow analysis and spits out the

- 1 internal rate of return.
- 2 PRESIDING MEMBER MOORE; Okay. Well,
- 3 without -- without trying to suggest that Black
- 4 and Veatch, who are represented here today, might
- 5 use -- might have their factors inculcated into
- 6 this, let's simply take them out of the equation
- 7 for right now.
- 8 Is -- are the assumptions that underlie
- 9 that and as a consequence are driven by the heat
- 10 balance that you've referred to, are those
- 11 assumptions changeable in this statistical tool
- that you've got?
- 13 THE WITNESS: Yes. You can change all
- of the assumptions.
- 15 PRESIDING MEMBER MOORE: Okay. So, and
- are they reportable? In other words, when -- when
- 17 the model is -- or when the tool, I'll just refer
- to it as a tool -- when you're using it, if you
- 19 hit the key that says output factors or assumption
- 20 factors, will it -- will it print out interest
- 21 rates, assumed cost of capital, all that?
- THE WITNESS: Yes.
- 23 PRESIDING MEMBER MOORE: So you could,
- as the operator, go in and say no, no, that's not
- 25 right, this month it's so and so, and change

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1 those.
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- THE WITNESS: Yes.
- 3 PRESIDING MEMBER MOORE: Okay.
- 4 THE WITNESS: You can vary all of the
- 5 factors.
- 6 PRESIDING MEMBER MOORE: Okay. Thanks.
- 7 I just -- I needed to get it straight in my mind
- 8 the kind of tool that you were working with.
- 9 Ms. Poole, sorry to interrupt.
- 10 MS. POOLE: That's all right.
- 11 BY MS. POOLE:
- 12 Q Just to follow-up a bit on what
- 13 Commissioner Moore was saying. Some of the inputs
- 14 that you did change were escalation inputs taken
- from an Energy Commission report; correct?
- 16 A Yes.
- 17 Q And this analysis that you performed to
- 18 determine whether dry cooling is economically
- 19 unsound, would you say that this is roughly
- 20 analogous to a BACT cost effectiveness
- 21 determination where control technologies are
- compared to a threshold to determine if they're
- 23 cost effective?
- 24 A The cash flow analysis in the opening
- 25 brief?

1 Q The analysis concerning the reductions

- 2 in output.
- 3 A Yes.
- 4 MS. POOLE: Thank you. Dr. Fox is
- 5 available for cross.
- 6 PRESIDING MEMBER MOORE: Thank you very
- 7 much.
- 8 Mr. Miller, we'll turn to you first.
- 9 MR. MILLER: Dr. Fox, I'd like to ask --
- 10 MS. POOLE: I'm sorry. I'm sorry. I
- 11 take it back. I jumped the gun here. Dr. Fox did
- 12 have some rebuttal, and if you'll allow us to go
- 13 to that first.
- 14 THE WITNESS: I can't believe you'd
- think I didn't have any rebuttal after all this
- 16 time. I -- I do have some rebuttal.
- 17 PRESIDING MEMBER MOORE: I'm not
- 18 surprised.
- 19 Sorry, Mr. Miller. I won't forget you.
- MR. MILLER: I'm sure you won't.
- 21 PRESIDING MEMBER MOORE: I promise.
- 22 THE WITNESS: Before I jump into this, I
- 23 would like to make a point. I think it's
- important to realize that all that we are talking
- about here, all of the parties, we're talking

1 about one potential alternative to classical wet

- 2 cooling, which is dry cooling. We have not had
- 3 any discussion or cost estimates presented by
- anybody on the many other alternatives that are
- 5 possible, like a parallel dry/wet system, or a
- 6 zero discharge system, or the use of recycled
- 7 water, for example.
- 8 PRESIDING MEMBER MOORE: Your point's
- 9 made. I -- I'm well aware of the range that we're
- 10 discussing.
- 11 THE WITNESS: What we're talking about
- here is the worst case, and there are many options
- 13 between the worst case and the use of a classical
- 14 wet cooling tower. That -- that's important to
- keep in mind when you're considering this
- 16 testimony.
- 17 I'd first like to address the claims
- 18 made by Mr. Rowley in previous hearings and today,
- 19 and additionally in his written testimony, on page
- 20 two, of the so-called competitive disadvantage
- 21 that would accrue to Elk Hills, compared to La
- 22 Paloma or other West Kern County power plants due
- to the use of dry cooling.
- 24 The Elk Hills project is located smack-
- 25 dab in the middle of a gas field. Immediately

1 adjacent to the proposed power plant site is a gas

- 2 processing plant. There are gas wells all around
- 3 the site. The cost of natural gas has at least
- 4 two components. There's the market price of
- 5 natural gas that the owner and seller of natural
- 6 gas would get if they sell it. And there's an
- 7 additional cost, and that is the transportation
- 8 cost. Normally, natural gas is conveyed by a
- 9 publicly or privately owned pipeline, and that
- 10 conveyance comes with a cost. There's a cost
- 11 associated with it.
- 12 The market price of natural gas, and the
- 13 price of natural gas delivered to a customer some
- 14 distance away, consists of two components, the
- 15 market price of the natural gas and the
- 16 transportation cost. Because Elk Hills is
- 17 situated right in the middle of a gas field, they
- don't have to pay PG&E or a private pipeline owner
- 19 to transport the gas. So they have a advantage
- 20 due to their location in the gas field, and that
- 21 advantage is pretty substantial.
- 22 The Energy Commission has prepared cost
- estimates of the price of natural gas as
- transported by PG&E or SCE, compared to the price
- of natural gas to someone like Cool Water, which

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doesn't have to pay any transportation cost.
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- 2 They've published a report on that. And the
- 3 difference is roughly 20-plus cents per million
- 4 Btus.
- 5 That doesn't sound like very much. But
- 6 the major operational cost for one of these power
- 7 plants is the fuel. Eighty percent or more of the
- 8 operating costs of one of these merchant plants is
- 9 natural gas. And over the 30 year life of one of
- 10 these plants, a 20 percent differential in the
- 11 price that you pay for fuel adds up to a heck of a
- 12 lot of money.
- 13 I took the Peace -- the ThermoFlow price
- 14 cost simulation that we did for this project and
- ran it for two scenarios to calculate what the
- 16 differential cost would be of paying market price
- for natural gas with and without the
- 18 transportation load.
- 19 MR. MILLER: Excuse me. Is this -- is
- 20 this a new calculation? Is this in your prior
- 21 testimony, what you're testifying to?
- 22 THE WITNESS: This is rebuttal.
- MR. MILLER: I'd have to object. We're
- 24 now in the hearing --
- 25 PRESIDING MEMBER MOORE: Well, yeah, I

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1 -- I think, Dr. Fox, if you can hold it simply to
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- 2 comment on -- directly on what was presented,
- either in the briefs or in today's testimony, I
- 4 think that it's going to be easier for us to deal
- 5 with. So let's -- let's -- I'm going to sustain
- 6 that, and I'm -- and bring you back and have you
- focus just on what we have in front of us.
- 8 THE WITNESS: We actually talk about
- 9 this in the brief. This is covered in the brief.
- 10 MR. MILLER: I don't believe there's a
- 11 modeling exercise in the brief on this specific
- 12 point.
- 13 PRESIDING MEMBER MOORE: In terms --
- 14 THE WITNESS: Let me refer you to where
- 15 it is.
- 16 PRESIDING MEMBER MOORE: All right.
- 17 Let's hear the cite.
- 18 (Pause.)
- 19 THE WITNESS: It's on page 11, under
- 20 natural gas prices.
- 21 PRESIDING MEMBER MOORE: Why don't you
- read the sentence that says what you are citing.
- 23 HEARING OFFICER WILLIAMS: Dr. Fox, is
- that the opening brief?
- 25 THE WITNESS: That is the opening brief,

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1 yes. It's a little more than one sentence, but

- 2 I'll read it to you.
- 3 Table A-1 of the CEC staff report shows
- 4 forecast natural gas prices for the electric
- 5 generation sector through the year 2019. The Cool
- 6 Water prices were used in our analysis for each
- year through 2019, after which gas prices were
- 8 assumed to escalate at the general rate of
- 9 inflation.
- 10 The Cool Water prices were used because
- 11 those prices represent the cost of gas delivered
- 12 directly to an electric generator without having
- to pay either SoCalGas or PG&E transportation
- 14 charges. The Elk Hills project, because it would
- obtain its gas supply directly from adjoining
- 16 wells -- and note the cite to the AFC -- would not
- 17 be subject to any intrastate delivery charges from
- 18 PG&E or SoCalGas, and thus the Cool Water price
- 19 forecast is the relevant one to use.
- 20 PRESIDING MEMBER MOORE: Well, I think
- 21 that -- that restates the point that you made
- 22 earlier, and I'm going to sustain what Mr. Miller
- is saying. Extrapolations from that out using
- 24 different -- different rates of usage, or
- something else, really aren't in the analysis.

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1
                   So let me -- let me bring you back to
 2
         rebutting what is -- what was before us today.
                   THE WITNESS: Okay. As to rebutting,
 3
 4
         the issue is whether or not using dry cooling
 5
         would give La Paloma a competitive advantage over
 6
         Elk Hills, and my response to that is there is no
         competitive issue here because Elk Hills holds all
 8
         of the competitive advantage to the tune of $391
         million over the life of the project.
 9
10
                   MR. MILLER: Object again --
11
                   THE WITNESS: It's a pretty substantial
12
         amount of money.
13
                   PRESIDING MEMBER MOORE: Well, I don't
14
         know where that $391 million is coming from, but
15
         I'll accept your statement that -- that you
         believe they own a -- own a competitive advantage,
16
17
         given their location.
18
                   THE WITNESS: And I would next like to
19
         comment on page four of Mr. Rowley's testimony.
20
         In -- in the analysis that the Applicant did of
21
         the three scenarios that you heard Mr. Rowley
22
         describe, they assumed that if onsite wells --
         well, the dry scenario that I evaluated included
23
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dry cooling, and the use of water from onsite

wells. In the dry scenario that the Applicant

24

1 evaluated, they assumed dry cooling, but they did

- 2 not assume onsite wells. They assumed that the
- 3 Tulare groundwater would be imported from 4.4
- 4 miles away, and so they have included the costs
- 5 associated with drilling the wells and running the
- 6 4.4 mile pipeline to import groundwater to the
- 7 project site, which tips the balance between the
- 8 relative costs of dry and wet cooling.
- 9 And the argument that they make for
- doing that is that there is no groundwater, or
- 11 potentially no groundwater at the site. The exact
- wording in Mr. Rowley's testimony is, insufficient
- geologic data is available to provide confidence
- in reliable water production or quality from new
- wells of unknown depth located in the immediate
- 16 vicinity of the power plant site, as suggested by
- 17 CURE.
- 18 So, they argue that as far as they know,
- 19 there isn't any onsite groundwater that's usable,
- 20 and they include costs for importing it from a
- 21 pretty substantial distance, which I disagree
- 22 with. And I disagree with it for a couple of
- reasons.
- 24 First, the AFC very clearly states that
- 25 there is onsite groundwater. And I would like to

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1 pull out a section of the AFC and quote from it,
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- 2 if I may.
- 3 PRESIDING MEMBER MOORE: Why don't you
- 4 just cite the portion? It's clear what you're
- 5 saying is that you disagree with the factor that
- 6 they put in, because it raises the cost. And
- 7 raises the cost because there is not -- because of
- 8 the distance for transport. That's -- you're
- 9 making that clear.
- 10 Do you want to cite the place in the --
- 11 THE WITNESS: Right. I would like to
- 12 provide several lines of evidence that suggest
- that there indeed is onsite groundwater.
- MR. MILLER: I have to object again.
- 15 I'm sorry to interrupt you.
- 16 PRESIDING MEMBER MOORE: Mr. Miller.
- 17 MR. MILLER: I need to object again. I
- 18 think what we've gotten is -- we need rebuttal on
- 19 Mr. Rowley's analysis. We've gotten testimony
- 20 that's shown that there's a difference in
- 21 assumptions. I think that's sufficient. I don't
- 22 think it's appropriate to go into the whys and
- wherefores, and go backwards and forwards on
- alternative water supplies. That's what we
- postponed, you know, pending the motions.

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1
                   MS. POOLE: No, this is --
 2
                   PRESIDING MEMBER MOORE: Well --
                   MS. POOLE: -- she is directly
 3
 4
         responding to something that is in Appendix Roman
 5
         I, which has been submitted as an exhibit, and,
 6
        you know --
                   PRESIDING MEMBER MOORE: Well, I think
 8
         -- okay.
 9
                   MS. POOLE: This is --
10
                   PRESIDING MEMBER MOORE: Mr. Miller, I'm
11
         going to not accept the objection. But Dr. Fox, I
12
         think it will be sufficient to make your point to
13
         simply cite the sections in the AFC where
14
         groundwater is suggested. And you've made your
15
        point already about the difference in the model,
16
        which -- which is fair game, since the --
17
                   THE WITNESS: Right. It's --
                   PRESIDING MEMBER MOORE; -- Table A has
18
19
        been presented to us.
20
                   THE WITNESS: It's the AFC, which I
        believe is Exhibit 1, page 5.4-4, and the bottom
21
22
        paragraph very clear states that groundwater is at
23
         the plant site about a thousand feet below ground
         surface. In my calculations, I conservatively
24
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assumed that you'd have to drill 1500 feet, so I

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1 actually overestimated the cost.
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- 2 PRESIDING MEMBER MOORE: Yeah. I don't
- 3 know that -- those calculations are not in
- 4 evidence, but we -- I'll accept -- I accept your
- 5 criticism that the model doesn't do that. That's
- fairly clear.
- 7 MS. POOLE: May I make a clarification.
- 8 I believe that those calculations actually are in
- 9 evidence. That's part of the ThermoFlow
- 10 calculation that Dr. Fox was referring to before
- 11 that's in the opening brief.
- 12 PRESIDING MEMBER MOORE: All right. So
- 13 noted. Thank you.
- 14 THE WITNESS: Right. The -- my
- 15 calculations are laid out in my supplemental
- 16 testimony that we talked about in the March 9th
- 17 hearing.
- 18 PRESIDING MEMBER MOORE: Okay.
- 19 THE WITNESS: But it -- this is only one
- of several lines of evidence that there is indeed
- 21 groundwater at the site. The recently released
- 22 AFC for the Midway-Sunset project includes a --
- MR. MILLER: Excuse me.
- MS. WILLIS: I'd have to object to that,
- as well.

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1 PRESIDING MEMBER MOORE: No, no. I --
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- 2 no. Stop. Stop. Okay.
- 3 You've made your point. Continue
- 4 your -- if you've got other points on rebut,
- 5 let's --
- 6 THE WITNESS: Okay.
- 7 PRESIDING MEMBER MOORE: -- go to those.
- 8 THE WITNESS: Still on the same page of
- 9 Mr. Rowley's testimony, page four, and also in his
- 10 oral testimony earlier this morning, there was an
- allegation that a dry cooling system for this
- 12 project would take up two to three acres of land.
- 13 And in the written testimony it actually says two
- 14 acres. And its claim that the footprint of an air
- 15 cooled condenser would measure 250 feet by 300
- 16 feet, which works out to about two acres if you do
- 17 the math, I disagree with that number.
- 18 I got a vendor quote from GEA, who is
- 19 the largest vendor of dry cooling systems,
- 20 specifically for this project. The vendor quote,
- 21 which is in, I believe, Attachment 4 to the
- opening brief, shows that the footprint for a dry
- 23 cooling system sized for this specific project
- would measure 215 by 220, and it would occupy
- about one acre.

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1 The ThermoFlow programs that I talked
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- 2 about earlier likewise sizes the air cooled
- 3 condenser, and those calculations show a footprint
- 4 of 210 by 210 feet, which again is about one acre.
- 5 So the area occupied claimed by the
- 6 Applicant is overstated by a factor of about two
- 7 to three.
- 8 PRESIDING MEMBER MOORE: Am I doing the
- 9 math wrong? I'm getting 63,000 feet, about an
- 10 acre and a half. Am I wrong?
- 11 THE WITNESS: For which?
- 12 PRESIDING MEMBER MOORE: For 215 by 220.
- I just -- I just roughed it out, but --
- 14 THE WITNESS: 215 -- 215 by 220 is
- 15 47,400 square feet.
- 16 PRESIDING MEMBER MOORE: -- 47 -- so I
- 17 did do it wrong. Okay. No, you're -- you're
- 18 right. I stand corrected.
- 19 THE WITNESS: Which is 1.1 acres.
- 20 PRESIDING MEMBER MOORE: Thank you.
- 21 I'll bring my calculator with me next time.
- (Laughter.)
- 23 PRESIDING MEMBER MOORE: Won't trust
- 24 my -- how did I do that? I won't trust those
- 25 guys.

1 THE WITNESS: Also, it's important when 2 you're thinking -- thinking about the footprint 3 occupied by one of these. You have to realize that a wet cooling system is quite large. A wet 5 cooling system for this project would occupy about half an acre. So what we're talking about here is an increase in the footprint size of about half an 8 acre. 9 I'd next like to go to Table A, which is the table that was handed out at the beginning of 10 this session. And first, before I launch into the 11 details, I would like to say that in my opinion, 12 13 this is the wrong way to address the issue of 14 economically unsound. Economically unsound really means 15 whether or not the project is profitable. And a 16

lender does not look at net present value. A lender, as you know, is concerned about the IRR, the internal rate of return. This -- this is not a reasonable way to approach it.

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But beyond the big picture, I have problems with many of the numbers in this table, and I would like to go through some of them. First, the very top line, which is the

biggest number, the subtotal for the cooling

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1 system, which is the $28.9 million for the dry,
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- and then the delta of 18.3 that we talked about
- 3 earlier. The 18.3 million, which is the delta
- 4 column, or the difference between the cooling
- 5 system for the dry compared to the wet, for the
- 6 two cases that the Applicant looked at, it's the
- 7 same number, 18.3, is meant to reflect the
- 8 increase in capital cost of the dry cooling system
- 9 compared to the wet cooling system. And that's
- 10 based on, according to Mr. Rowley's testimony, pro
- 11 forma capital costs from Black and Veatch based on
- 12 a generic two on one, 500 megawatt plant, which is
- included in Attachment 1.
- 14 And what they did was they calculated
- 15 the cost for a wet condenser system and a dry
- 16 condenser system, and they subtracted the two, and
- 17 that difference is 18. -- 18.3, which is claimed
- as the increase in cost due to the dry system
- 19 compared to the wet system.
- 20 Well, that number is very unreasonable.
- 21 It's hard to comment, because they don't provide
- 22 any support for the Black and Veatch pro forma
- 23 cost. But it's clearly wrong, and the way you can
- tell that it's wrong is you can look at our
- opening brief, in Attachment -- Attachment 3,

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which is a cost estimate provided by GEA, who
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- 2 supplies 90 percent of the dry cooling systems in
- 3 the world. They provided an estimate for the Elk
- 4 Hills project, and the cost for the dry cooling
- 5 system alone -- we're not talking incremental
- 6 cost, we're not talking difference between dry and
- 7 wet, we're just talking about the dry system --
- 8 that cost, if you look on the first page of
- 9 Attachment 3, is \$12.45 million.
- 10 Well, they're showing the difference
- 11 between dry and wet as 18.3 million. Clearly,
- 12 something is wrong. And as I sit here, I have no
- 13 way of addressing it because their 18.3 million is
- 14 based on generic Black and Veatch costs that have
- not been supported in any way, other than a table
- 16 that I'm asked to take on face value. And based
- on face value, it's clearly not correct.
- 18 The next number I'd like to talk about
- in this table is -- well, we talked about under
- 20 water supply. I'm going to be moving down Table
- 21 A. Under water supply, we have 1.7 million
- 22 entered for the dry Scenario 2, and 2.4 for the
- 23 Scenario 3. This goes back to the issue we
- 24 discussed earlier of assuming that there was no
- onsite groundwater so there's a cost associated

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with running a long pipeline to bring the water
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- in. That would not be a reasonable assumption for
- a dry scenario. It should be zero in there.
- 4 Moving on down the table, for the water
- 5 treatment cost, the Applicant shows under Scenario
- 6 1, which is the wet scenario, a cost of .5
- 7 million, compared to my cost over in the first
- 8 column of 1.6 million. The .5 million, if you
- 9 read the footnotes, come from Attachment 3 of Mr.
- 10 Rowley's testimony, and those are supposedly the
- 11 costs associated with treating the water for a
- 12 conventional wet cooled system.
- 13 There are a number of problems with that
- 14 number. It is very low. My number is actually
- low, but the .5 is really low. And I would like
- 16 you to turn, if you have CURE's opening brief --
- 17 Applicant's -- the Applicant's opening brief.
- 18 PRESIDING MEMBER MOORE: That's Exhibit
- 19 40.
- 20 THE WITNESS: To Attachment 3, which is
- 21 entitled water treatment plant cost estimate, Elk
- 22 Hills Power project, which is a bid prepared by
- 23 Bibb and Associates. The .5 million that was
- 24 assumed for water treatment costs in that wet case
- comes off of this table. And it corresponds to

the item labeled mixed bed demineralizer. Okay.

In a normal power plant, you would, and

3 could treat all of the water for the plant,

4 cooling tower makeup, boiler blowdown, injection,

5 steam injection for power augmentation, you could

treat all of that water using a demineralization

system, and you could get down to distilled water

quality. The feasibility of it is not in

9 question.

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However, the costs would be very different than the half a million dollars shown here, and the reason is very simple. The costs that are shown here first assume that the water is pre-treated by reverse osmosis. Reverse osmosis takes out most of the total dissolved solids, or the TDS. So the water that is going into the demineralization system that is costed here has already been extensively treated. And the sizing and the cost of a treatment system depends on the flow into it and the amount of stuff in the water that you're trying to take out.

Well, here, what they have done is they have plopped the cost for a demineralization system preceded by a softener and three stages of reverse osmosis, and stuck it down as the cost

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that you would pay to demineralize 100 percent of
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- 2 the flow into the power plant without any pre-
- 3 treatment. In fact, the cost of a demineralizer
- 4 sized to treat 100 percent of the flow for this
- 5 power plant would cost four times this. It
- 6 wouldn't cost half a million dollars, it would
- 7 cost at least \$2 million.
- 8 And you can -- another problem with it
- 9 is this cost estimate prepared by Bibb and
- 10 Associates in Attachment 3, is -- is based on only
- 11 the balance of plant water demand being treated.
- 12 Assuming dry cooling the total water demand for
- 13 the plant is 3,200 acre/feet, 95 percent of which
- is for cooling, and the balance of the plant
- demand is a small portion of that, 500 gallons per
- 16 minute, roughly. And the size of the
- demineralizer that you would need to treat the
- 18 whole flow, as opposed to just the balance of the
- 19 plant minus the cooling tower would be a lot
- 20 bigger than this.
- 21 So the point is --
- BY MS. POOLE:
- 23 Q Excuse me, Dr. Fox. Can you explain how
- you know that's based on the balance of plant
- 25 demand?

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1 A Because the title says so, and Mr.
2 Rowley testified to it earlier. The title says
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- 3 air cooled condenser, Tulare Groundwater, zero
- 4 discharge. So it's assuming that the cooling
- 5 tower demand is being supplied, or being replaced
- 6 by the air cooled condenser. And the other
- demands, the boiler feed water, steam injection,
- 8 surface water, is supplied by this treatment
- 9 system, which is a, you know, five percent of the
- 10 total amount of water that would have to be
- 11 treated in a pure wet cooling system.
- 12 Okay. The next item I would like to go
- 13 to is under wastewater disposal. There are costs
- shown there of 1.4 million for a 4.4 mile long
- 15 wastewater pipeline, which takes the water from
- the plant to a well injection field and deep well
- 17 injects it. That cost was estimated based on what
- 18 appears to be a very low dollars per linear foot
- of pipe. They used \$10, and the actual number is
- 20 quite a bit higher than that, which accounts for
- 21 the difference between my estimate of 2.7 million
- and their estimate of 1.4.
- Then moving further on down the table,
- 24 the next place I have a lot of problems is the
- 25 West Kern Water District water charges. They

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1 calculated the cost of water assuming West Kern
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- Water District charges \$350 an acre/foot, where I
- 3 assumed 545. My number was gotten by calling up
- 4 the West Kern Water District and asking them how
- 5 much they were going to charge Elk Hills, and I
- 6 was told \$545 an acre/foot.
- 7 That also happens to be the cost that is
- 8 in the existing contract between West Kern Water
- 9 District and the Elk Hills Oilfield. It's also
- 10 the cost that La Paloma will pay, 545, not 350.
- 11 And while I'm on the water cost, I would
- 12 like to point out that that cost, \$545 an
- 13 acre/foot, is a subsidized water cost. Most of
- 14 the cost of providing that water is subsidized by
- the people of the State of California, because
- it's water imported by the State Water Project.
- 17 If you had to pay the true cost of water, it would
- 18 be substantially higher.
- 19 Anyway, if you take and correct those
- 20 factors that I just finished talking about, and
- 21 revise the calculations at the bottom of this
- 22 table, this 20 year net present value, you end up
- with a difference of 5.8 million instead of 28.6
- 24 million. So these are not small matters that
- we're talking about here, they're quite

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1 significant.
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- 2 Q That's the difference between Scenario 1
- 3 and Scenario 2?
- 4 A Yes, the difference between Scenario 1
- 5 and Scenario 2. I did not address Scenario 3,
- 6 which is the Applicant's revision to my scenario,
- 7 my dry scenario, because it assumes that you would
- 8 build a 9.8 mile long pipeline to bring in a very
- 9 small amount of water, 500 gallons per minute,
- 10 basically. And I don't think that most engineers
- 11 would spend that kind of money to bring in so
- 12 little water. They would look at other options
- that were available. So I consider the
- 14 Applicant's Scenario 3 to be unreasonable on the
- 15 face of it.
- 16 PRESIDING MEMBER MOORE: Does that
- 17 conclude your rebuttal?
- 18 THE WITNESS: I -- probably not. Give
- me a few more minutes.
- 20 HEARING OFFICER WILLIAMS: Dr. Fox,
- 21 while you're doing that, Ms. Poole, do you plan to
- offer the entirety of the opening brief as an
- exhibit, or how are you going to do that?
- 24 PRESIDING MEMBER MOORE: You're not
- 25 speaking into the microphone.

1	HEARING OFFICER WILLIAMS: Did you
2	hear
3	MS. POOLE: I I did hear you. We
4	could do that. My assumption was that the briefs
5	would be part of the record, and so we wouldn't
6	have to separately identify them as exhibits. But
7	if it's easier, we can identify them as exhibits.
8	(Pause.)
9	THE WITNESS: I'd also like to point out
10	
11	MR. MILLER: Pardon me. Before you go
12	on
13	MS. POOLE: Let's resolve this
14	PRESIDING MEMBER MOORE: We're just
15	HEARING OFFICER WILLIAMS: Do you have a
16	did you have a comment?
17	MR. MILLER: Yeah, if I could give one.
18	I think that taking in the entire brief is maybe
19	going beyond testimony that would be appropriate
20	as a as a normal supplemental testimony.
21	Unfortunately, CURE did not break out in its
22	opening brief, as did Applicant and staff,
23	information that would be treated, could be
24	treated as testimony if we got to this point.

So unlike ours, where we have an

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1 attachment and it's pretty clear, we need to look
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- 2 at CURE's brief and see where is this testimony
- 3 based. And it would seem to me that that part of
- 4 the brief that is essentially legal argument on
- 5 economically sound and the applicability of 75-58,
- 6 as in the normal course, would not be part -- it
- 7 would not be evidence. It would be legal
- 8 argument.
- 9 So I would object just in concept to
- 10 bringing the entire brief in. There may be parts
- of it, the factual analysis that is being
- 12 testified to, which I have not objected to, in
- large part, could be acceptable.
- 14 HEARING OFFICER WILLIAMS: Ms. Poole, do
- 15 you have a response?
- MS. POOLE: I -- I understand Mr.
- 17 Miller's concern. It's difficult to pull out
- 18 portions of the brief that are just addressing
- 19 factual information. Which is why I thought we
- 20 could get it on the record that Dr. Fox was
- 21 supporting those portions, and treat the entire
- 22 brief as a brief that can be referred to as part
- of the record.
- 24 HEARING OFFICER WILLIAMS: Staff, do you
- have a comment?

1	MS. WILLIS: Yes. I guess we'd share
2	the same concern as the Applicant, that the brief
3	addresses factual and legal issues all in one.
4	And our understanding was, you know, that a brief
5	would not be considered testimony, and that's why
6	we submitted supplemental testimony as an
7	attachment.
8	My concern would be that the whole thing
9	would go in, and then our brief and the
10	Applicant's brief then are left out. Not that
11	either should be included, but I guess my concern
12	is that we're kind of mixing a whole bunch of
13	stuff into one, and then either calling it all
14	testimony, or calling it something that I'm not
15	sure that it characterizes it accurately.
16	HEARING OFFICER WILLIAMS: Excuse us.
17	(Pause.)
18	HEARING OFFICER WILLIAMS: Our
19	inclination at this point is to accept the
20	Applicant and the staff's objection to inclusion
21	of the entire brief. But to the extent that there
22	has been testimony today that cites to the
23	attachments and whatever, we certainly would
24	entertain your putting those documents in
25	separately, or leaving it on the record as it is.

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1 So there is some opportunity for you to
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- 2 cull out what you feel is important to mark
- 3 separately, in terms of the attachments and what
- 4 she's included in her testimony today.
- 5 MS. POOLE: Would you like me to do that
- 6 now, or would you like me to submit a stand-alone
- 7 document separately? I can take a shot at it now,
- 8 if you'd like.
- 9 HEARING OFFICER WILLIAMS: We should
- 10 probably try to do it now.
- MS. POOLE: Okay.
- 12 HEARING OFFICER WILLIAMS: Okay.
- 13 PRESIDING MEMBER MOORE: I'll tell you
- 14 what. We'll end up taking a short break at the
- 15 end of this, and you can do it -- put your
- 16 thoughts together during that. That's -- I don't
- think it's fair to distract you at this moment,
- and then we'll have a chance to look at that in
- 19 its own right.
- So, Dr. Fox, you're summing up on your
- 21 rebuttal?
- 22 THE WITNESS: Right. I've got three
- 23 more little points that I want to make.
- 24 Still on Table A, I want to point out
- one interesting manipulation here, which bothers

1 me a lot. What they did in this table is they

- 2 first determined the total capital cost, which is
- 3 kind of midway down the table. That's the amount
- 4 of money that you'd have to spend now to purchase
- 5 a dry cooling system or the wet cooling system.
- 6 And they annualized it by multiplying it by a
- 7 capital recovery factor of .16, which assumes a 30
- 8 year project life.
- 9 And then, the balance of the table
- 10 basically is -- identified all the O&M costs and
- 11 the value associated with them, and then they come
- down to the bottom and they calculate a total
- annualized cost, which is the sum of the
- 14 annualized capital cost plus the sum of the
- individual O&M cost. And then, they convert it
- 16 back into a present value cost by dividing it by a
- 17 capital recovery factor.
- 18 But this time, instead of using the
- 19 capital recovery factor that they used to convert
- the total capital cost into an annualized cost,
- 21 which was .16, they come down here at the bottom
- 22 and convert the annualized cost based on a capital
- 23 recovery factor of .16 in a 30 year project life,
- 24 they convert that number back into a total capital
- cost by dividing by .12, which assumes a 20 year

- 1 life.
- 2 And that makes a difference of about
- 3 \$1.3 million in the bottom line. And I think that
- 4 it is a bit deceptive.
- 5 The second point that I would like to
- 6 make is this way of doing a cost analysis, which
- 7 I've already stated I disagree with because I
- 8 don't think the important factors should be net
- 9 present value, I think it should be IRR, but
- 10 assuming that you accept this method of doing it.
- 11 This -- this kind of presentation of cost data is
- 12 quite similar to what the US EPA uses in
- evaluating the cost effectiveness of pollution
- 14 control technology.
- The EPA has a big fat manual called the
- 16 OAQPS manual, that lays out the procedure for
- 17 determining the cost effectiveness of pollution
- 18 control equipment in terms of dollars per ton of
- 19 pollutant removed.
- 20 MR. MILLER: Objection. This is no
- 21 longer rebuttal.
- MS. POOLE: This is --
- MR. MILLER: I thought this was what it
- 24 was.
- MS. POOLE: This is responding to the

1 analysis that's in this table. And explaining why

- 2 Dr. Fox believes it's the incorrect paradigm to
- 3 use.
- 4 MS. WILLIS: I'd like to add to that
- 5 objection. I don't believe that this information
- 6 is in the record or in Dr. Fox's testimony. And
- 7 it does go beyond --
- MS. POOLE: This is Dr. Fox's opinion.
- 9 There's not any new --
- 10 MS. WILLIS: Well, she's discussing EPA
- 11 procedures on cost effectiveness of pollution
- 12 control --
- 13 PRESIDING MEMBER MOORE: With regard to
- 14 what was submitted by the Applicant and what was
- done by Mr. Rowley today, I'm going to sustain the
- objections and ask you to go on to your final
- 17 point, Dr. Fox.
- 18 THE WITNESS: Okay. The final point is
- 19 actually getting back to a favorite topic of
- 20 competitiveness. I think it's important to
- 21 realize that the Elk Hills project is the only
- 22 project that does not include any alternative
- 23 water conservation measures. Every other plant
- that's been proposed in West Kern County, every
- other plant that's using West Kern Water District

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water, is proposing some form of recycling or
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- 2 alternative methods like using recycled water, or
- 3 using a discharge system --
- 4 MR. MILLER: Objection again. I think
- 5 we're going beyond again.
- 6 MS. POOLE: Again, we're responding to
- 7 the Applicant's testimony, which talks about the
- 8 competitive disadvantage it will suffer as
- 9 compared to other West Kern -- or, excuse me,
- 10 other Western Kern County plants. You have
- 11 created that argument, and we're responding to it.
- 12 PRESIDING MEMBER MOORE: Mr. Miller, I
- think they can -- they can make the argument.
- 14 THE WITNESS: Anyway, in the case of our
- 15 favorite alternate plant, La Paloma, they -- they
- 16 are using a zero discharge system, which cuts
- their water use down substantially. In the case
- 18 of the Sunrise project, they're recycling produced
- 19 oilfield water. And so on and so forth. Every
- 20 other West Kern County plant has some sort of
- 21 water conservation measure built into it.
- 22 PRESIDING MEMBER MOORE: Thank you. You
- 23 made your point.
- 24 All right. Well, Ms. Poole, I'm going
- 25 to then shift over and go back to Mr. Miller, and

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1 ask if you have recross.
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- 2 MR. MILLER: Just plain cross, I think.
- 3 PRESIDING MEMBER MOORE: Or just plain
- 4 cross.
- 5 MR. MILLER: Yeah.
- 6 PRESIDING MEMBER MOORE: Sorry, cross.
- 7 MR. MILLER: Okay. Let me just -- it's
- 8 been so long since we started, I have to --
- 9 PRESIDING MEMBER MOORE: I'm sorry, I
- 10 got --
- 11 MR. MILLER: -- go back and remember
- myself.
- 13 PRESIDING MEMBER MOORE: Would you like
- 14 a break?
- MS. POOLE: Commissioner, could we have
- 16 a five minute break?
- 17 MR. MILLER: I would be happy to have a
- 18 five minute break.
- 19 PRESIDING MEMBER MOORE: You'd be happy
- 20 to have that, too. All right. Well then, why
- 21 don't we take -- take it for ten minutes. That'll
- 22 give Ms. Poole a little bit of time to put her
- 23 codification in order.
- MS. POOLE: Thank you.
- 25 (Thereupon, a recess was taken.)

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1 PRESIDING MEMBER MOORE: All righ	t. We
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- are now back in session, and Ms. Poole, we'll take
- 3 your remarks and codification at the end of this.
- 4 MS. POOLE: All right.
- 5 PRESIDING MEMBER MOORE: And we'll turn
- 6 to Mr. Miller and ask him for his cross
- 7 examination.
- 8 MR. MILLER: Very good.
- 9 CROSS EXAMINATION
- 10 BY MR. MILLER:
- 11 Q I'd like to just go over a bit of what
- 12 you testified to. In making these various
- analyses and applying the financial -- I'm not
- 14 supposed to say models, the financial --
- 15 A Program.
- 16 Q -- programs, as you put it, that you
- 17 applied in your opening brief and also in your
- 18 critique of Mr. Rowley's cost analysis. You
- 19 applied, I assume you applied your best
- 20 professional judgment in doing those things.
- 21 A I did --
- 22 Q Is that correct? You applied your best
- 23 professional judgment in making those various
- 24 analyses and manipulating the programs, operating
- 25 the programs properly, and critiqueing the cost

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1 analysis that Mr. Rowley prepared?
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- 2 A Yes.
- 3 Q And you made a number of financial
- 4 conclusions and cost conclusions in that process;
- 5 correct?
- 6 A Correct.
- 7 Q And as a matter of necessity, in order
- 8 to evaluate the costs of a power plant, you need
- 9 to get into the various design aspects of the
- 10 power plants, as we've heard you testify to.
- 11 Correct?
- 12 A Correct.
- 13 Q And various engineering aspects of the
- 14 projects and how they would be built, constructed,
- and so on.
- 16 A Correct.
- 17 Q Correct? Can I ask you about your
- 18 background to be doing those analyses. Do you
- 19 have a degree in economics?
- 20 A With respect to economics, I work with
- 21 an economist.
- 22 Q And do you have a degree in business?
- 23 A In what?
- Q Business.
- A Business? No.

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1 Q And finance?
```

- 2 A No.
- 3 Q And do you have a degree in engineering?
- 4 A Yes.
- 5 Q Environmental engineering?
- 6 A Yes.
- 7 Q You have a -- are you a registered
- 8 professional engineer?
- 9 A No.
- 10 Q Have you ever been responsible for
- 11 managing the procurement of components of a power
- 12 plant?
- 13 A Actually, I wouldn't say managing, but
- 14 substantially responsible for procuring components
- of a power plant. It's not reflected on my
- 16 resume, because my resume starts in 1971 when I
- 17 moved to California. But before I moved to
- 18 California, I had a long work history as well,
- 19 which I don't put on my California resume, and it
- 20 included working for Bechtel at a number of
- jobsites in California, and I actually was
- 22 involved in procuring components of the Indian
- 23 River Generating Station when it was built, in
- 24 Bavard County.
- Q And when was that?

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1
                   Pardon?
              Α
                   What year was that?
 2
 3
              Α
                   Oh, it was in the sixties.
 4
              O
                   I can go back to the sixties, I can
 5
         relate.
 6
                   (Laughter.)
 7
                   BY MR. MILLER:
 8
              Q
                   Have you ever been a project -- power
 9
         plant project development manager?
10
                   Could you repeat that?
              Α
11
                   Power plant project -- this is like -- a
12
         power plant project development manager?
13
                   Power plant project --
14
                   Development manager.
              0
15
                   -- development manager.
              Α
16
                   Have you developed a power project?
              Q
                   By myself, no.
17
18
                   Have you been responsible for the
              Q
         procurement of financing for a power project?
19
20
                   No.
              Α
21
                   Have you ever negotiated for a gas
22
         purchase for a power plant analogous -- similar to
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MR. MILLER: I'd like to talk -- excuse

Not personally, no.

the Elk Hills Power project?

23

24

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1 me. I'd like to turn to Mr. Rowley for a moment.
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- Oh, I'm sorry. Getting ahead of myself.
- I have no further questions for the
- 4 witness.
- 5 PRESIDING MEMBER MOORE: And the reason
- 6 you were trying to turn to Mr. Rowley, do you have
- 7 rebut testimony?
- 8 MR. MILLER: Yes, I do. I was getting
- 9 the two confused, my apologies.
- 10 PRESIDING MEMBER MOORE: Okay. It is --
- 11 it is staff turn. Thank you.
- 12 Staff.
- MS. WILLIS: We have no cross. But we
- 14 would like to provide a little rebuttal testimony
- 15 at the appropriate time.
- 16 PRESIDING MEMBER MOORE: You'd like to
- 17 provide rebuttal, as well.
- 18 All right. Why don't I turn to Mr.
- 19 Miller, and then we'll come back to you.
- MR. MILLER: Very good.
- 21 TESTIMONY OF
- JOSEPH ROWLEY
- 23 called as a witness on behalf of the Applicant,
- 24 having previously been duly sworn, was examined
- 25 and testified further as follows:

1	DIRECT EXAMINATION
2	BY MR. MILLER:
3	Q Mr. Rowley, you've listened to the
4	critique provided by Dr. Fox, and I need to turn
5	to you to initially ask you if you would like to
6	respond to her critique of the cost analysis that
7	was included in your testimony.
8	A Yes, I'd like to respond to a few
9	points. And these are in no particular order.
10	But, for example, the Tulare Well
11	location. As far as what I term Scenario 2, the
12	CURE alternative scenario, Dr. Fox has
13	hypothetically located the wells for that scenario
14	at the power plant site, whereas I located them in
15	Section 18G. And that was for reasons of
16	practicality. In terms of cost, it actually is
17	not much of a factor. The the information
18	provided by Dr. Fox in her Table 1, the overall
19	cost of the wells and the pumps, locating them at
20	the power plant site is \$1.8 million. In my
21	estimate, if they're located in Section 18G and
22	are pipelined up to the power plant, it's \$2.2
23	million. So we're talking about a difference of
24	\$400,000.
25	With regard to whether our project is

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1 comparable to La Paloma in terms of water use, the
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- 2 La Paloma project does use roughly twice the
- 3 amount of water as the Elk Hills project. And, in
- 4 fact, was, my understanding, was recently granted
- 5 an additional 500 acre/feet per year of water by
- 6 the Commission.
- 7 The information regarding the reverse --
- 8 the demineralizers, as far as the cost of those at
- 9 \$500,000, the fact is, regardless of whether the
- 10 project, any project -- regardless of whether the
- 11 scenario reflects dry cooling or wet cooling, only
- 12 the ancillary water uses are run through the
- 13 demineralizer. The -- and I'm speaking of
- Scenario 1 versus Scenario 3, in Table A.
- 15 In Scenario 1 versus Scenario 3, the
- 16 water treatment number is \$500,000 in both cases,
- and that's because you only have to run -- you
- only have to create boiler quality makeup water
- 19 for the boiler. You don't do it for the cooling
- 20 tower or other things. So it's -- it is
- 21 appropriate that that equipment be sized the same
- in both of those two scenarios.
- 23 As far as Scenario 2 goes --
- 24 Q I need to interrupt you just for a
- 25 second. I think it might be helpful for the

1 Committee to follow this if you refer to the -- in

- 2 addition to the scenario number, the -- what it
- is, because I think we can get confused about the
- 4 numbers 1, 2, 3.
- 5 A Sure. Scenario 1 is the proposed
- 6 project, Scenario 3 is the -- still using West
- 7 Kern, still using wastewater disposal wells, but
- 8 going to dry cooling.
- 9 And in both of those cases, the water
- 10 treatment system cost is -- is appropriately the
- same, because you're treating the same amount of
- water, with the same makeup, for the same purpose.
- 13 That is, for boiler makeup and also for the
- evaporative portion of the gas turbines.
- With regard to Scenario 2, the CURE
- 16 alternative scenario, there was a statement made
- 17 that on our -- my Attachment 3, which is the Bibb
- 18 and Associates estimate, that the demineralizer
- 19 system there is also \$500,000, and that's right,
- 20 because the pre-treatment, that is the treatment
- 21 by the three stage RO, produces a product water
- 22 that's of similar quality as the West Kern water.
- 23 And so, since the water quality going into the --
- 24 into the demineralizer is the same in the CURE
- 25 alternative scenario as in Scenarios 1 and 3, the

1 proposed project and the dry cooled case, the

- 2 demineralizer is sized the same and has the same
- 3 cost. So I'm -- I'm not understanding what the
- 4 question there is.
- 5 The comment regarding the cost of the
- 6 pipelines in Scenario 1, the proposed project, and
- 7 Scenario 3, the dry cooled scenario, those
- 8 pipeline estimates were performed by a registered
- 9 professional engineer. And, in fact, the number
- 10 shown there under Scenario 1, the proposed
- 11 project, is the number that's in our pro forma for
- 12 the project. So, I mean, that's the number that
- we rely upon when assessing the financial
- 14 performance of the project.
- Dr. Fox stated that her capital recovery
- 16 factor was a 30 year capital recovery factor. In
- fact, if you look at her supplemental testimony,
- 18 which was discussed on March 9th, it is a 20 year
- 19 capital recovery factor, not a 30 year. That's
- shown in Footnote Number 4, to Dr. Fox's Table 1.
- 21 And Dr. Fox confused a net capital
- 22 recovery factor with the discount rate used to
- 23 calculate the 20 year net present value. Clearly,
- 24 a capital recovery factor is different than a
- 25 discount rate. They're different things. They

1 should be different. They're consistent with each

- other. But they're different concepts
- 3 economically, and so you would not expect them to
- 4 be the same numerical value.
- 5 As far as lenders go, and whether
- 6 they're looking at IRRs or NPVs, an IRR and an
- 7 NPV, they're equivalent ways of -- of
- 8 characterizing the financial performance of the
- 9 project. In my experience, lenders look at either
- or both. They're just alternative ways of
- 11 expressing the same thing.
- 12 The final note, I guess, is that the
- 13 Black and Veatch work done for Sempra necessarily
- 14 relies, at least in part, upon information from
- 15 CEA, considering CEA's position as a major
- 16 supplier of air cooled condensers. So I would say
- 17 that Black and Veatch's work, in terms of both the
- 18 cost and the size of the facility, is consistent
- 19 with information from CEA.
- 20 And that concludes my remarks.
- 21 Q I'd like to ask you a few follow-up
- 22 questions, please.
- First of all, with regard to gas costs,
- 24 have you negotiated for gas purchases for major
- power plants?

1 Yes, I have. And in fact, the 2 supposition by Dr. Fox that the Elk Hills project 3 somehow enjoys a gas price advantage as compared 4 to La Paloma is simply not true. The fact of the 5 matter is that gas has a locational price, and you 6 can deliver gas to a location, there's a value to delivering gas to that location. And whether that 8 value is arrived at using a commodity price plus transportation to that location from some distant 9 10 point, or if it's simply because the gas 11 originated at that point, the market price is the 12 same either way. 13 And I can tell you that in my 14 negotiation with Occidental Energy Marketing to 15 supply gas to this project, it was stated 16 unequivocally, and they've stood by this, that the 17 project will be provided gas at a market rate, and 18 it was even stated that there's no reason, stated by Occidental Energy Marketing, that it would be 19 20 the same rate as what they would offer La Paloma. 21 0 There's some discussion, and we don't 22

Q There's some discussion, and we don't want to go on and on about this one, but just quickly, could you comment on the one versus the two acre site requirement for -- and where that discrepancy may lie?

23

24

1 PRESIDING MEMBER MOORE: It's in my 2 mathematics. 3 (Laughter.) 4 THE WITNESS: We -- we talked -- there's 5 been discussion of the size of the air cooled 6 condenser would vary, depending on the backpressure of the turbine that we're trying to 8 achieve. I mean, the lower the backpressure, the larger the structure gets. Another variable 10 that's not been mentioned is ambient temperature. 11 The higher the ambient temperature that you're designing for, the larger the structure gets. And 12 13 in fact, theoretically, the structure can -- can 14 reach infinite size if you're trying to get the 15 steam to match up with the ambient -- ambient 16 temperature of the air, which obviously would not 17 be practical. But there is a non-linear 18 relationship between the size of the facility --19 or the size of the air cooled condenser and 20 ambient temperature. 21 Also, there are setback requirements 22 required around the structure. Air cooled condenser moves an immense amount of air, and the 23 air moves up through the air cooled condenser and 24

therefore has to be pulled in from the sides so it

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1 can get under the condenser and move up. In order
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- 2 to allow space for the air to come in from the
- 3 sides, you need some setback. And so when I speak
- 4 of two acres I'm talking about the structure
- 5 itself, including the large diameter piping. And
- 6 by the way, this piping is -- is huge, it's --
- 7 we're talking, in some cases, 14 feet in diameter
- 8 as it originates from the steam turbine.
- 9 It includes both that, as well as the
- 10 setbacks. When you throw in the setbacks, then
- it's two to three acres, instead of just the two
- 12 acres.
- 13 Q Thank you. That was more than enough.
- 14 I'd like to raise now the -- another
- 15 question. You have a -- excuse me. Dr. Fox I
- 16 believe testified that -- criticized the use of
- NPV, or net present value, as opposed to an
- internal rate of return, when approaching lenders,
- 19 that lenders rely on internal rate of return.
- 20 Could you comment on that, please?
- 21 A Yeah, I think I did. It -- they're
- 22 equivalent ways of expressing financial
- 23 performance. Lenders -- lenders look at either or
- 24 both. I think they would certainly be interested
- in looking at IRRs, but NPV numbers are of

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1 interest, as well.
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- 2 Q And have you participated in acquiring
- 3 financing, or worked with lenders for power
- 4 projects in the past?
- 5 A Yes, I have.
- 6 MR. MILLER: That concludes our rebuttal
- 7 testimony.
- 8 PRESIDING MEMBER MOORE: Thank you.
- 9 Staff, questions?
- 10 MS. WILLIS: Yes, I just had a few
- 11 questions for Mr. Layton.
- MS. POOLE: I --
- 13 PRESIDING MEMBER MOORE: No, wait. No,
- 14 I'm --
- MS. WILLIS: Oh, I'm sorry. No -- no
- 16 questions.
- 17 PRESIDING MEMBER MOORE: Okay. Thank
- 18 you.
- 19 Ms. Poole.
- 20 COMMISSIONER PERNELL: Excuse me,
- 21 Commissioner. I have a question. Perhaps you
- 22 stated it and it kind of ran past me. But the
- 23 multiplier that Dr. Fox was talking about, the
- 1.6, and then the 1.4, did you address that?
- 25 THE WITNESS: The capital recovery

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1 factor of .16? Yes, I did.
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- 2 PRESIDING MEMBER MOORE: .16 versus .12.
- 3 THE WITNESS: Yes, I did. The capital
- 4 recovery factor of .16 that Dr. Fox stated was a
- 5 30 year capital recovery factor is, in fact,
- 6 according to her own testimony, a 20 year capital
- 7 recovery factor, as shown in Footnote 4 of Table 1
- 8 of her testimony.
- 9 PRESIDING MEMBER MOORE: And for
- 10 Commissioner Pernell's benefit, the reason you
- 11 used a different .16 in this case for capital
- 12 recovery, versus .12 for an assumed discount rate.
- 13 THE WITNESS: Right. They're different
- 14 concepts. The discount rate is used in taking a
- 15 stream of payments and creating a single number
- that's equivalent to that stream of payments.
- 17 PRESIDING MEMBER MOORE: An annualized
- 18 number.
- 19 THE WITNESS: Right.
- 20 PRESIDING MEMBER MOORE: So it's as if
- 21 equal annual payments for that. But where --
- 22 where you may really want to differentiate is to
- 23 what are you using the term capital recovery
- 24 factor.
- THE WITNESS: A capital recovery factor

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is when you have a capital investment that's a
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- 2 one-time investment, and you want to have a
- 3 convenient factor that takes into account tax
- 4 effects, the cost of -- cost of equity, and a
- 5 whole bunch of other things, in order to just have
- 6 a convenient factor that you can multiply a
- 7 capital amount by in order to annualize that
- 8 number.
- 9 PRESIDING MEMBER MOORE: So if you then
- 10 had your -- your piece of capital equipment at the
- 11 end of its life span, and you'd saved up the
- 12 amount that was implied by the capital recovery
- factor, you'd be able to reinvest and acquire a
- 14 new piece of capital.
- 15 THE WITNESS: Yes. Includes
- depreciation, so forth, for that purpose.
- 17 PRESIDING MEMBER MOORE: Does that
- answer your question, Robert? Okay. Thank you.
- 19 Ms. Poole, let me turn back to you.
- MS. POOLE: I do have some questions,
- 21 but how many questions I have depends on what
- we're going to do here with additional testimony.
- 23 If staff is going to put on additional rebuttal,
- 24 then I'd like to have Dr. Fox have that
- 25 opportunity as well. Typically, you know, the --

1	PRESIDING MEMBER MOORE: Additional
2	rebuttal? No, I allowed Dr. Fox to have rebuttal,
3	and Mr. Rowley has just tried to answer that
4	rebuttal. I I didn't actually see a rebut,
5	I technically, you can classify it as that.
6	And I was assuming that staff would take
7	the same tack, if you will, with regard to Dr.
8	Fox's rebuttal, and/or Mr. Rowley's. But I wasn't
9	anticipating new testimony.
10	MS. POOLE: No, no. I'm not
11	anticipating new testimony, either. But
12	typically, all the parties have one opportunity to
13	present their testimony, and then often the
14	Applicant is given an opportunity to rebut the
15	rebuttals, if you would, and it stops there
16	because the Applicant has the burden of proof.
17	MS. WILLIS: Actually, that's
18	MS. POOLE: It's highly unusual to allow
19	staff to have a rebuttal to the rebuttal. And
20	MS. WILLIS: Actually, we that's not
21	the way that we've done it here. We've been
22	allowed staff has been allowed to rebut the
23	testimony, because we don't have an opportunity to
24	rebut Dr. Fox's testimony. Dr. Fox has already
25	hear our testimony, and then she has already

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1 rebutted both Applicant's and our testimony.
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- 2 PRESIDING MEMBER MOORE: Well, at this
- 3 stage, actually, Kate, I think you've gotten a
- 4 little bit ahead of yourself. What I was
- 5 anticipating -- and you can bring your point up
- 6 again, I think, as soon as you're finished -- I
- offered staff an opportunity to question Mr.
- 8 Rowley on what he has just said. I'd like to
- 9 offer that to you.
- 10 MS. POOLE: Yeah, I understand that's
- 11 where we are. And I will take that opportunity.
- 12 PRESIDING MEMBER MOORE: And then we'll
- 13 get staff to state their intentions. Then let me
- 14 entertain --
- MS. POOLE: Okay.
- 16 PRESIDING MEMBER MOORE: -- a potential
- 17 objection on your part.
- MS. POOLE: My concern is that Dr. Fox
- 19 could address some of the rebuttal points that Mr.
- 20 Rowley has raised, and if she's going to be
- 21 provided that opportunity --
- 22 PRESIDING MEMBER MOORE: That -- no, no.
- 23 He's -- he's responded to her rebut. What I
- don't want to do is to open this to a dialogue.
- 25 That's -- an endless sort of round of -- I don't

So I -- let me just say that I -- my

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1 want to go there.
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3 intention is -- my intention all along has been to 4 try to get the clearest set of answers to the 5 questions that I asked. That's really my motive 6 here, is to try and get those on the record. I'm not interested in staff or the Applicant or the 8 intervenors opening up a new round of inquiry or 9 testimony that, had we all been facile enough we 10 would've done in the first round, or arguably. I don't want to do that. It wouldn't be fair to the 11 12 process. 13 MS. POOLE; And that's not what I'm 14 suggesting here either, Commissioner. My concern 15 is that I feel like we're at a serous disadvantage 16 here, that -- that everybody else is getting two bites at the apple, and we're only getting one. 17 And --18 19 MS. WILLIS: We're willing to waive our 20

MS. WILLIS: We're willing to waive our opportunity to rebut if Dr. Fox is not going to provide anymore comment. I mean, if that -- if that's the case, if there's only a -- another, you know, recross of Mr. Rowley and that will end this portion of the hearing, I think we'd be willing to do that.

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1 MS. POOLE: Okay.
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- 2 MS. WILLIS: We haven't done that in the
- 3 past. Dr. Fox has actually gotten two
- 4 opportunities to rebut. She rebuts in her direct,
- 5 and then rebuts again. So that's -- that's been
- 6 the case.
- 7 However, we're more than willing to
- 8 waive -- we just had one or two follow-up
- 9 questions.
- 10 PRESIDING MEMBER MOORE: Let's remember
- 11 we're on the record here, and we want this for, as
- 12 I believe Ms. Poole had said, for posterity, to be
- able to look at this record. And I don't think
- 14 what we really want is a feud. So I accept your
- offer, counselor, and I'll entertain questions.
- Ms. Poole. On Mr. Rowley's most recent
- 17 remarks.
- MS. POOLE: Thank you.
- 19 MR. MILLER: I just want to note for the
- 20 record we got through that entire thing without my
- 21 saying a word.
- 22 (Laughter.)
- 23 PRESIDING MEMBER MOORE: Until now.
- MR. MILLER: That's why I had to say
- 25 something.

1	PRESIDING MEMBER MOORE: Okay.
2	CROSS EXAMINATION
3	BY MS. POOLE:
4	Q Mr. Rowley, you were discussing the gas
5	price advantage which was discussed earlier. Is
6	it your position that the Energy Commission report
7	which states that Cool Water prices are less
8	expensive than PG&E or SoCalGas gas prices because
9	there is not transportation involved, is
10	incorrect?
11	A I didn't say that.
12	Q So you agree with the that
13	conclusion?
14	A That the Cool Water price does not
15	include PG&E or SoCalGas transportation charges?
16	I have no reason to disagree with that.
17	Q No. My question is whether you disagree
18	with the Energy Commission report's conclusion
19	that the Cool Water price for gas is less
20	expensive than PG&E and SoCalGas price for gas
21	because it does not include transportation costs?
22	A As I just stated, I have no reason to
23	digagree with that conclusion

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A Based on the Commission's analysis.

Q Okay.

24

- 2 price that somebody is paying for gas, is the
- 3 conclusion that follows from that.
- 4 As I stated, the price of gas is
- 5 locational in nature, and that price is going to
- 6 include transportation if the gas is being
- 7 transported from a distant location. If the gas
- 8 is being produced at that same location the price
- 9 is the same, and the market pays a certain
- 10 clearing price for a commodity at a location.
- 11 Q Well, that -- your statement there
- disputes the conclusion of the Energy Commission
- 13 report.
- 14 A No, I don't think so.
- 15 Q Which is that the Cool Water price for
- 16 gas is different because it does not include
- 17 transportation costs. That the price that buyers
- 18 will pay for that gas is less.
- 19 A I think my statement is consistent with
- 20 the Commission finding in that regard.
- 21 MS. POOLE: All right. May I have just
- 22 a moment, please?
- 23 (Pause.)
- 24 PRESIDING MEMBER MOORE: Anymore
- 25 questions?

1 MS. POOLE: I believe just one more

2 question. Thank you for your patience.

West Kern Water District water.

3 BY MS. POOLE:

- Q Mr. Rowley, I believe you stated that
  water going into the demineralization system after
  three stages of reverse osmosis and filtering
  would be the same quality -- excuse me. Water
  coming out of three stages of reverse osmosis and
  filtration would be the same quality of water as
- 11 In this particular case, and that was done in part to simplify the analysis so that we 12 13 could use the same demineralizer cost across the 14 boards for all three -- all three scenarios, a 15 reverse osmosis system is capable of better 16 product water than that. But keep in mind that in 17 this particular case we're talking about water 18 going into the RO system that's between 4500 and 19 6,000 milligrams per liter of dissolved solids, so 20 this is brackish, almost saline water going in. 21 It's not unusual to accept a lower than usual 22 quality product water coming out and make up the difference in the demineralizer. It just depends 23 24 on the reject rate that's set.
- Q And what was that rate for this

- 1 estimate?
- 2 A I believe it was 25 percent. It was
- 3 either 20 or 25, in that range.
- 4 O Of reduction?
- 5 A No. The reject rate.
- 6 Q Can you explain what that means, the
- 7 reject rate?
- 8 A Yeah, I think I covered this actually on
- 9 March the 9th, but the -- a reverse osmosis system
- 10 is suitable for -- for makeup in that it creates a
- 11 higher quality product coming out of the RO, but
- it also has a reject stream leaving the RO that
- 13 contains most of the dissolved solids. The ratio
- of the volume flow rate of the reject stream to
- the supply stream is called the reject rate.
- So a reject rate of 20 percent, for
- example, says that if you had 500 gpm going into
- 18 the RO, that 20 percent of that, or 100 gpm would
- 19 be leaving as the reject stream with most of the
- 20 dissolved solids.
- 21 Q What would be the TDS content of Tulare
- groundwater that went into the system that's been
- 23 costed here, and went through two water softeners,
- 24 three stages of RO, and a filter? What would be
- 25 the TDS content of that water coming out?

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1 A Of the RO? The product water, or the
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- 2 reject water?
- 4 A I believe the number that was used is
- 5 something on the order of 400 milligrams per
- 6 liter. In other words, it removed more than 90
- 7 percent of the dissolved solids.
- 8 MS. POOLE: Okay. Thanks, that's all my
- 9 questions.
- 10 PRESIDING MEMBER MOORE: All right.
- 11 Major, you have a question.
- 12 HEARING OFFICER WILLIAMS: I'm having
- some trouble understanding this concept of the
- 14 Cool Water gas prices. What I want to know is, is
- there a different price that the user, the end
- user pays for the gas based upon how it's
- 17 transported to the site? That seems to be what
- 18 the Energy Commission report indicates, but I'm
- 19 not getting a clear answer on -- or at least an
- answer that satisfies me.
- 21 THE WITNESS: It depends upon the
- 22 liquidity at that trading point. If there's a
- 23 physical interconnection there with alternative
- 24 means of delivering to that point, and there are
- buyers and sellers at that point, then there will

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1 be a market clearing price struck at that point
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- 2 and it will be one price. If there's an absence
- of liquidity, or there's inadequate liquidity, in
- 4 other words, not enough suppliers, not enough
- 5 buyers in order to create a strike price, then
- 6 it's conceivable that you could end up with some
- disparity depending on how the gas got there.
- 8 Also, certainly there would be a
- 9 disparity, or could be, if there was not the
- 10 physical interconnection to begin with.
- In other words, we're talking about the
- same point geographically, but not the same point
- in the gas pipeline system because the pipes
- 14 aren't connected together. And I can't tell you
- 15 whether or not the pipes are connected together at
- 16 Cool Water. I'm not familiar with the details of
- 17 that part of the gas system.
- 18 HEARING OFFICER WILLIAMS: Okay.
- 19 PRESIDING MEMBER MOORE: Commissioner
- 20 Pernell, any other questions?
- 21 COMMISSIONER PERNELL: No.
- 22 PRESIDING MEMBER MOORE: All right.
- 23 Well, this -- this is closed. Let me then, and
- 24 we'll next go to Ms. Poole's filing.
- 25 But before we leave that, just -- just

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one last question, Mr. Rowley, based on what Major
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- just asked you.
- 3 I'm struck by the concept of the gas
- 4 price and the phrase, because they can, which I
- 5 think was -- someone shadowed that phrase earlier
- 6 on. Right now, you don't -- your client does not
- 7 control any gas wells in the -- in the area; is
- 8 that correct?
- 9 THE WITNESS: The Elk Hills Power
- 10 project being separate and apart from Occidental
- of Elk Hills?
- 12 PRESIDING MEMBER MOORE: Right.
- 13 THE WITNESS: You're speaking to the
- 14 fact that those are different entities?
- 15 PRESIDING MEMBER MOORE: Different
- 16 entities.
- 17 THE WITNESS: In fact, the Elk Hills
- 18 Power project, Elk Hills Power LLC, is 50 percent
- 19 made up of Sempra, which is basically Sempra
- 20 Energy Resources, which is a power plant
- 21 developer, and not -- not part of Occidental at
- 22 all. So we're -- the power project is -- you're
- 23 correct, a separate entity from the gas field.
- 24 And therefore does not --
- 25 PRESIDING MEMBER MOORE: In this case --

1	THE WITNESS: control the field.
2	PRESIDING MEMBER MOORE: if
3	Occidental has a well onsite, and they bring gas
4	to the surface and at the at the well end,
5	delivered price is X, they're capable of inflating
6	that price to a market clearing price which allows
7	them a bigger margin of profit because they are
8	discounting away, or in fact simply avoiding any
9	transport costs to a customer who might be at or
10	approximate to the wellhead.
11	THE WITNESS: That that's true. In
12	other words
13	PRESIDING MEMBER MOORE: And it's their
14	choice. I mean, they they could
15	THE WITNESS: In other words, stating it
16	as the market clearing prices are based on supply
17	and demand, not on cost.
18	PRESIDING MEMBER MOORE: Right. They
19	may have other customers, as well, in the in
20	the vicinity, and so you've got a demand situation
21	that is allowing them to say take it or leave it,
22	and you want the alternative, then go pipe it in

Okay. Ms. Poole, back to you. Do you

further away, and that's your choice.

from Cool Water, and that's -- or, I'm sorry, from

23

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want to describe how you want to submit this?
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- 2 MS. POOLE: I'll give it my best shot.
- 3 PRESIDING MEMBER MOORE: I saw people --
- I saw people lining out paragraphs, so I figured
- 5 maybe the best way is to just have you go through
- 6 it page by page. Every --
- 7 MS. POOLE: I think I can do it a little
- 8 easier than that.
- 9 For the opening brief, we would like to
- 10 identify as an exhibit Sections 2D, 2F; Table 1 at
- 11 the end; and the attachments.
- 12 PRESIDING MEMBER MOORE: Okay. That's
- 13 pretty straightforward.
- MS. POOLE: And for the reply brief,
- 15 perhaps the easiest way to do it would just be to
- 16 mark as exhibits -- excuse me. Mark as an exhibit
- 17 the portions of the brief that staff has moved to
- 18 strike.
- 19 PRESIDING MEMBER MOORE: So, that's the
- 20 way you differentiate what's in the reply brief,
- 21 by just saying we'll pull it out, staff has
- 22 already culled it out, and you'd submit it as an
- 23 exhibit.
- MS. POOLE: Correct.
- MS. WILLIS: I don't understand this.

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1 MS. POOLE: The portions of the reply
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- 2 brief which you seek to strike in your motion to
- 3 strike, we would have Dr. Fox sponsor those
- 4 portions as an exhibit.
- 5 MS. WILLIS: And then we would object to
- 6 that being entered as evidence.
- 7 MS. POOLE: Well, that depends on the
- 8 Committee's ruling.
- 9 PRESIDING MEMBER MOORE: That -- that's
- 10 a future event.
- MS. WILLIS: Right.
- 12 PRESIDING MEMBER MOORE: But at least
- you've got something to point to, to object to.
- MS. WILLIS: That we would mark it, but
- 15 not enter it.
- 16 PRESIDING MEMBER MOORE: Correct.
- MS. WILLIS: And we also would object to
- 18 the portions of the brief, I believe it's 2F -- no
- 19 -- yeah, 2F.
- 20 PRESIDING MEMBER MOORE: Two-O, or F?
- 21 MS. WILLIS: F as in Frank, starting on
- 22 page 15.
- 23 PRESIDING MEMBER MOORE: Okay. And your
- reason for objection?
- MS. WILLIS: My understanding, we're

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1 marking what we would consider testimony --
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- 2 PRESIDING MEMBER MOORE: Correct.
- MS. WILLIS: -- and we would consider
- 4 this actually part of their brief.
- 5 PRESIDING MEMBER MOORE: Okay.
- 6 MS. WILLIS: And argument, not straight
- 7 out testimony.
- PRESIDING MEMBER MOORE: Okay.
- 9 MS. POOLE: As long as no party objects
- 10 to what we've provided in Section 2F coming in as
- part of the brief, then that's fine with me.
- 12 PRESIDING MEMBER MOORE: Counselor?
- MR. MILLER: Is it my turn?
- 14 PRESIDING MEMBER MOORE: Well --
- MR. MILLER: Kerry, do you want to --
- MS. WILLIS: No, go ahead.
- 17 MR. MILLER: I'm in agreement with part
- and not with part. As normal.
- I don't have a problem with the opening
- 20 brief Section 2D, that part. That's the good
- 21 news.
- I join with Ms. Willis in her objection
- 23 to 2F coming in, and further, inasmuch as it also
- 24 raises issues regarding general state overdraft,
- or over -- excuse me, scarcity issues that were

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1 objected to as part of the motion to strike the
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- 2 reply brief, I would not -- I would object to that
- 3 here, as well.
- 4 Other than that, I think I'm in
- 5 agreement with the proposal to mark the
- 6 stricken -- the proposed to be stricken sections
- of the reply brief as an exhibit, but not
- 8 introduce them at this point.
- 9 PRESIDING MEMBER MOORE: Doesn't that
- 10 take away your other objection, though, the one
- 11 you just --
- 12 MR. MILLER: Well, then we would mark
- this section 2F as well, but not have it -- have
- that be subject to exclusion.
- MS. POOLE: Mr. Rowley, are you raising
- a new motion to strike Section 2F?
- 17 MR. MILLER: I don't think Mr. Rowley is
- 18 --
- 19 MS. POOLE: I'm sorry. Mr. Miller.
- 20 HEARING OFFICER WILLIAMS: Well, let's
- 21 do this before we -- before we get there. Let's
- determine what's in before we determine what's
- out. And as I see it, next in order would be
- 24 Exhibit 41. And CURE is proposing that its --
- 25 part of its brief -- I don't think there is any

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1 issue about Table 1 or the attachments. So that
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- part -- that part is -- am I correct?
- MS. WILLIS: That's correct.
- 4 MR. MILLER: Correct.
- 5 HEARING OFFICER WILLIAMS: So --
- 6 MS. POOLE: Or -- or part 2D.
- 7 HEARING OFFICER WILLIAMS: Or part 2D.
- 8 Okay. So that will come in as Exhibit 41.
- 9 MS. POOLE: Would you like me to move
- 10 that into the record?
- 11 HEARING OFFICER WILLIAMS: Yes.
- 12 (Laughter.)
- 13 MS. POOLE: I move that into the record.
- 14 PRESIDING MEMBER MOORE: And seeing no
- objection, hearing none from up here, we'll move
- 16 it in.
- 17 HEARING OFFICER WILLIAMS: And that's
- 18 41.
- 19 (Thereupon, Exhibit 41 was marked for
- 20 identification and was received into
- 21 evidence.)
- 22 HEARING OFFICER WILLIAMS: Now, as to
- 23 2F, I don't really believe that 2F is real
- 24 relevant to the inquiry that we need, and to the
- 25 decision-making that we need to make here. I

1 mean, I -- my read on that is that it's pure

- 2 argument.
- 3 MS. POOLE: Okay.
- 4 HEARING OFFICER WILLIAMS: Okay. So the
- 5 objection to that part coming in will be
- 6 sustained.
- 7 MS. POOLE: Let me just be clear. So
- 8 that's part of our brief. That's just not coming
- 9 in --
- 10 HEARING OFFICER WILLIAMS: That's part
- of your brief.
- MS. POOLE: -- as an exhibit.
- 13 HEARING OFFICER WILLIAMS:: IT's not
- 14 coming in as an exhibit.
- MS. POOLE: Okay.
- 16 PRESIDING MEMBER MOORE: So that leaves
- 17 the exhibit coming in, or marked as Exhibit 2F.
- 18 Is that right?
- 19 HEARING OFFICER WILLIAMS: No. That --
- 20 that leaves F as just part of the brief.
- 21 PRESIDING MEMBER MOORE: All right.
- Okay.
- 23 HEARING OFFICER WILLIAMS: Okay.
- MS. POOLE: Okay.
- 25 HEARING OFFICER WILLIAMS: Are we clear

1 on	that	part	of	it?
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- MS. POOLE: I believe we are.
- 3 HEARING OFFICER WILLIAMS: Okay.
- 4 MS. POOLE: And then moving on to the
- 5 reply brief, should we mark that as Exhibit 42?
- 6 HEARING OFFICER WILLIAMS: The reply
- 7 brief, part of it that's in, will be -- is any
- 8 part of it in? Not objectionable?
- 9 MS. POOLE: No, since what we're marking
- 10 as an exhibit are the portions that staff has
- objected to in its motion to strike, it's safe to
- 12 say it's all objected to.
- 13 HEARING OFFICER WILLIAMS: Okay. So --
- MS. POOLE: So we can just mark that
- 15 now, and --
- 16 HEARING OFFICER WILLIAMS: As 42.
- MS. POOLE: Yeah.
- 18 HEARING OFFICER WILLIAMS: Okay. For
- 19 identification.
- MS. POOLE: Correct.
- 21 (Thereupon, Exhibit 42 was marked
- for identification.)
- 23 HEARING OFFICER WILLIAMS: Okay. Where
- does that leave us?
- 25 PRESIDING MEMBER MOORE: Well, I think

1 that leaves us at the end of the extensive

- 2 response to my questions, and I understand that
- 3 there are people in the public who would like to
- 4 address us, and I'm going to entertain that. I
- 5 will say that we have fairly narrow rules about
- 6 the way we can take testimony. We're obviously
- 7 interested, whenever it comes up, to have public
- 8 testimony or comment.
- 9 I'll tell you that this is not sworn
- 10 testimony. It will not be used other than to
- 11 educate us, and as a consequence we are in a
- 12 listening mode, but will not be used to provide a
- factual basis for the decision that comes out of
- 14 here. So in a sense, it's background or
- enlightenment for us. And that we typically will
- limit this kind of testimony to a maximum of about
- ten minutes per person. We're not rigid on that,
- 18 but if there are people who would like to address
- 19 us and talk to us about the issue at hand, I --
- where there are other cases open, a conjecture, a
- 21 statement about another case is absolutely out of
- 22 bounds. Absolutely, 100 percent.
- 23 So the matter at hand is this case
- before us, and with that, I know Major's gotten
- some cards, so I'm going to turn back to him and

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let him start this.
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- 2 HEARING OFFICER WILLIAMS: I believe Mr.
- 3 Ledford was here first, since early on. So, sir,
- 4 do you have --
- 5 MR. MILLER: Excuse me, Mr. Williams.
- 6 May I make a brief comment?
- 7 HEARING OFFICER WILLIAMS: Yes.
- 8 MR. MILLER: Before we start this.
- 9 I recognize that Commissioner Moore has
- 10 already stated the rules here. I would like to
- 11 request that for each commenting individual, that
- we obtain information concerning their residency
- and interest in the proceeding, if they have one.
- 14 PRESIDING MEMBER MOORE: Absolutely. We
- 15 had -- would ask that. I'll want to know who is
- 16 speaking to us, and under what context they do
- 17 that.
- 18 MR. MILLER: And having already heard
- 19 your admonishment not to bring any other case into
- 20 this, we all understand that this presentation
- 21 essentially is the same one that we might expect
- in tomorrow's High Desert proceeding, and we're
- 23 not thrilled with having our proceeding in any --
- even an indirect way, be used as a vehicle to
- 25 argue another case.

1	So	we	would	

- 2 HEARING OFFICER WILLIAMS: How about --
- 3 MR. MILLER: -- appreciate some ultra-
- 4 sensitivity to that point.
- 5 PRESIDING MEMBER MOORE: Well, I think
- 6 anyone who made the mistake of trying to link
- 7 another case, either indirectly, on a matter
- 8 with -- which might come up, for instance,
- 9 tomorrow, would do so at their own peril, and risk
- 10 a great deal of wrath, as well. So it's probably
- 11 not going to happen. I bet.
- MR. MILLER: Thank you.
- 13 PRESIDING MEMBER MOORE: Anyway, Mr.
- 14 Ledford, welcome.
- MR. LEDFORD: Well, I might have to
- 16 start this over again. But I'd like to --
- 17 PRESIDING MEMBER MOORE: You're starting
- 18 your power point presentation over again?
- 19 MR. LEDFORD: It's probably going to
- 20 just --
- 21 PRESIDING MEMBER MOORE: It's rewinding
- 22 itself?
- MR. LEDFORD: I don't know what it's
- going to do. But --
- 25 PRESIDING MEMBER MOORE: Microsoft. I

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1 mean, none of us know what it'll do.
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- 2 MR. LEDFORD: Given the -- this is not a
- 3 presentation of High Desert Power for tomorrow.
- 4 This --
- 5 PRESIDING MEMBER MOORE: Do you want to
- 6 identify yourself for the record?
- 7 MR. LEDFORD: I certainly would.
- 8 My name is Gary Ledford, and I am a
- 9 resident of Apple Valley, California, and I am a
- 10 real estate developer. And my purpose of
- 11 testifying here today is not to talk about High
- Desert Power. However, there may be a couple of
- 13 references to things that may have been discussed
- 14 here in this hearing today about High Desert
- Power, and to the extent that there was evidence
- 16 presented in this particular hearing and about
- 17 that particular project, I would ask that
- 18 testimony be allowed and not be at my peril.
- 19 Could we have a --
- 20 PRESIDING MEMBER MOORE: Well, you're
- 21 not testifying. You're simply commenting. You're
- 22 not a sworn witness.
- MR. LEDFORD: No, I understand, I
- 24 understand that my -- my dialogue here this
- 25 morning is -- or afternoon, is as a -- as

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information to you, and as a method to inform you
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- 2 as to my interest in dry cooling, and to economic
- 3 feasibility.
- 4 So given that, and I will make this ten
- 5 minutes or less. I'd like to just talk about a
- 6 couple of things that were talked about today.
- 7 One is CEQA. And the -- one of the
- 8 issues of the public in the process that I think
- 9 that the public expresses a lot of concern about,
- 10 is getting information before you. And in the
- 11 CEQA process, it's never too late to bring in
- 12 information. You can bring in information anytime
- up until the very last hearing. And it's
- 14 something that seems to be very complex for the
- 15 committees that hear these cases, and evidently
- 16 for the Commission.
- 17 But I'm concerned that there are a lot
- of issues that need to be brought before the
- 19 Committee, and the public oftentimes finds these
- 20 things out. And so with that, the -- I'm going to
- 21 see if I can -- can start this -- this little
- 22 sequence.
- 23 PRESIDING MEMBER MOORE: I couldn't tell
- 24 whether -- is it going forward, or is it going
- 25 backwards?

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1
                   MR. LEDFORD: Well, I don't know. It
 2
         seems like it just stopped and -- this is my first
 3
         time of ever working with power point, so we'll
 4
         try it again.
 5
                   Again, the purpose of my being here is
 6
         to talk about the argument not to use inland water
         for power plant cooling. And the reason for that
 8
         is -- I don't think this is going to work. It --
 9
                   PRESIDING MEMBER MOORE: You may -- we
10
         can hear --
                   MR. LEDFORD: It will just run.
11
                   PRESIDING MEMBER MOORE: Oh, all right.
12
13
                   MR. LEDFORD: And I'll try and keep up
14
         with it.
15
                   Okay. The reason is simple common sense
         and compliance. Article Section -- Article X,
16
17
         Section 2 of the California Constitution requires
18
         reasonable beneficial use. Your PRC Section 2180
19
         requires compliance with the law, and what it says
20
         is an activity such as wet cooling will not be
21
         approved or adopted as proposed if there are
22
         feasible alternatives -- I'm interlacing this,
         such as dry cooling -- or feasible mitigation
23
24
         measures which would substantially lessen any
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significant adverse impact which the activity may

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1 have on the environment.
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- 2 That's the -- that's the governing rule.
- 3 That's where you start from, or at least that's,
- 4 as a member of the public, where I think you start
- 5 from.
- 6 So maybe the proper finding might be
- 7 evaporative cooling will not be approved because
- 8 the Commission finds dry cooling is feasible and
- 9 substantially lessens many significant
- 10 environmental impacts. We find that in the Sutter
- 11 project, I think that's the next slide, and --
- 12 hopefully.
- 13 Sutter's finding, and this is an
- 14 approved project, was the change of use of an --
- the change to the use of an air cooled condenser
- 16 rather than wet cooling towers results in
- 17 substantially reduced environmental impacts.
- 18 I think that's a substantial issue that
- 19 we're looking at here. What -- what is the --
- 20 what is the reason for having dry cooling. From a
- 21 CEQA compliance standpoint, we're looking at
- 22 reducing environmental impacts. Then we look at
- 23 Title X, Section 2 of the California Constitution,
- 24 and that says -- that says that we have to look at
- 25 the reasonable and beneficial uses of water

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1 resources in the state, and to the fullest extent
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- 2 possible and are capable, to eliminate the waste
- 3 or unreasonable use, or the unreasonable method of
- 4 use of the water. And conservation is another
- 5 piece of that equation. These are the things that
- 6 we should be really concerned about.
- 7 The thing that you were talking about
- 8 today is 75-58, and what 75-58 says is that you
- 9 can't use inland water if other sources or other
- 10 methods of cooling are available. And if you had
- 11 to put a period at the end of that sentence,
- 12 that -- before you get to economics, I wish I
- 13 could stop that. I'll talk about economics at the
- 14 very end.
- 15 But also look at efficiency in your
- 16 process. And to be CEQA compliant, you're -- the
- 17 project will normally have a significant effect on
- the environment if it will not encourage
- 19 activities which result in the use of water.
- 20 Hopefully tomorrow I'll have this down a little
- 21 better.
- 22 At any rate, we need to look at reduced
- 23 impacts of water supply. And this is in the
- 24 Sutter project, your staff viewed an efficiency
- loss as a minor reduction. We also looked at

1 overall environmental impacts in the Sutter

- project, and found that -- that dry cooling
- 3 resulted in significantly reduced impact.
- 4 When we get to -- to environmental -- or
- 5 into evaporative coolers, we're looking at
- 6 consumptive use. You're using 100 percent of the
- 7 water that's evaporated into the atmosphere, you
- get no beneficial use out of the water. Whereas
- 9 agricultural users and municipal users, on
- 10 average, put 50 percent of their water back in the
- 11 basin.
- 12 Now we talk about cumulative impacts.
- 13 This is a real significant issue for you. When
- 14 you begin to look at one power project at a time
- using 4,000 acre/feet, well, maybe that doesn't
- 16 sound like very much. But when you begin to add
- 17 those up, when you -- one after the other, and
- 18 you've got like 40 in the pipeline right now, if
- 19 you put ten of them in the pipeline, you're
- 20 talking about 80,000 houses that you can't build
- 21 because you're evaporating the water into the
- 22 atmosphere. I think that's a significant
- 23 cumulative impact that you're not looking at.
- 24 This morning, in my hotel room, there
- was a little placard, and it said, save our

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1 planet. Every day, millions of gallons of water
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- 2 are used to wash towels. It said, thank you for
- 3 helping us to conserve the earth's vital resource.
- We're -- we're having low flow toilets
- 5 in our residential projects. We're looking at
- 6 zero landscaping. We're looking at everything we
- 7 can possibly think of to ensure that we have water
- 8 for the future. Putting water through cooling
- 9 towers for cooling these power projects where
- 10 there's a feasible alternative, is very
- 11 significantly important to this Commission.
- 12 In every case, in other projects, the
- findings were that the environmentally preferred
- 14 alternative was dry cooling.
- MR. MILLER: Excuse me. I'd just point
- 16 that that these slides are all quoting from the
- 17 High Desert case. It seems to be beyond the pale.
- 18 PRESIDING MEMBER MOORE: Yeah. I --
- 19 MR. LEDFORD: I am going to let the slides
- 20 run. The -- these findings are all on the High
- 21 Desert Power case. I would note that Joe O'Hagan
- 22 testified about High Desert Power. And I won't
- take any more admonishment, I'll just let it run.
- 24 But I would note that I think Joe thinks
- 25 that High -- that the dry cooling would be a

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1 really great idea to conserve water, and I
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- 2 certainly go along with him. I think this
- 3 Commission should be looking at -- at the
- 4 cumulative impacts of water resources in the
- 5 state, and look at it not on a project by project
- 6 basis, but on a cumulative basis.
- 7 I also think that you're obligated to
- 8 comply with LORS and the constitution, Article X,
- 9 Section 2, mandates a reasonable and beneficial
- 10 use of water, and putting it into cooling towers,
- albeit there may have been 600 projects that have
- 12 already been approved, it would be a little bit
- 13 like making the excuse to the police officer that
- 14 you saw 600 people go through the stop sign, and
- nobody got a ticket. Doesn't mean the law isn't
- there, it doesn't mean that it doesn't need to be
- 17 enforced.
- 18 And with that, we'll talk about High
- 19 Desert Power tomorrow. Thank you very much for
- 20 your time.
- 21 PRESIDING MEMBER MOORE: Well, thank
- 22 you. And thank you -- I know you sat through a
- very tedious set of debates and exchanges today.
- 24 It takes a lot of patience to do that. So my
- compliments to you for being able to hold up.

1 Do we have someone else who'd like to

- 2 address us?
- 3 HEARING OFFICER WILLIAMS: Yes,
- 4 Commissioner Moore, we do. Ms. Nancy Crockett.
- 5 She was also here with us for most of the day, I
- 6 believe. She identified herself this morning, as
- 7 I recall.
- 8 PRESIDING MEMBER MOORE: Another medal
- 9 winner. Welcome to the afternoon. The afternoon
- 10 portion of our hearing.
- 11 MS. CROCKETT: Thank you. I was about
- 12 to fall asleep back there.
- PRESIDING MEMBER MOORE: Oh, stop, now.
- MS. CROCKETT: It was stimulating, to a
- point.
- 16 For identification purposes, I'm Marcy
- 17 Crockett. I am an officer in a corporate
- 18 investment corporation that does investments. And
- 19 I am a fifth generation Californian, a resident of
- Burney.
- 21 PRESIDING MEMBER MOORE: Of Burney?
- MS. CROCKETT: Burney, California.
- I heard some things mentioned today that
- 24 made me extremely concerned, and quite a bit
- 25 upset. I will admit that. I heard the Applicant

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1 using the term economically unsound. I did not
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- 2 hear any comments about economically unfeasible.
- If we have to go to dry cooling, we will fail. If
- 4 we do this, we cannot be here. We're putting
- 5 dollars against limited resources.
- 6 Currently, in the north state, the water
- 7 issue is a day-to-day issue. About two months
- 8 ago, in the Tehama County, in the Record
- 9 Searchlight, that is the local paper for the
- 10 Redding area, they had listed water wars in Tehama
- 11 County. And it had to do with allocations, which
- were going to be shorted. And now it was just
- 13 confirmed that there will be a two percent
- 14 reduction in agricultural -- excuse me,
- 15 allocations, because of the delta needs to prevent
- salinization or for their baywaters to intrude,
- 17 because we've had a dry spring.
- 18 The State Water Code lists that domestic
- 19 uses are the highest priority for the water of
- 20 California, followed by agriculture. Right now,
- 21 what is happening here in the CEC is that you're
- 22 taking water away from agriculture for industry.
- 23 And as a taxpayer and a water user, and a power
- user, it doesn't make sense to me. There are
- other alternatives. Yes, they do cost a little

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1 bit more. But I think this is the day and age
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- when we have to make those kind of choices.
- I was talking with Hammond Industries,
- 4 who are installing the Sutter dry cooling tower.
- 5 And they said -- I told them that there has been a
- 6 lot of resistance to dry cooling, and one of them
- 7 is economics. And I said, what is -- what is the
- 8 true cost that you perceive in the Sutter plant.
- 9 Hammond Industries stated the equivalent use of
- 10 power for the dry cooling tower for the Sutter
- project, which is a 500 megawatt combined cycle
- 12 plant, is four megawatts, or 0.8 percent of the
- 13 total power island production.
- 14 That is minuscule in the terms of the
- water shortages that the State of California is
- now faced with. We don't have enough potable
- 17 water for the citizens of this state. And now
- 18 you're letting merchant plants come in and wanting
- 19 that water, when there is technology here to
- answer this. Yes, it's a little bit more costly.
- 21 That's okay.
- 22 Part of my day-to-day business to make
- 23 money is to evaluate businesses. Management
- 24 effectiveness is part of how I decide on whether
- or not I'm going to invest in a corporation. I

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will see management effectiveness listed at
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- 2 positive double digit numbers. I will see them
- 3 listed in negative, single digit numbers. I will
- 4 see return on investments at double digit
- 5 positive, and double digit negative. I will see
- 6 profit margins in the plus, after taxes. And I
- 7 will see profit margins, after taxes, in the
- 8 negative.
- 9 I will put before you that if a company
- 10 cannot manage to make their project work in
- 11 today's economic environment, then they don't need
- 12 to be here. There are other companies out there
- 13 who can make their projects work. They're proving
- it all the time. All we have to do is find them,
- and if they're not willing to come, then we're
- going to have to make do with what we have. And
- maybe that is limiting the use of water and a
- 18 leveling of the playing field. I don't think it's
- 19 such a bad idea.
- 20 I've heard things talked about. There's
- 21 noise. It won't meet the noise requirements. I
- 22 have quotes that go from 55 decibels with fans at
- full, at 500 feet, to 64 decibels at 1500 feet, or
- 24 500 feet, either way. I have quotes from vendors
- 25 that say that they'll meet wet, wet/dry, and dry

1 at 1500 feet, at 55 decibels. I have a quote from

- 2 Hammond Industries that says they have an 800
- 3 megawatt plant meeting 49 decibels at 400 feet.
- 4 Those are good numbers. There's nothing wrong
- 5 with them.
- 6 Dry cooling is economically sound. If
- 7 it weren't, the Sutter plant would not have been
- 8 certified. The Crockett plant wouldn't be
- 9 operating right now. If the current Applicant
- 10 management cannot handle dry cooling, I think they
- 11 need to go back to the drawing boards and figure
- out why. If that plant had been originally
- 13 designed and taken into account the factors of dry
- 14 cooling, they probably could make it work.
- 15 I'm not even really sure that their
- thing, or their statement of saying economically
- 17 unsound means that they would fail. They're
- 18 asking you to have the citizens of this state give
- 19 up quality of life for bottom line dollar profit.
- 20 And because it's proprietary, they won't even tell
- 21 you what the margins are.
- 22 Ancillary. No one has talked about
- 23 ancillary water and taking that away from the
- 24 power plant. The only thing that's being
- 25 discussed right now is dry cooling, and

1 groundwater pumping. Right now, you have 13 power

- 2 plants in line for certification. A 500 megawatt
- 3 power plant uses three million gallons of potable
- 4 water every day. Three million gallons. It's
- 5 criminal. Nineteen, or 13, that is -- what did I
- 6 do --
- 7 PRESIDING MEMBER MOORE: Hold on.
- 8 MS. CROCKETT: -- under -- excuse me, 39
- 9 million gallons a day of potable water that is
- 10 being evaporated. And yet your hotels have these
- 11 signs that say, if you're willing to keep your
- towels up one more day, we won't have to wash.
- 13 And you need to plan for your environment. Don't
- 14 use water. And now you're discussing right here
- whether or not it's economically sound to use
- 16 water.
- 17 This is an ethics issue, and this is an
- 18 environmental issue. It's nothing more than that.
- 19 It's simple. The technology is there. I ask you
- to seriously, seriously think about dry cooling.
- 21 The impacts on the daily pumping of 13 power
- 22 plants is 40 million gallons of water a day. We
- 23 have overdraft in the Mojave. We have farmers who
- are going to be reduced their water allocations by
- 25 two percent because we have to meet the needs of

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1 the delta requirements, which, as it should be.
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- 2 And now you are here discussing evaporating 4,000
- 3 acre/feet a year for this one plant.
- 4 There's a conflict here. And it needs
- 5 to be addressed. Thank you.
- 6 PRESIDING MEMBER MOORE: Thank you,
- 7 ma'am.
- 8 Anyone else who would like to address us
- 9 from the public?
- 10 All right. Seeing none, let me bring
- this back and let's go to housekeeping, then.
- 12 Typical way to end one of our hearings. And I'll
- 13 tell you at the front end, I committed to have the
- 14 decision out in ten days. I'll -- I think I'll
- 15 make that. I see no reason why we wouldn't. As
- 16 fast as I can turn it around to shorten that time,
- 17 I will.
- 18 We have some hearing dates already set
- 19 coming up. Major, can I turn to you to --
- HEARING OFFICER WILLIAMS: Yes, we do.
- 21 We have hearing dates -- oh, I'm sorry. I'm
- sorry. We've got to talk into the mic.
- 23 There has been -- well, first of all, we
- 24 have May 16 for air quality. And a -- the notice
- will be coming out. And we're proposing to go

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1 into the evening on -- perhaps as late as 7:30, on
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- 2 the 16th, to try to complete testimony. But if we
- 3 don't complete testimony on the 16th, we're
- 4 looking at a backup day of the 30th of May to
- 5 complete testimony in these proceedings.
- 6 As far as submittal of air testimony,
- 7 since we are shuttling the dates a bit, I think
- 8 May 8th would be a better date for submittal, one
- 9 day shifted forward.
- 10 MS. POOLE: Is that this Monday?
- 11 HEARING OFFICER WILLIAMS: Yes, this
- 12 Monday. Okay.
- 13 So the submittal of testimony will now
- 14 be due on May 8th.
- I will, as soon as we put together a
- 16 revised exhibit list, I will e-mail it to the
- 17 parties, so that when we come back on the 16th you
- 18 all will have had a chance to look at that.
- 19 And I think as far as housekeeping
- 20 matters go, Commissioner Moore, that's all I have.
- 21 PRESIDING MEMBER MOORE: Commissioner
- 22 Pernell.
- 23 COMMISSIONER PERNELL: I don't have
- anything.
- 25 PRESIDING MEMBER MOORE: All right.

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1 Mr. Miller.
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- 2 MR. MILLER: I have a couple of things.
- 3 I -- we were enjoying ourselves so much earlier
- 4 that I think I neglected to formally move
- 5 admission of our testimony.
- 6 PRESIDING MEMBER MOORE: You did, and I
- 7 was remiss in not asking about it.
- 8 MR. MILLER: That would be Exhibit 40, I
- 9 believe.
- 10 PRESIDING MEMBER MOORE: Without
- 11 objection -- is there any objection? None. So it
- 12 will be moved.
- 13 (Thereupon, Exhibit 40 was received
- into evidence.)
- MR. MILLER: Thank you.
- I would also like to just make a comment
- that I believe will be agreed to by everyone, but
- just for a reminder. Back in our pre-hearing
- 19 conference we had a discussion about covering
- 20 alternative aspects of the project in the topical
- 21 areas as we go. So I just wanted to suggest that
- 22 we're covering right now alternatives with regard
- 23 to cooling, and we've had hearings on water and
- hearings on biology. And I don't want us to have
- 25 to revisit these issues at another time, and once

again have that issue come up when we reach

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2	alternatives on May 16th.
3	So I would just like to raise that
4	point.
5	HEARING OFFICER WILLIAMS: If we reach
6	alternatives on May 16th.
7	MR. MILLER: Right. If if and when
8	we reach alternatives on May 16th.
9	PRESIDING MEMBER MOORE: All right. So
10	noted.
11	MR. MILLER: Thank you, sir.
12	PRESIDING MEMBER MOORE: I understand.
13	I understand completely.
14	All right. Other housekeeping items?
15	All right. Well, thank you for your
16	great patience, and this hearing is adjourned.
17	(Thereupon, the hearing was adjourned
18	at 4:15 p.m.)
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20	
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23	
24	

## CERTIFICATE OF REPORTER

I, DEBI BAKER, an Electronic Reporter,
do hereby certify that I am a disinterested person
herein' that I recorded the foregoing Energy
Commission Hearing; that it was thereafter
transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Hearing, nor in any way interested in the outcome of said hearing.

 $$\operatorname{IN}$$  WITNESS WHEREOF, I have hereunto set  $$\operatorname{my}$$  hand this 10th day of May, 2000.